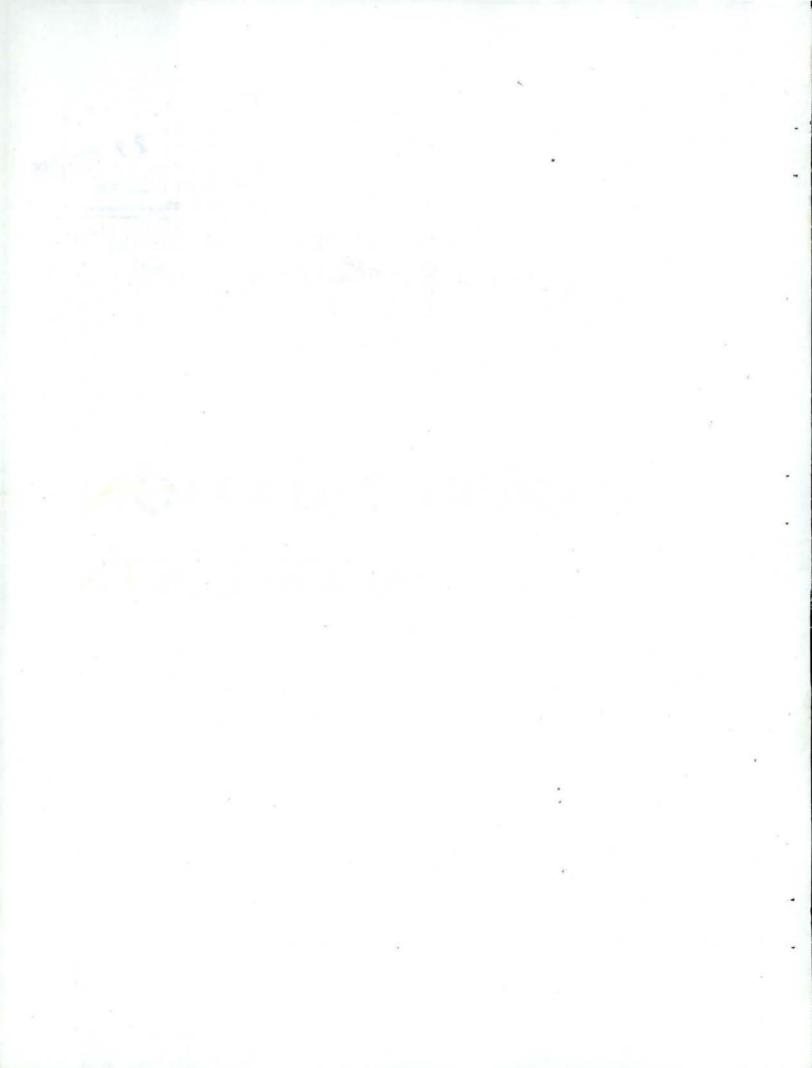
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# APPROPRIATION ACCOUNTS

Government of Jammu Kashmir



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### INTRODUCTORY

This compilation containing the Appropriation Accounts of Government of Jammu and Kashmir for the year 2004-2005 presents the accounts of sums expended in the year ended 31st March, 2005 compared with the sums specified in the schedules appended to the Appropriation Acts passed under Sections 81 and 82 of the Constitution of Jammu and Kashmir.

In these Accounts -

'O' Stands for Original grant or Appropriation

'S' stands for Supplementary grant or Appropriation

'R' stands for re-appropriation, withdrawals or surrenders sanctioned by the competent authority.

Charged Appropriation and expenditure are shown in italics.

2. In a significant departure from the Budgetary practice envisaged in Jammu & Kashmir Budget Manual, the State Government placed lumpsum Budgetary Grants at the disposal of various Controlling Officers. Although the Demand for Grants contained items of relevant schemes, allocation of funds below these items have not been provided for. Yet, the Drawing and Disbursing Officers continued to incur expenditure on such schemes, not contemplated in the approved Demand for Grants.

Besides, Plan provision has invariably been indicated in lumpsum form below each Major Head of Account. Although, a Plan Budget document has been issued separately, this publication proved inadequate to distribute the lumpsum provision among proper schemes for preparation of Appropriation Accounts. Further, the supplementary grants have also been obtained in most of the cases in lumpsum against the respective Major Heads without giving schematic breakup thereunder.

Due to these deviations from the basic Government Accounting Principles, Audit has been deprived of:

- (a) making comparison of excess/ saving sub head-wise to the extent of Rs.56,02.65 crore which forms about 50% of total original estimates of Rs. 1,12,81.07 crore.
- (b) comment as to whether the expenditure incurred on the schemes was legally available and not utilized on any "New Instrument of Service/ New Service" not provided for in the approved Demand for Grants.
- (c) comment as to whether there was the need for obtaining additional funds for a particular scheme or and whether the supplementary grants obtained were fully utilized on the schemes for which these funds were obtained.

Suitable comments have been made in the respective grants in this publication.

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving	Excess
	*****	(Rupees in	n thousand)	
1 General Administration				
Department-				
			-43	
Revenue-				
Voted	1,19,52,94	1,04,80,16	14,72,78	
Charged	3,87,73	3,61,67	26,06	
Capital-				
Voted	15,08,00	8,17,33	6,90,67	34 II.
		. ,	6	
2 Home Department-				
Revenue-				
Voted	10,87,14,21	9,71,34,12	1,15,80,09	
Charged	14,31	14,31	-	
Capital-	2003 <b>8</b> .000			
Voted	47,54,31	9,30,67	38,23,64	
3 Planning and				
Development Department	-			
Revenue-		-57		
Voted	14,14,56	57,92,82		43,78,20
voted	14,14,50	51,92,62		(43,78,26,127
Capital-				
Voted	2,71,88,69	31,62,95	2,40,25,74	
4 Information Department-				•
8				51 51
Revenue-				
Voted	12,39,03	10,66,39	1,72,64	
Capital-				
Voted	1,80,00	1,44,42	35,58	

SUMMARY OF APPROPRIATION ACCOUNTS

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving	Exces
		(Rupees in	n thousand)	
5 Ladakh Affairs				
Department-				
· · · · · · · · · · · · · · · · · · ·				
Revenue-				
Voted	1,38,12,36	1,22,56,74	15,,55,62	
Capital-	1 00 50 15	010/05	10 (0 00	
Voted	1,03,50,15	84,86,95	18,63,20	
6 Power Development				
Department-				
- Indiana		j.		
Revenue-				
Voted	16,29,21,22	18,13,56,95		1,84,35,7
voied	10,27,21,22	10,15,50,75		(1,84,35,72,971
Charged	22,52	22,51	1	(1,01,00,12,011
Capital-		22,97		
Voted	6,26,74,01	7,09,60,53	-	82,86,5
				(82,86,52,146
7 Education Department-				
Revenue-				
Voted	9,39,98,60	8,07,75,33	1,32,23,27	
Capital-	7,57,76,00	0,07,75,55	1,32,23,27	
Voted	57,15,50	42,17,28	14,98,22	
	51,15,50		. 1,70,22	
8 Finance Department-				
			41 N	
Revenue-				
Voted	7,16,77,25	7,86,91,48	~	70,14,2
	(*)			(70,14,22,569
Charged	11,75,01,00	11,03,26,69	71,74,31	
Capital-				
Voted	23,71,00	22,75,50	95,50	
Charged	3,51,80,00	19,37,69,22		15,85,89,22
				(15,85,89,21,865)

SUMMARY OF APPROPRIATION ACCOUNTS (Contd)

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving	Excess
		(Rupees in	thousand)	
9 Parliamentary Affairs				
Department-				
Revenue-				
Voted	10,12,44	8,36,66	1,75,78	-
Charged	33,84	39,59	-	5,75
				(5,74,765)
Capital-				
Voted	79,23	45,00	34,23	
10 Law Department-				
Revenue-				
Voted	59,22,84	34,92,76	24,30,08	-
Charged	6,55,75	2,47,88	4.07,87	9
11 Industries and Commerce				
Department-				
Revenue-				
Voted	96,56,55	71,51,92	25,04,63	
Capital-	, ,	•		
Voted	67,99,10	60,20,57	7,78,53	-
12 Agriculture Department-				
0 1	31			
Revenue-				
Voted	2,31,38,85	2,38,70,76	-	7,31,91 (7,31,91,135)
Charged	2,47	2,47		(1,51,51,155)
<b>a</b>				5
Capital-				
Voted	63,55,90	46,60,98	16,94,92	~

SUMMARY OF APPROPRIATION ACCOUNTS (Contd)

UMMARY OF APPROPRIATION ACC	OUNTS (Contd)
-----------------------------	---------------

Exces	Saving	Expenditure	Amount of Grant/ Appropriation	Number and Name of Grant or Appropriation
	thousand)	(Rupees in		
				13 Animal Husbandry
				Department
				Revenue-
	20,51,87	1,19,31,86	1,39,83,73	Voted
				Capital-
	4,59,05	5,31,95	9,91,00	Voted
				14 Revenue Department-
				Revenue-
9,71,5	-	2,14,84,96	2,05,13,41	Voted
(9,71,54,780				
a month official				Capital-
13,48,9	-	16,20,94	2,72,00	Voted
(13,48,93,955				
				15 Consumer Affairs and
2				Public Distribution
				Department-
				Revenue-
62,8	1-0	2,78,99	2,16,14	Voted
(62,85,323				
				Capital-
	1,92,26,86	5,55,51,52	7,47,78,38	Voted
	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	0,00,01,01	1,11,10,00	
				16 Public Works Department-
				-
				Revenue-
	7,38,09	2,11,21,95	2,18,60,04	Voted
	-	8,00	8,00	Charged
				Capital-
20,70,90	<b>1</b>	3,77,78,05	3,57,07,09	Voted

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving .	Excess
		(Rupees in	thousand)	
17 Health and Medical Education Department-				
Revenue-				
Voted	4,67,92,71	4,32,49,23	35,43,48	-
Charged	1,30	1,30	-	
Capital-				
Voted	72,92,31	70,29,43	2,62,88	
18 Social Welfare Department	÷			
		3		×
Revenue-				
Voted	1,44,90,51	1,69,83,11	-	24,92,60 (24,92,60,039)
Capital-				
Voted	46,01,06	9,35,59	36,65,47	-
19 Housing and Urban Development Department				
Revenue-				
Voted	1,05,01,17	91,01,19	13,99,98	-
Capital-				
Voted	80,78,20	76,89,97	3,88,23	-
20 Tourism Department-				
Revenue-				
Voted	44,17,66	40,80,97	3,36,69	-
Capital-				
Voted	52,67,00	53,04,55	-	37,55 (37,55,448)

SUMMARY OF APPROPRIATION ACCOUNTS (Contd)

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving	Exces
		(Rupees in	thousand)	
21 Forest Department-				
Revenue-			5	
Voted	1,87,68,35	1,70,80,28	16,88,07	3
Capital-				
Voted	38,64,36	38,47,91	16,45	
22 Irrigation and Flood Control Department-				
Revenue-				
Voted	2,14,88,49	2,09,04,05	5,84,44	3
Capital-				
Voted	1,31,90,00	83,39,74	48,50,26	
23 Public Health Engineering Department-				
Revenue-				
Voted	2,70,13,02	2,42,07,95	28,05,07	
Capital-	-,,,	-,-,-,-,-	,,	
Voted	2,78,89,00	2,60,79,37	18,09,63	
24 Hospitality Protocol and Toshakhana Department-				
Revenue-				
Voted	20,43,53	11,37,32	9,06,21	

SUMMARY OF APPROPRIATION ACCOUNTS (Contd)

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving	Excess
L H K		(Rupees in	thousand)	
25 Labour Stationery and Printing Department-			1	
Revenue-				
Voted	25,39,95	29,67,45	-	4,27,50 (4,27,49,939)
Capital-			•	
Voted 26 Fisheries Department-	19,63,50	50,79	19,12,71	-
Revenue-				
Voted Capital-	16,53,87	15,73,33	80,54	6
Voted	7,62,58	8,46,52	-	83,94 (83,94,031)
14.5			27	
27 Higher Education Department-				
Revenue-				
Voted	1,34,37,42	1,66,94,21	-	32,56,79 (32,56,78,722)
Capital-				
Voted	51,27,16	50,91,32	35,84	
28 Rural Development Department-				
Revenue-				
Voted	1,26,63,07	85,84,50	40,78,57	-
Capital-				
Voted	48,01,45	71,06,21	-	23,04,76 (23,04,75,923)

SUMMARY OF APPROPRIATION ACCOUNTS (Contd)

Number and Name of Grant or Appropriation	Amount of Grant/ Appropriation	Expenditure	Saving	Excess
		(Rupees in	thousand)	
29 Transport Department-				
Revenue-			.15	
Voted	13,32,76	11,10,90	2,21,86	-
Capital-				
Voted	27,51,94	30,94,98		3,43,04
				(3,43,03,673)
Revenue-				
Voted	73,91,76,68	72,53,98,34	5,15,49,76	3,77,71,42
Charged	11,86,26,92	11,10,24,42	76,08,25	5,75
Capital-	×		Tist	
Voted	32,53,12,92	27,26,21,02	6,71,67,61	1,44,75,71
Charged	3,51,80,00	19,37,69,22		15,85,89,22

SUMMARY OF APPROPRIATION ACCOUNTS (Contd)

### SUMMARY OF APPROPRIATION ACCOUNTS (Contd.)

The excesses over the following voted grants require regularisation;

### **Revenue Portion**

- 3- Planning and Development Department
- 6- Power Development Department
- 8- Finance Department
- 12- Agriculture Department
- 14- Revenue Department
- 15- Consumer Affairs and Public Distribution Department
- 18- Social Welfare Department
- 25- Labour, Stationery and Printing Department
- 27- Higher Education Department

#### **Capital Portion**

- 6- Power Development Department
- 14- Revenue Department
- 16- Public Works Department
- 20- Tourism Department
- 26- Fisheries Department
- 28- Rural Development Department
- 29- Transport Department

The excesses over the following charged appropriations require regularisation;

#### **Revenue Portion**

9- Parliamentary Affairs Department

### **Capital Portion**

8- Finance Department

The expenditure shown in Summary of Appropriation Accounts does not include an amount of Rs.40,16,368 met by an advance from the Contingency Fund which was not recouped to the fund before the close of year. Details are given in Appendix-I

#### SUMMARY OF APPROPRIATION ACCOUNTS (Concld.)

As the grants and Charged Appropriations are for gross amounts required for expenditure, the - expenditure figures shown against them do not include recoveries (vide Appendix-II) which are adjusted in accounts in reduction of expenditure. The net expenditure figures are shown in the Finance Accounts. The reconciliation between the total expenditure as shown in the Appropriation Accounts for the year 2004-2005 and the Finance Accounts for that year is given below:-

Charged		Vote	d
Revenue	Capital	Revenue	Capital
11,10,24,42	19,37,69,22	72,53,98,34	27,26,21,02
		60,21,96	4,79,87,83
11,10,24,42	19,37,69,22	71,93,76,38	22,46,33,19
	Revenue 11,10,24,42	Revenue Capital (Rupees in 11,10,24,42 19,37,69,22	Revenue         Capital         Revenue (Rupees in thousand)           11,10,24,42         19,37,69,22         72,53,98,34           -         -         60,21,96

The Appropriation Accounts have been prepared and examined under my direction in accordance with the requirements of the Comptroller and Auditor General's (Duties, Powers and Conditions of Service) Act, 1971. On the basis of the information and explanations that my officers required and have obtained, I certify that these accounts are correct, subject to the observations in my Report(s) on the Accounts of the Government of Jammu and Kashmir being presented separately for the year ended 31st March, 2005.

New Delhi,

1 5 SEP 2005

(Vijayendra N. Kaul) Comptroller and Auditor General of India

### **GRANT NO. 1 – GENERAL ADMINISTRATION DEPARTMENT**

MAJOR HEADS

- 2012 President/Vice President/Governor/Administrator of Union Territories
- 2013 Council of Ministers
- 2015 Election
- 2051 Public Service Commission
- 2052 Secretariat General Services
- 2055 Police
- 2059 Public Works
- 2070 Other Administrative Services
- 2216 Housing
- 2251 Secretariat Social Services

3435 Ecology and Environment

3451 Secretariat Economic Services

3452 Tourism

4070 Capital outlay on Other Administrative Services

4075 Capital Outlay on Miscellaneous General Services

4216 Capital Outlay on Housing

5425 Capital Outlay on Other Scientific and Environmental Research

5452 Capital outlay on Tourism

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Rupe	es in thousand)	
<b>REVENUE VOTED</b>				
Original	1,19,52,94	2		
		1,19,52,94	1,04,80,16	(-)14,72,78
Supplementary	-			
Amount surrendered during the	year			
<b>REVENUE CHARGED</b>				
Original	3,51,47			
Supplementary	36,26	3,87,73	3,61,67	(-)26,06
Amount surrendered during the	year			
CAPITAL VOTED				
Original	15,08,00			
		15,08,00	8,17,33	(-)6,90,67
Supplementary	-			
Amount surrendered during the	year			

Notes and Comments:

### **Revenue Section**

- Original provision of Rs.1,19,52.94 lakh proved excessive in view of the final saving of Rs.14,72.78 lakh. Specific amounts surrendered from Revenue Account out of the final saving of Rs.14,72.78 lakh has not been intimated.
- 2. Against the estimates of Rs.50.00 lakh under Major Head 2059-Public Works, nil recoveries were effected, while as against nil estimates under Major head 2216-Housing recoveries to the tune of Rs.1.50 lakh were effected; reasons thereof have not been communicated.
- 3. Persistent saving in the grant on (Revenue Voted Side) occurred during the last three years also.

Total Grant/ Appropriation	Actual Expenditure	Saving (-)
(Lakh	of rupees)	
1,29,34.42	1,15,49.02	(-)13,85.40
1,33,19.23	96,77.42	(-)36,41.81
1,27,83.99	1,04,35.84	(-)23,48.15
	Appropriation (Lakh 1,29,34.42 1,33,19.23	Appropriation Expenditure (Lakh of rupees) 1,29,34.42 1,15,49.02 1,33,19.23 96,77.42

 Significant saving occurred mainly under the following heads; reasons for which were not communicated.

Head				Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
					(Lakh of rupees)	2010
2013	101	0099	General			
		0431	Chief Minister's Secretariat			
			O 35.90			
			S -	35.90	27.53	(-)8.37
		0440	Public Works Department			
			O 27.68			
			S -	27.68	15.77	(-)11.91
		0490	Industries and Commerce Dep	partment		
			O 25.68			
			S -	25.68	20.57	(-)5.11
2052	090	0099	General			
		0418	Finance Department			
			O 2,62.98			
			S -	2,62.98	2,55.33	(-)7.65
		0431	Chief Minister's Secretariat			
			O 1,43.69			
			S -	1,43.69	1,25.78	(-)17.91

Head				Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
				I)	.akh of rupees)	017
2052	092	0099	General		. ,	
		0448	Training Branch-General	Branch		
			O 52.42			
			S -	52.42	36.02	(-)16.40
		0463	Board of Professional En	trance Examinations		
			O 76.95			
			S -	76.95	45.17	(-)31.78
		0516	Non-Gazetted Recruitme	ent Board		
			O 2,14.07			
			S -	2,14.07	1,71.06	(-)43.01
2055	117	0099	General			
		0450	General Administration I	Department		
			O 9,00.00			
			S -	9,00.00	1,49.56	(-)7,50.44
9		0460	Civil Aviation Departmen	nt		
			O 4,00.00			
			S -	4,00.00	33.45	(-)3,66.55
		1824	Director Estates			
			O 18,45.00			
			S -	18,45.00	10,92.12	(-)7,52.88
2070	104	0099	General			
		0517	Commissioner of Vigilan	ce		
			O 5,69.25			
			S -	5,69.25	5,28.54	(-)40.71
2070	105	0099	General			
		0456	Jammu and Kashmir Spe	cial Tribunal		
			O 97.11			
			S -	97.11	85.93	(-)11.18
		0502	State Commission for Ba	ckward Classes		
		ai i	O 43.65			•
			S -	43.65	27.42	(-)16.23
2216 01	700	0099	General			
		0515	Constructions			
			O 3,00.00	-711 C		
			S -	3,00.00	1,76.75	(-)1,23.25

Head				Total Grant/ Appropriation	Actual Expenditure	Excess (+)
				10.00 Jac		Saving (-)
0054	000	0000		(1	Lakh of rupees)	
2251	090		General			
		0419				
			O 1,03.90			
			S -	1,03.90	97.56	(-)6.34
		0426	•			
			O 1,21.00	a		1002024201
			S -	1,21.00	1,15.01	(-)5.99
		1237	0	t Department		
			O 1,55.10			
			S -	1,55.10	1,47.32	(-)7.78
3435 04	800		State Plan Normal			
		0276	Pollution Control Board (Plan)			
			O 2,95.10	9		
			S -	2,95.10	1,00.84	(-)1,94.26
3435 04	800	0031	CSS			
		0102	State Plan Ecology and Environm	ment (Plan)		
			O 83.61			
			S	83.61	7.04	(-)76.57
		0269	Scientific Services and Research (	Plan)		
			O 66.69			
			S -	66.69	10.88	(-)55.81
3451	090	0099	General			
		0411	Information Department			
-			O 38.52			
			S -	38.52	26.97	(-)11.55
		0425	Agriculture Department			
			O 1,45.80			
			S -	1,45.80	1,32.29	(-)13.51
		0429	Forest Department			1
			O 1,11.40			
			S -	1,11.40	1,06.18	(-)5.22
					,	

.

10 A

Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)	
					. (1	Lakh of rupees)	0.07	
3451	090	0099	General					
		0465	Hospital	ity and Protocol De	epartment			
			0	24.89				
			S	-	24.89	18.99	(-)5.90	
		0467	Labour	Department				
			0	48.63				
			S	-	. 48.63	41.57	(-)7.06	
		0469	Animal a	and Sheep Husband	ту			
			Departm	nent				
			0	67.09				
			S	-	67.09	60.08	(-)7.01	
		0472	Co-oper	ative Department				
			0	19.33				
			S	S <b>-</b>	19.33	7.72	(-)11.61	
		0508		er Affairs and Public	:			
				ition Department			16	
				93.96				
			S	i	93.96	72.27	(-)21.69	
		1241	Tourism	Department				
			0	88.93				
			S	-	88.93	82.72	(-)6.21	
5. Sa	ving in th	ne gran	t was part	y counter balanced l	by the excess in the follo	wing heads.		
Head					Total Grant/	Actual	Excess (+)	
					Appropriation	Expenditure	Saving (-)	
tr .					I)	.akh of rupees)		
2013	101	0099	General					
		0418	Finance	Department				
			0	8.24				
	8		S	<b>R</b> 1	8.24	10.18	(+)1.94	

Head				Total Grant/ Appropriation	Actual Expenditure	Excess (+)
					-	Saving (-)
1000000000000	101200			(1	Lakh of rupees)	
2013	101		General			
		0426	Social Welfare Department			
			O 10.04			
			S	10.04	12.39	(+)2.35
		0429	Forest Department			
			O 14.35			
			S -	14.35	16.04	(+)1.69
		0477	Health and Medical Educatio	n		
			O 14.84			
			S -	14.84	17.88	(+)3.04
		0479	Revenue Department			
			O 10.04			
			S -	10.04	15.75	(+)5.71
		0508	Consumer Affairs and Public	Distribution		
			Department			
			O 8.79	0.70	10.10	(1)4 (2
			S -	8.79	10.42	(+)1.63
		1341	Rural Development Departm	ient		
	541		O 14.34			
			S -	14.34	17.56	(+)3.22
		1936	Technical Education Departr	nent		
			O 8.04	(22) 4737		
			S -	8.04	11.12	(+)3.08
2015	102		General			
		0414				
			O 7.75			
			S -	7.75	6,63.99	(+)6,56.24
2052	090		General			
		0507	Law Department			
			O 2,68.82			
			S -	2,68.82	2,94.22	(+)25.40

Head				Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
				(L	akh of rupees)	011118()
2070	800	0011		X	I ,	
×		0262	Institute of Management and Pu Administration (N-Plan)	blic		Xé
			O 2,00.00			
			S -	2,00.00	2,11.43	(+)11.43
2216 01	700	0099	General			
		0583	Deputy Director's Estates			
			O 3,44.35			
			S -	3,44.35	3,74.33	(+)29.98
2251	090	0099	General			
		0428	Relief and Rehabilitation Depart	ment		
			O 7.75			
			S -	7.75	8.96	(+)1.21
3451	090	0099	General			
*		0440	Public Works Department			
			O 1,95.72		19	
	×		S -	1,95.72	2,04.32	(+)8.60
		0445	Power Development Department	it		
			O 1,12.08			
			S -	1,12.08	1,38.11	(+)26.03
		1341	Rural Development Department			
			O 98.10			
			S -	98.10	1,07.61	(+)9.51
	٠	1825	Planning Department			
			O 1,17.80			
			S -	1,17.80	1,18.89	(+)1.09
3452 01	103	0099	General			
		0473	Civil Aviation Wing			
			O 3,73.00			
			S -	3,73.00	4,11.44	(+)38.44
			(Plan)			
			O 9.84			
			S -	9.84	1,27.08	(+)1,17.24
			X.		( <b>1</b> 39	

GRANT	NO.1	(Contd.)	
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			S R (-)1.0	-	33.04	38.82	(+)5.78
				4			
		0332			auon		
2251	090			Technical Educ	ation		
0051	000	0099	General		(L	akh of rupees)	
					- 0 - 1 I		Saving (-)
Head					Appropriation	Expenditure	Excess (+)
	llowing h	nead.		*:	Total Grant/	Actual	Encore (+)
			ision through re	-appropriation p	proved un-justified in v	view of the excess	under the
			R (-)1.0		27.58	19.35	(-)8.23
			S	-	No. of Co.		
			O 28.5	8			
		0442	940	l for Gujjar and	Bakarwals	47	
3451	101	0099	General	ungo hings and so			
			R (-)3.0	0	62.00	8.82	(-)53.18
			S	-			
			O 65.0	00			
		0498	Machinery and		185		
			R (-)5.0		7,45.00	5,17.76	(-)2,27.24
			S				
			O 7,50.0	00			
		0481	Maintenance				
2216 0	1 700	0099	General	1. A			
			R (-)11.5	4	8.46	0.30	(-)8.10
			S	170 			
			O 20.0	0			
		0573	Grant of Awar		16		
2070	800	0099	General				
			R (-)0.5	0	5,79.16	4,20.48	(-)1,58.68
	÷45		S	-			
			O 5,79.0	6			
		0518	General Admir	istration Depar	tment		
2052	090	0099	General			. ,	
					(L	akh of rupees)	0.17
					Appropriation	Expenditure	Saving (-)
Head					Total Grant/	Actual	Excess (+)

8. Augmentation of provision through re-appropriation proved meagre in view of excess under the following heads Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 2216 01 700 0099 General 0244 Direction and Administration 4,37.35 0 S R 8.00 4,45.35 4,59.52 (+)14.172070 800 0099 General 1246 Republic Day 0 25.00 S R 16.66 (+)3.9441.66 45.60 3435 04 800 0099 General 0438 Prevention and Control of Pollution Ecology and Environment Department 0 61.10 S R 0.50 61.60 1,07.69 (+)46.090099 General 3451 090 0490 Industries and Commerce Department 1,58.40 0 S R 1.00 1,59.40 1,62.45 (+)3.059. Augmentation of provision through re-appropriation proved injudicious as the expenditure did not come even up to the level of original provision in respect of below mentioned head. Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 090 2251 0099 General 0412 Education Department 1,47.08 0 S (-)16.22 R 3.50 1,34.36 1,50.58

20

10. Expenditure under the following schemes was incurred without budget provision. Head Actual Expenditure (Lakh of rupees) 0099 General 2013 101 0411 Information Department 5.49 0443 Home Department 5.29 0507 Law Department 4.84 2015 103 0011 0494 Elections of the Parliament / Assembly 83.34 (Non-Plan) 2015 105 Charges of Conduct of Elections to Parliament 61.59 2015 106 0011 0509 Conduct of Elections to Rajya Sabha / Lok Sabha 13.79 (Non-Plan) 2015 109 Charges for Conduct of Election to Panchayats/ 11.96 Local Bodies 2015 800 Other Expenditure 1.92 2055 117 0099 General 1322 SRE Works of Estates 5.87 103 0099 2059 80 General 0440 Public Works Department 2.53 2070 105 0099 General 0454 Area Development Officer 7.28 (Keran) 5.80 0466 Area Development Officer (Machil) 2070 800 0099 General 1239 General Department Trainings 4.82 Plan 1.67 1246 Republic Day (Plan) 1.50 0099 2216 01 700 0583 Deputy Directors Estates (Plan) 3.65

H	Head		3			Actual
						Expenditure (Lakh of rupees)
	3435	04	800	0011		(Lakit of tupees)
				0269	Scientific Services and Research (Non-Plan)	4.75
					Plan	4,31.85
	3435	04	800	0031		
				0102	State Plan Ecology and Environment (Non-Plan)	5.97
	3435	04	800	0099	General	
				0438	Prevention and Control of Pollution (Plan)	2,71.88
				2055	Setting of Remote Sensing Centre (Plan)	21.10
				2056	Development of Parks (plan)	9.96
				2057	Awareness Information Publicity (Plan)	1.71
) 				2058	Environment Trainings Research Education (Plan)	3.44
				2060	Opening of Env. Centres Eco-Clubs (Plan)	1.13
	3451		090	0099	General	
				0418	Finance Department (Plan)	7.20
				0440	Public Works department (Plan)	3.02
				0444	Secretariat (Plan)	24.81
					Non-Plan	52.87
				0472	Co-operative Department (Plan)	1.22
	3451		102	0011	State Plan Normal	
				0557	Planning and Machinery (Plan)	61.75
				0099	General	
				0563	Constituency Development Scheme	42.61
					Plan	27.75

11.	Entire provision in respect of the below noted schemes remained un-utilized; reasons for which were not intimated.								
Head							Total Grant/ ppropriation		
						(Lal	kh of rupees)		
2052	092	0099	General						
	*	0451	Translation Cell	of Law Departm	ent		52.21		
		1342	Facilities to Ex-O	Chief Ministers			19.64		
2070	800	0031	CSS						
		0262	Institute of Man Administration (	•	blic		58.00		
2216	01 700	0099	General						
٠		0417	Estates Division	s .			3,48.88		
3435	04 800	0031	CSS				30		
		1700	New Renewable	Sources of Ener	gy (Plan)		79.68		
12.	In the Cha Rs.26.06 h	0	on the supplementary	appropriation of R	s.36.26 lakh proved es	ccessive in view of the	e final saving of		
13.	In the cha communicat		propriation significant	saving occurred i	under the following he	ad; reasons thereof	have not been		
Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)		
					(L	akh of rupees)	0.17		
2012	03 090	0099 0461	General Secretariat O 2,01.20						
			<i>S</i> -		2,01.20	1,79.76	(-)21.44		
14.	Persistent	0	in the grant (Reven	-	e) occurred during t				
		Year		Total Grant	Actual Expenditure (Lakh of rupees)	Saving	; (-)		
		2000-20	01	3,42.32	3,03.41	(-)38	.91		
		2001-20	02	3,46.45	3,03.85	(-)42	.60		
		2002-20	03	3,57.55	3,03.18	(-)54	.37		
		2003-20	004	3,71.26	3,28.85	(-)42	2.41		

#### **Capital Section**

- Original provision of Rs.15,08.00 lakh proved excessive in view of the final saving of Rs.6,90.67 lakh. Specific amounts surrendered from Capital Account out of the final saving of Rs.6,90.67 lakh has not been intimated.
- 16. Saving occurred in the grant during the last four years also as per details given below.

Year	Total Grant Actua (Lal	Saving (-)	
2000-2001	6,26.16	15.96	(-)6,10.20
2001-2002	21,63.19	18.90	(-)21,44.29
2002-2003	9,50.50	17.30	(-)9,33.20
2003-2004	12,48.00	2,63.09	(-)9,84.91

Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 4070 800 0011 State Plan Normal 0262 Institute of Management and Public Administration 0 75.00 S 75.00 3.00 (-)72.004075 800 0011 State Plan Normal 0712 Information and Technology (Plan) 0 10,00.00 S 10,00.00 7.66.39 (-)2,33.61

18. Entire provision remained unutilized through out the year in respect of following head for which reasons were not intimated

Total Grant/ Appropriation (Lakh of rupees)

4075

34

Head

17.

800 0031 CSS

1937 Science and Technology Department (Plan)

1,30.00

19. Expenditure under the following heads was incurred without any budget provision; reasons thereof were not intimated.

Head				Actual Expenditure
				(Lakh of rupees)
4070	800	0031	CSS	
		0191	10th Finance Commission Award (Plan)	11.75
4075	204		Acquisition of immovable property under chapter XX-C of Income Tax Act. 1961. (Plan)	36.18

20. Entire provision of Rs.10.00 lakh, Rs.2,43.00 lakh and Rs.50.00 lakh under Major Heads 4216-Capital Outlay on Housing (Non-Plan), 5425-Capital Outlay on Other Scientific and Environmental Research and 5452-Capital Outlay on Tourism respectively remained unutilised throughout the year.

### **GRANT NO. 2 – HOME DEPARTMENT**

	tlay on Public				
4070 Capital Out	lay on Other	Administrative Se	Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
			(Ru	pees in thousand)	
REVENUE VOTE	ED				
Original		9,39,97,55			
Supplementary		1,47,16,66	10,87,14,21	9,71,34,12	(-)1,15,80,09
Amount surrendere	ed during the	vear			
REVENUE CHAR	RGED				
Original					
Supplementary		14,31	14,31	14,31	
Amount surrendere	d during the	vear		•	
CAPITAL VOTED	)				
Original		42,45,00			
Supplementary		5,09,31	47,54,31	9,30,67	(-)38,23,64
Amount surrendere	d during the	/ear			
Newslo					

Notes and Comments:

MAJOR HEADS

Police

Other Administrative Services

2235 Social Security and Welfare4055 Capital Outlay on Police

Jails

2055

2056

2070

### **Revenue Section**

1. Supplementary provision of Rs.1,47,16.66 lakh in the Revenue Voted Section proved excessive in view of the saving of Rs.1,15,80.09 lakh. No portion of saving was anticipated and surrendered.

2. Persistent saving as detailed below has occurred during the last three years also.

Year	Total Grant	Actual Expenditure	Saving (-)
		(Lakh of rupees)	
2001-2002	9,95,63.35	9,36,60.55	(-)59,02.80
2002-2003	10,43,99.71	10,08,81.56	(-)35,18.15
2003-2004	11,02,34.15	9,88,27.70	(-)1,14,06.45

3. The State Government had placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Head 2055-Police under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers on the schemes not contemplated in the approved Demand for grants deprived Audit to ascertain if the expenditure has been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

 Significant saving over the provision occurred mainly under the following heads; reasons for which were not intimated.

			Head	ж /ш		Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)	
						(	Lakh of rupees)		
2056	800	0031	Centrally S	ponsored Sche	eme				
		1554	Prospective	e Plan Prison I	Reforms				
			0	6,17.00					
			S	· · ·		6,17.00	2,44.64	(-)3,72.36	
2070	106	0099	General						
		0746	Civil Defer	nce Kashmir R	lange				
			0	2,29.88					
			S	14		2,29.88	1,83.93	(-)45.95	
2070	107	0099	General						
		0733	Auxilary Po	olice BN Kash	mir				
			0	19,16.36					
			S	-	t.	19,16.36	17,49.58	(-)1,66.78	
2070	108	0099	General						
		0749	Fire Protec	tion and Cont	rol				
			0	40,16.16					
			S			40,16.16	38,86.47	1,29.69	

Head	9						al Grant/ ropriation	Expen	Actual diture	Excess(+) Saving (-)
					2.5		(	Lakh of r	upees)	
2235 02	200	0099	General		,				•	
		1326	Rajya Saini	k Boards						
			0	2,99.78						
			S	-			2,99.78		1,27.54	(-)1,72.24
5. Sig	mifica	nt exce	ss over the p	rovision oc	curred ove	r the fo	llowing head	ls.		
Head						Tot	al Grant/	I	Actual	Excess(+)
						App	ropriation	Expen	diture	Saving (-)
							(	Lakh of r	upees)	
2056	101	0099	General							
		0729	Jails							
			0	13,64.52			X = 4			
			S	-			13,64.52	14	,20.38	(+)55.86
2070	107		General							
		1702		n of Home	Guards					
			0	4,16.61						
			S	-		8	4,16.61	4	,60.85	(+)44.24
6. Ex	pendi	ture un	der the follo	wing heads	was incurr	ed with	out Budgeta	ry Provisi	on.	
			Head							Actual
										Expenditure
									(L.	akh of rupees)
2056	800	0099	General							
		1701	Moderniza	ion of Priso	ons					4.01
2235 60	110	0099	General							
		0872	Other Insu	rance Schen	nes					7.00
		0099	General							2
		0872	Other Sche	mes (Plan)						28.00
2235 60	200	0099	General							
		0379	Other Socia	al Security an	nd Welfare	e Progra	mme			4.36

#### GRANT NO. 2 (Concld.)

7. Against the lumpsum provision of Rs.3.93 lakh under Major Head 2070-Other Administrative Services the expenditure of Rs.29.40 lakh was incurred resulting in excess of Rs.25.47 lakh.

### **Capital Section**

- 8. Supplementary grant of Rs.5,09.31 lakh in the Capital voted section proved injudicious as the expenditure did not come even up to the level of original provision of Rs.42,45.00 lakh. No part of the saving of Rs.38,23.64 lakh was anticipated and surrendered. Saving occurred during the last year also.
- 9. In the Capital Section lump sum provision of Rs.3,00.00 lakh (supplementary) N.P under Major Head 4055-Capital Outlay on Police Rs.1,67.31 lakh (supplementary) N.P. under Major Head 4059-Capital Outlay on Public Works Rs.45.00 lakh (original) and Rs.42.00 (supplementary) plan under Major Head 4070-Capital Outlay on Other Administrative Services without giving breakup sub head wise has deprived Audit in making comparison of Excess/Savings sub head wise.

### **GRANT NO. 3 – PLANNING AND DEVELOPMENT DEPARTMENT**

### MAJOR HEADS

2216 Housing

3451 Secretariat Economic Services

3454 Census, Survey and Statistic

3475 Other General Economic Services

5475 Capital Outlay on Other General Economic Services

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VOTED			ž	
Original	14,14,56			
		14,14,56	57,92,82	(+)43,78,26
Supplementary	· ·		*	
Amount surrendered during th	e year			
CAPITAL VOTED				
Original	2,71,88,69			
-		2,71,88,69	31,62,95	(-)2,40,25,74
Supplementary	-			
Amount surrendered during th	e year			

Notes and Comments:

#### **Revenue Section**

- 1. Original Provision of Rs.14,14.56 lakh proved meagre in view of the final excess of Rs.43,78.26 lakh the excess of Rs.43,78,26,271 requires regularization.
- 2. Persistent excess as detailed below has occurred during the last three years also.

Year	Total Grant	Actual Expenditure	Excess(+)
1+		(Lakh of rupees)	
2001-2002	12,27.47	39,61.20	(+)27,33.73
2002-2003	13,05.32	48,29.31	(+)35,23.99
2003-2004	13,67.27	30,28.99	(+)16,61.72

3. Significant excess over the provision occurred under the following heads ; reason thereof were not communicated to the Audit.

Head					Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving(-)
						akh of rupees)	Saving(-)
3454 02	112	0099	General		Υ.	1 ,	
		1010	Economic /	Analysis			
			0	5.33			
			S	-	5.33	11.96	(+)6.63
		1011	Directorate	of Economic and S	tatistics		
			0	73.83			
			S		73.83	91.99	(+)18.16
3454 02	112	0099	General				
		1026	Strengtheni	ng of Planning Macl	ninery		
			0	42.57			
			S	-	42.57	59.52	(+)16.95
3454 02	202	0099	General				
		1023	Training of	Statistical Personal			
			0	59.41	*		
			S	- ×	59.41	61.38	(+)1.97
I. Sign	nificar	nt savin	g occurred u	nder the following h	eads; reasons thereof	were not intimate	d.
Head			0	Ų	Total Grant/	Actual	Excess(+)
					Appropriation	Expenditure	Saving(-)
					(I	akh of rupees)	
001/ 01	700	0099	General				
2216 01	/00	0099					
2216 01	700	1013		of a cell for collection	n of statistics on		
2216 01	700		Setting up o		n of statistics on		
2216 01	700		Setting up o House Build	ding	n of statistics on 5.69	0.25	(-)5.44
	102		Setting up o House Build O	ding		0.25	(-)5.44
		1013	Setting up o House Build O S	ding		0.25	(-)5.44
2216 01 3451		1013 0011	Setting up of House Build O S Planning Ma	ding 5.69		0.25	(-)5.44

31

Head			Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving(-)
			I)	akh of rupees)	8()
3454 01 001	0099	General			
	1016	Man Power Cell			
		O 10.77			
		S -	10.77	5.17	(-)5.60
3454 01 100	0099	General			
	1018	Reorganization of Directorate			
		O 87.56			
		S -	87.56	67.08	(-)20.48
3454 01 112	0099	General			100
	1009	Strengthening of Statistical Bureau	L:		
		O 18.58			
	•	S -	18.58	12.52	(-)6.06
	1012	Improvement of Market Intelligen	ce		a.4
		O 11.22			
		S -	11.22	4.30	(-)6.92
	1021	Field Survey and Price Statistics			
		O 23.19			
		S -	23.19	2.68	(-)20.51
	1024	Strengthening of Planning Cell at D Quarters	District Head		()
		O 45.90			
		S -	45.90	22.01	(-)23.89
3454 02 201	0099	General			
	1017	National Sample Survey			
		O 1,58.55			
		S -	1,58.55	1,08.73	(-)49.82
3454 02 205	0099	General			
	1008	District Statistics Agencies			
		O 63.20	8		
		S -	63,20	54.20	(-)9.00

GRANT NO. 3 (Contd.)
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Head				Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving(-)
				()	Lakh of rupees)	ar,
3475	800	0099	General			
		0564	Survey and Statistics (Plan)			
			O 97.38			
4			S -	97.38	42.76	(-)54.62
			der the following heads was incurr o the Audit.	ed without the prov	vision; reasons the	ereof were not
			Head			Actual
						Expenditure
					(L	akh of rupees)
3451	102	0099				
		0563	Constituency Development Schen	ne (Plan)		38,68.64
3454 02	2	0099				
		0555	Block Level Planning (N.P.)			8.49
		0259	Border Area Development Progra (N.P.)	mme Kashmir		6.00
3454 02	2 110	0099				
		0468	State Gazetters			1.03
3454 02	2 111	0011				
		0552	Conduct of 4th Economic Survey			3.41
3475	800	0011				
		1026	Strengthening of Planning Machin	nery (Plan)		1,12.29
		1518	Census of Minor Irrigation Schem	a a, a,		16.38
6. A	gainst	Nil (P	an) provision under Major Head 3	454-Census Survey	and Statistics an	expenditure of

6. Against Nil (Plan) provision under Major Head 3454-Census Survey and Statistics an expenditure of Rs.6,05.86 lakh has appeared; reasons for incurring expenditure without budgetary provision have not been communicated to the Audit.

## **Capital Section**

 Original provision of Rs.2,71,88.69 lakh proved excessive in view of the final saving of Rs.2,40,25.74 lakh. Specific amount surrendered from Capital Account out of the final saving of Rs.2,40,25.74 lakh has not been intimated.

# GRANT NO. 3(Concld.)

Head					Total Grant/	Actual	Excess(+)
					Appropriation	Expenditure	Saving(-)
						akh of rupees)	Daving()
5475	800	0011		-	Υ.		
		0553	Border Area De	evelopment Upg	radation grant (Plan)		
				,00.00	5 ( )		
			S	-	1,00,00.00	23,18.76	(-)76,81.2
		0563	Constituency D	evelopment Sch	eme (Plan)		
			O 43	,40.00			
			S	-	43,40.00	46.28	(-)42,93.7
		0564	Survey and Stat	istics (Plan)	×		
4			O 1,	,07.00			
			S	-	1,07.00	14.36	(-)92.6
		1006	Upgradation G				
	1		14.11	,96.30			
			S	-	17,96.30	. 5.50	(-)17,90.8
		0555	Block Level Pla	• • •			
			O 1,04,	,95.39			
	2.4	9) 1941-1945	S	-	1,04,95.39	10.86	(-)1,04,84.5
		0557	Planning Machi				
				,50.00		10 m 2 m 2 m	
			S	-	4,50.00	1,46.32	(-)3,03.6
). E	xpendi	ure ur	der following h	neads was incur	red without provisio	on; reasons ther	eof were no
in	timated	to the	audit.				
Head							Actua
	а - н						Expenditur
						(L	akh of rupees
5475	102		Civil Supplies (P	Plan)			3.2
5475	103		Land Ceiling for	Agricultural La	nd (Plan)		64.2
5475	112		Statistics (Plan)				5.9
5475	190	0011					
		0973	Investment in J&	K Kamraz Rur	al Bank (Plan)		1,71.0
		2095	Ellaquai Dehati	*/			2,25.0
							94.0
đ				mmu Runal Han			
5475	900	1975		mmu Rural Ban	k (Plan)		2110
5475	800	1975 0099 1067	General		omic Services (Plan)		56.9

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### **GRANT NO. 4 – INFORMATION DEPARTMENT**

MAJOR HEADS

2220 Information and Publicity

4220 Capital Outlay on Information and Publicity

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	upees in thousand)	
REVENUE VOTED				
Original	10,99,53			
		12,39,03	10,66,39	(-)1,72,64
Supplementary	1,39,50			
Amount surrendered during the year				
CAPITAL VOTED				
Original	1,45,60			
		1,80,00	1,44,42	(-)35,58
Supplementary	34,40			
Amount surrendered during the year		1 A A		

Notes and Comments:

## **Revenue Section**

- Supplementary provision of Rs.1,39.50 lakh proved injudicious as the expenditure did not come even upto the level of original provision of Rs.10,99.53 lakh resulting in an over all saving of Rs.1,72.64 lakh, which has neither been anticipated nor surrendered.
- 2. Persistent savings in the grant occurred during the last four years as detailed below:-

Year	Total Grant	Actual Expenditure	Saving (-)	
		(Lakh of rupees)		
2000-2001	9,40.98	8,99.03	(-)41.95	
2001-2002	9,46.20	9,17.20	(-)29.00	
2002-2003	9,85.87	9,52.30	(-)33.57	
2003-2004	10,48.02	9,52.63	(-)95.39	

 Lumpsum (Plan) provision of Rs.59.22 lakh (Original) and Rs.81.93 lakh (Supplementary) under Major Head 2220- Information and Publicity deprived Audit in making comparison of excess and saving subhead-wise.

4. Significant saving occurred mainly under the following heads; reasons for which were not communicated.

Head		Total Grant/ Appropriation	Actual Expenditure	Saving (-)
			Lakh of rupees)	
2220 60 001 0099	General			
0835	Direction Office			
	O 1,52.14			
	S 57.57	2,09.71	1,08.34	(-)1,01.37
0118	Advertising and Visual Publicity			
	O 1,21.74			
	S -	1,21.74	15.90	(-)1,05.84
2220 60 101 0099	General			
0819	Tehsil Information Centres			
	O 1,17.91			
	S -	1,17.91	56.44	(-)61.47
0820	Youth Information Centres			
	O 9.62			
	S	9.62	4.36	(-)5.26
2220 60 106 0099	General			
0825	Written and Plan Publicity			
	O 94.47			
	S -	94.47	81.78	(-)12.69
0826	Exhibition and Culture Units			÷
	O 69.71			
	S -	69.71	62.47	(-)7.24
0834	Urdu/Hindi Publicity Units			
	O 23.55			
	S -			
2220 60 800 0099	General	23.55	12.85	(-)10.70
0833	Film Production Unit			
	O 28.88			
a ta K	S -	28.88	20.17	(-)8.71

### GRANT NO. 4 (Concld.)

5. Significant excess occurred mainly under the following heads; reasons for which were not communicated.

Head				Total Grant/ Appropriation	Actual Expenditure	Excess(+)
				(1	Lakh of rupees)	
2220 60 001	0099	General				
	0815	Joint Direct	or Kashmir			
		0	31.28			
		S	-	31.28	1,30.29	(+)99.01
	0826	Joint Direct	or Jammu			ATV 0:
		0	37.02			242
		S		37.02	87.76	(+)50.74
2220 60 102	0099	General				
	0816	District Infe	ormation Centres			
		0	2,26.74			
		S	-	2,26.74	2,45.68	(+)18.94
	0817	Bureau of I	nformation New Delhi			
		0	25.05			
		S	-	25.05	35.99	(+)10.94

6. Lumpsum provision of Rs.3.00 lakh under detailed head Medical Reimbursement subordinate to sub head 065-Migrant Salary without giving its breakup under different schemes to which the said provision actually pertains has overstated the expenditure vis-à-vis budgetary grants under the schemes where the expenditure on account of this detailed head has appeared.

7. The entire provision of Rs.4.30 lakh (original) under Major Head 2220- 60-111-0099-0065 Migrant salary remained unutilised throughout the year; reason for which were not communicated.

### **Capital Section**

- 8. In the Capital Section the supplementary grant of Rs.34.40 lakh under Major Head 4220- Capital Outlay on Information and Publicity proved injudicious as the expenditure did not come even upto the level of original budget.
- 9. In the Capital Section persistent saving occurred during the last four years also as per details given below.

Year	Total Grant	Actual Expenditure	Saving (-)	1422
2000-2001	65.00		(-)65.00	
2001-2002	40.00		(-)40.00	
2002-2003	66.00		(-)66.00	
2003-2004	98.14	67.32	(-)30.82	

### **GRANT NO. 5 – LADAKH AFFAIRS DEPARTMENT**

#### MAJOR HEADS

- 2575 Other Special Area Programmes
- 4575 Capital Outlay on Other Special Area Programmes

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	upees in thousand)	
REVENUE VOTED				
Original	1,38,12,36			
		1,38,12,36	1,22,56,74	(-)15,55,62
Supplementary	-			
Amount surrendered during the year			4	•••
CAPITAL VOTED				
Original	88,75,00			
		1,03,50,15	84,86,95	(-)18,63,20
Supplementary	14,75,15			
Amount surrendered during the year				

Notes and Comments:

#### **Revenue Section**

- 1. In the Voted Section Original provision of Rs.1,38,12.36 lakh proved excessive in view of the final saving of Rs.15,55.62 lakh. No portion of the final saving of Rs.15,55.62 lakh was anticipated and surrendered.
- 2. Against the provision of Rs.15,74.19 lakh (Plan) earmarked for transfer to the Kargil Council Fund, an amount of Rs.16,55.74 lakh (Plan) was transferred to the Fund; reasons for transfer of excess amount without showing the same in the estimates have not been intimated to the Audit.

Likewise against the provision of Rs.17,01.71 lakh (Plan) earmarked for the transfer to Ladakh Autonomous Hill Development Council, an amount of Rs.17,86.06 lakh (Plan) was transferred to the Council Fund; reasons for the transfer of excess amount to the Council Fund were not be intimated to the Audit.

3. Provision under primary units had been placed in the grant under Major Head 2575-Other Special Areas Programmes 053-District Administration (Non Engineering) and other Departments, which fall within the ambit of Council and then shown transferable to Major Head 8448-Deposits of Local Fund, Ladakh Autonomous Hill Development Council/ Kargil Autonomous Hill Development Council when actually it should have been shown as lumpsum provision transferable to Ladakh Autonomous Hill Development Council/ Kargil Autonomous Hill Development Council under minor head 113 subordinate to Major head 2575- Other Special Areas Programme. Reasons for not adopting the correct procedure were not intimated.

 Significant saving under the schemes which do not come within the ambit of the Council have occurred mainly under the following heads; reasons for which were not communicated.

Head				Total Grant/ Appropriation	Actual Expenditure	Saving (-)
				I)	Lakh of rupees)	
2575 02 255	0099	General			100	
	0877	Police Leh				
		0	3,47.36			
		S		3,47.36	2,49.52	(-)97.84
2575 02 334	0099	General				
	0880	Diesel Powe	er Generation			
		0	3,55.41			
		S	-	3,55.41	18.30	(-)3,37.11
	1193	Kargil Diese	el Scheme			
		0	2,32.13			
		S		2,32.13	1,83.14	(-)48.99

 Expenditure to the tune of Rs.82.44 lakh was incurred under the scheme Rural Electrification Leh subordinate to Major Head 2575-Other Special Area Programmes without the Budgetary grants; reasons for which were not communicated.

- 6. Against the estimated recoveries of Rs.7,50.00 lakh in respect of heads other than those provision whereof is transferred to Ladakh Autonomous Hill Development Council/ Kargil Autonomous Hill Development Council the actual recoveries were made to the tune of Rs.14.09 lakh; reasons for short fall were not communicated.
- Against the grant of Rs.7,50.00 lakh made under 799-Suspense (Debit) subordinate to Major Head 2575-Other Special Area Programmes only Rs.1.13 lakh were utilized; reasons thereof were not intimated.

### **Capital Section**

- Supplementary provision of Rs.14,75.15 lakh proved injudicious as the expenditure of Rs.84,86.95 lakh did not come even upto the level of the original provision of Rs.88,75.00 lakh. No portion of saving of Rs.18,63.20 lakh was anticipated and surrendered.
- Against the estimated recoveries of Rs.1,25.00 lakh, only an amount of Rs.21.57 lakh was recovered; reasons for short fall were not intimated.

- 10. Against the provision of Rs.44,00.00 lakh (Plan) earmarked for transfer to Ladakh Autonomous Hill Development Council an amount of Rs.84,56.80 lakh was transferred to the Council Fund and against the provision of Rs.43,50.00 lakh earmarked for the transfer To Kargil Autonomous Hill Development Council no funds were transferred to the Council; reasons thereof were not intimated.
- No expenditure was incurred against the provision of Rs.70.00 lakh and Rs.55.00 lakh placed for those Departments which do not come under the purview of Ladakh Autonomous Hill Development Council/ Kargil Autonomous Hill Development Council respectively; reason there of were not intimated.
- 12. Lumpsum supplementary grant of Rs.14,75.15 lakh (Plan) without giving detailed breakup has deprived Audit in making comparison of excess/ saving subhead-wise. Besides, no portion of it was earmarked for transfer to Ladakh Autonomous Hill Development Council/ Kargil Autonomous Hill Development Council; reason there of were not intimated.
- 13 Suspense Transaction:-The expenditure out of the provision under the grant includes Rs.1.13 lakh which was booked under "Suspense" and is not a final head of account. It accommodates inter-alia transactions pending their adjustment to the final heads of account. The balance under "Suspense" sub-heads are carried forward from year to year. The four sub-heads are (a) Purchases (b) Stock (c) Miscellaneous Works Advances and (d) Workshop Suspense. The nature of transactions under each is explained below: -
- (a) Purchases: When materials are received for a specific work or holding in stock without being paid for or adjusted during the month, their value is credited to the Sub head "Purchases" per contra debit to the particular work head of account or Stock sub head as the case may be. When payment is made or the value is adjusted by transfer of stores etc., this head is debited with the amount thereby clearing the previous credit. This head will, therefore, always show a negative or credit balance representing the value of stores received but not paid for or adjusted.
- (b) Stock: This sub-head is debited with the value of material received for stock purposes and not for any particular work but for the general use of the Division. It is credited with the value of materials issued to work or transferred to another division or otherwise disposed of. The balance represents value of material in stock.
- (c) Miscellaneous Works Advances:- Under this sub-head are booked debits for the value of stores sold on credit, expenditure incurred on deposit work in excess of deposits received, loss of cash or stores still to be written off, and sums recoverable from Government servants etc. The debit balance under the head thus represents amount recoverable or debit adjustable to final head.

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(d) Workshop Suspense: - The charges for jobs executed or other operations in Workshop of the Public Works Department are booked to this sub-head pending recovery or adjustment of the charges.

An analysis of the transactions under "Suspense" in the grant during 2004-05 together with the opening and closing balances is given below: -

Particulars/Major Head Account		of		Opening Balance as on 1 <sup>st</sup> April,2004	Debit	Credit	Closing Balance as on 31 <sup>st</sup> March,2005
					(Lal	kh of rupees)	
2575-	Other Special Programmes-	Area					
	Purchases			(-)36.91		-	(-)36.91
	Stock		٠	(+)1155.50	1.1	3 5.09	(+)1151.54
	Miscellaneous ad	dvance		(+)479.81			(+)479.81
	Work Shop suspense			(+)37.98			(+)37.98
	Total			1636.38	1.1	3 5.09	1632.42

# **GRANT NO. 6 – POWER DEVELOPMENT DEPARTMENT**

### MAJOR HEADS

2801	Power				
4801	Capital Outlay on Po	ower Project	9 N		
			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
			(Ru	pees in thousand)	
REVE	ENUE VOTED				1
Origin	al	16,29,21,22			
			16,29,21,22	18,13,56,95	(+)1,84,35,73
Supple	ementary				
Amou	nt surrendered during	the year			***
REVE	ENUE CHARGED				
Origina	al	-	12.1		
Suppler	mentary	22,52	22,52	22,51	(-)1
Amou	nt surrendered during	the year			
CAPIT	TAL VOTED				
Origin	al	6,19,08,00			
Supple	ementary	7,66,01	6,26,74,01	7,09,60,53	(+)82,86,52
Amou	nt surrendered during	the year			
Notes	and Comments:				

### **Revenue Section**

- Original provision of Rs.16,29,21.22 lakh proved meagre in view of excess of Rs.1,84,35.73 lakh. The excess of Rs.1,84,35,72,971 requires regularization.
- 2. The State Government had placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Head 2801- Power under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers on the schemes not contemplated in the approved Demand for grants deprived Audit to ascertain if the expenditure had been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

- 3. Lumpsum plan provision of Rs.1,00,35.66 lakh under Major Head 2801-Power without giving detailed breakup sub headwise has deprived Audit in making comparison of excess/ saving sub headwise.
- Against total estimates of Rs.40,00.00 lakh Rs.16,95.96 lakh only were recovered; reasons for shortfall were not intimated.

### **Capital Section**

- 5. In view of the final excess of Rs.82,86.52 the supplementary grant of Rs.7,66.01 proved meagre. The excess of Rs.82,86,52,146 requires regularization.
- 6. Lumpsum plan provision of Rs.6,26,74.01 lakh (Rs.6,19,08.00 lakh original and Rs.7,66.01 lakh supplementary) under the Major Head 4801-Capital Outlay on Power Projects without giving detailed breakup has deprived Audit in making comparison of excess/savings subhead wise.
- 7. Suspense Transactions: The expenditure in the grant (both revenue and capital sections) includes Rs.12,96.68 lakh under the head Suspense which is not a final head of account. The nature of the transactions under the head Suspense and the accounting procedure followed have been explained in Note 13 below grant No. 5-Ladakh Affairs Department. An analysis of the transactions under head Suspense in the grant during the year 2004-2005 together with the opening and closing balances is given below: -

Particula	rs / Major head of account	Opening Balance as on 1 <sup>st</sup> April, 2004	Debits	Credits	Closing Balance as on 31 <sup>st</sup> March, 2005
			(Lakh of 1	rupees)	
2801-	Power-				
	Purchases	(-) 35.44		AD -	(-)35.44
	Stock	6,14.84	12,89.95	16,95.92	2,08.87
	Miscellaneous Public Works Advances	4,78.01		0.04	4,77.97
	Workshop Suspense	29.38	-	-	29.38
	Total – 2801	10,86.79	12,89.95	16,95.96	6,80.78
4801-	Capital Outlay on Power Projects-	Р.			*
	Purchases	(-) 1,13.14		-	(-) 1,13.14
	Stock	4,97.37	6.73	21.93	4,82.17
	Miscellaneous Public Works Advances	98.79	~	0.26	98.53
	Workshop Suspense	28.85	-	-	28.85
Total – 4801		5,11.87	6.73	22.19	4,96.41

#### GRANT NO. 6 (Concld.)

8. Review of Establishment and Tools and Plant Charges of Power Development Department:- The percentage which the expenditure on establishment and 'tools and plants bore to the Works Outlay in the Power Development Department during 2002-2003 to 2004-2005 are indicated below. (The percentage fixed by the Government in 1955 for supervision charges recoverable for works done for other departments, outside bodies etc. range between 7.5 to 15 for establishment charges and between 0.5 and 1 for tools and plant charges depending on the cost of works).

Year	and Head of Account	Works Outlay	Establish- ment Charges	Percentage of Establish- ment Charges to Works Outlay	Tools and Plant Charges	Percentage of Tools and Plant Charges to Works Outlay
		(Lakh d	of rupees)		(Lakh of ruped	· · ·
2801-	Power-					
	2002-2003	8,19,02.33	45,85.92	5.60	70.47	0.09
	2003-2004	12,20,27.65	17,07.03	1.40	1,91.61	0.16
	2004-2005	15,84,03.61	35,46.87	2.24	1,64.04	0.10
4801-	Capital Outlay on Power Projects-					
	2002-2003	4,04,69.42	39,28.95	9.71	96.45	0.24
	2003-2004	4,91,94.58	60,14.28	12.23	1.42	0.002
	2004-2005	3,00,87.31	4,08,31.53	135.71	19.50	0.06

9.

Depreciation Reserve Fund:- In order to provide reserve fund sufficient to meet the cost of renewals and replacements of plant and machinery, Rs.65,08.00 lakh were transferred to the "Depreciation Reserve Fund" during the year 2004-2005 against the similar provision under the grant. However clarifications regarding provision of depreciation in respect of Power Projects transferred to Power Development Corporation were awaited from State Government to whom the matter has already been referred to. No expenditure was incurred out of the fund during the year on renewals and replacements of plant and machinery.

The balance at the credit of the fund as on 31<sup>st</sup> March, 2005 increased to Rs.6,49,12.38 lakh. Though the Depreciation Reserve Fund Rules framed by the Government in 1974 are applicable from April 1969 yet the Depreciation has not been calculated under said rules as the cost of various assets is yet to be determined by the Government.

An Account of transactions of the fund is given in the Statement No: 16 of Finance Accounts 2004-2005.

The balance at credit of the fund as on 31<sup>st</sup> March, 2005 under Grant No. 6 (Rs.6,47,54.77 lakh) and Grant No. 29 (Rs.1,56.02 lakh) works out to Rs.6,49,10.79 lakh as against Rs.6,49,12.38 lakh appearing in the Finance Accounts Statement No. 16 for the year 2004-2005. The difference of Rs.1.59 lakh is under investigation.

Note:- The balance of Rs.1,56.02 lakh was previously under Grant No-15 and has now been shifted to Grant No-29.

## MAJOR HEADS

2055	Police
2202	General Education
2204	Sports and Youth Services
3454	Census Surveys and Statistics
2205	Ant and Calman

2205 Art and Culture

- 4202 Capital Outlay on Education, Sports, Art and Culture
- 6202 Loans for Education, Sports, Art and Culture

	Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Rupees in thousand)	
,98,60			
	9,39,98,60	8,07,75,33	(-)1,32,23,27
			48,27,23
,15,50			
	57,15,50	42,17,28	(-)14,98,22
-			
	,15,50	,98,60 9,39,98,60 ,15,50 57,15,50	(Rupees in thousand) ,98,60 9,39,98,60 8,07,75,33 ,15,50 57,15,50 42,17,28

Notes and Comments:

### **Revenue Section**

- 1. Original provision of Rs.9,39,98.60 lakh proved excessive in view of final savings of Rs.1,32,23.27 lakh. Against the available saving of Rs.1,32,23.27 lakh an amount of Rs.48,27.23 lakh only was surrendered.
- 2. Persistent saving as detailed below occurred under the Grant during last six years .

Year	Budget / Provision	Actual Expenditure	Saving (-)
		(Lakh of rupees)	
1998-1999	6,71,57.33	5,57,53.66	(-)1,14,03.67
1999-2000	7,54,61.73	6,71,17.34	(-) 83,44.39
2000-2001	7,99,40.88	6,95,32.60	(-)1,04,08.28
2001-2002	7,95,31.17	7,25,88.68	(-) 69,42.49
2002-2003	8,45,54.55	7,46,71.70	(-)98,82.85
2003-2004	8,57,93.37	7,66,99.12	(-)90,94.25

- 3. Although the description of the schemes under Major Heads 2202-General Education and Major Head 2205-Art and Culture have been indicated in the instant demand for grants but the provision of funds has been made in lumpsum form against primary units without having specific allocation against each scheme separately. This has deprived Audit in making comparison of excess/ savings sub headwise.
- 4. Lumpsum plan provision of Rs.2,53,17.60 lakh and Rs.66.64 lakh under the Major Head 2202-General Education and 2205- Art and Culture respectively with out giving detailed break up scheme wise/ sub headwise deprived Audit in making comparison of excess/savings subhead wise.
- 5. The expenditure for State Gazetteers as per paid vouchers appeared under Major Head 3454-Census Surveys and Statistics when the Budgetary provision was placed under Major Head 2205-Art and Culture thus resulting in saving to the tune of Rs.53.73 lakh under Major Head 2205.-Art and Culture and excess of Rs.19.48 lakh under Major Head 3454- Census Surveys and Statistics; reasons thereof were not intimated.
- 6. Saving over the provision occurred mainly under the following heads; reasons for which have not been intimated.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						I)	.akh of rupees)	
2055	117	0099	General	1				
		1822	Chief Acc	ounts Officer	Migrant C	ell(Education)		
			0	36,78.12				
			S	-		36,78.12	35,27.55	(-) 1,50.57
2202 01	800	0031	Centrally S	Sponsored Sc	hemes			
		0430	Black Boa	rd Operation				
	3		0	15,60.00				
			S	-		15,60.00	3.50	(-) 15,56.50
		0449	Implemen	tation of Sur	v Shiksha A	bhiyan		
			0	2,81.00				
			S	-		2,81.00	1.08	(-) 2,79.92
		1227	Strengther	ning of DIET	•			
			0	10,40.00				
			S			10,40.00	1.22	(-) 10,38.78
2202 02	107	0099	General					
		0249	Poverty B	ad Pocket				
			0	8.50				
			S	-		8.50	0.11	(-) 8.39

Head					Total Grant/	Actual	Excess (+)
Tread					Appropriation	Expenditure	Saving (-)
					(L	akh of rupees)	5.7
2202 02	110	0099	General				
		0264	Grant- in- Girls	Aid to Secondary	Schools Boys and		
			0	1,60.00			
			s	1,00.00	1,60.00	8.44	() 1 51 56
2202 04	103	0099	5 General		1,00.00	0.44	(-) 1,51.56
2202 04	105	0265		cation of Rural Fu	nctional Literacy		
		0205		ication Schemes Ka			
			0	43.35			
			S		43.35	13.21	(-) 30.14
		1242	NFEFu	nctional Literacy Ja	mmu		
			0	22.49			
			S	.=0	22.49	2.85	(-) 19.64
2202 80	003	0099	General				
		0271	State Instit	tute of Education I	Kashmir		
	-		0	70.39			
			S .	(La)	70.39	55.14	(-) 15.25
		0277	State Instit	tute of Education J	ammu		
			0	70.52		•	
			S		70.52	45.15	(-) 25.37
2202 80	004	0099	General				
		0278	Research a	nd Publication (Ka	ashmir)		
			0	1,07.02			
			S	÷.	1,07.02	0.16	(-) 1,06.86
2204	001	0099	General				
		0244	Direction	and Administration	n (Director Youth		
			Services an	nd Sports			
			0	17,76.17			
			S	-	17,76.17	1,65.56	(-) 16,10.61
2204	101	0099	General				
		0949		Aid Sports Council			
			0	5,10.00			
			S		5,10.00	2,88.42	(-) 2,21.58

Head							Grant/	Actual	Excess (+)
						Appro	priation	Expenditure	Saving (-)
0001		100	0000	0			(1	.akh of rupees)	
2204	•	102	0099	General National Cou	lat Came				
			0954	National Cae O	2,95.56				
				s	2,95.50		2,95.56	2,26.24	(-) 69.32
-	r				1 1	1 .1 6 11		. С	
7.		imatec		e provision of	courred mainly	under the follo	wing head	ls; reasons for w	which were not
Head							Grant/	Actual Expenditure	Excess (+) Saving (-)
								akh of rupees)	ching ()
2202	02	107	0099	General			(*	and of rupees)	
			0905	Meritorious	Student				
				0	3.00				
			0941	S National Sal	-		3.00	4.94	(+) 1.94
			0941	National Sch O	1.00				
				S	-		1.00	2.70	(+) 1.70
2202	02	110	0099	General					
			0241	Grant to Sain of Building	nik School Nag	rota for Mainte	nance		
				0	10.00				
			00.10	S	· · · · · · · · · · · · · · · · · · ·		10.00	93.95	(+) 83.95
			0243	Building		Maintenance of			
				0	10.00		10.00	1 00 03	(1) 00 02
				S	-		10.00	1,08.83	(+) 98.83
8.				n under the f		remained unu	tilized thr	oughout the ye	ar; reasons for
Head					±1				Total Grant/ Appropriation
	<u>م</u> ۲							()	Lakh of rupees)
2202	01	800	0031	Centrally Spo	onsored Schem	es			
			0149	Secondary E	ducation				47,68.00
			2053	Restructurin	g and Reorgan	ization of Teach	her		9,09.00
			1889	Special Cam	ping Programm	e			41.00
			0364	Science Edu	cation				2,23.00

Head				Total Grant/ Appropriation	
				(Lakh of rupees)	
2202	02 107	0099	General	(Emili of rupees)	
		0245	Sainik Schools	1,74.21	
9.	Expendit		ler the following heads was incurred without any budget pro-		
2.	were not i			vision, reasons mereor	
Head				Actual	
				Expenditure	
				(Lakh of rupees)	
2204	001	0099			
		0244	Direction and Administration(Plan)	38.30	
		0284	Supervision and Administration	40.55	
		0284	Supervision and Administration(Plan)	4.46	
2204	101	0011	State Plan Normal		
		0115	Appointment of Additional Teachers	52.13	
		0115	Appointment of Additional Teachers(Non Plan)	1.00	
2204	101	0099	General		
		0252	Apptt . of P E T	9,21.19	
		0252	Apptt . of P E T(Plan)	5,48.03	
		0259	Border Area Development Programme Kashmir	91.27	
		0259	Border Area Development Programme Kashmir(Plan)	2.05	
		0284	Supervision and Administration	1.74	
2204	101	0099	General		
		0290	Establishment of college of Physical Education Srinagar	57.17	
		0290	Establishment of college of Physical Education at Srinagar(Plan)	2.51	
		0291	Border Area Education Programme	3,58.55	
		0291	Border Area Education Programme(Plan)	6.53	

2204       101       0099       General       (Lakh of rupers)         2204       101       0099       General       3,87,58         0963       Improvement of Youth Hostels       6.67         0963       Improvement of Youth Hostels       6.67         0963       Improvement of Youth Hostels(Plan)       1.58         2204       102       0099       General       61.20         2204       103       0011       State Plan Normal       61.20         2204       103       0019       General       61.20         2204       103       0019       General       61.20         2204       103       0019       General       7.31         2204       104       0011       State Plan Normal       7.31         2204       104       0011       State Plan Normal       26.49         2204       104       0011       State Plan Normal       26.49         2204       104       0019       General       26.49         2204       104       0019       General       26.49         2204       104       0019       General       26.49         2204       104       0059       Gene	Head			Х а			Actual Expenditure
22041010099General0949Grant in Aid Sports Council (Plan)3,87.580963Improvement of Youth Hostels6.670963Improvement of Youth Hostels (Plan)1.5822041020099General0954National Cadet Corps (Plan)61.2022041030011State Plan Normal1409Other Charges (N)3.0922041030099General0953National Discipline Scheme of Instructors7.3122041040011State Plan Normal1411Development and Purchase of Play Fields (N)1.351411Development and Purchase of Play Fields26.4922041040099General22041040099General111Development and Administration8.381414Raising of Bonds9.241789Physical Activities27.141789Physical Activities (Plan)7.48Capital Section10.Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22;11.No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.12.Saving occurret mainly under the following heads; reasons for which have not been intimated.HeadTotal Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) Lakh of rupees)4202012010011State Plan Normal Saving (-) 	. *					a	
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	2204	101	0099	General			1 ,
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$			0949	Grant in Aid Sports Council(Pl	an)		3,87.58
22041020099General0954National Cadet Corps(Plan)61.2022041030011State Plan Normal1409Other Charges(N)3.0922041030099General0953National Discipline Scheme of Instructors7.3122041040011State Plan Normal1411Development and Purchase of Play Fields(N)1.351411Development and Purchase of Play Fields26.4922041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General2205121Physical Activities22061040099General2207121physical Activities (Plan)22081210011State			0963	Improvement of Youth Hostels	5		6.67
0954       National Cadet Corps (Plan)       61.20         2204       103       0011       State Plan Normal       3.09         2204       103       0099       General       3.09         2204       103       0099       General       7.31         2204       104       0011       State Plan Normal       7.31         2204       104       0011       State Plan Normal       1.35         2204       104       0011       State Plan Normal       26.49         2204       104       0011       Development and Purchase of Play Fields(N)       1.35         2204       104       0099       General       26.49         2204       104       0099       General       26.49         2204       104       0099       General       27.14         1178       Physical Activities       27.14       7.48         11789       Physical Activities (Plan)       7.48       27.14         11789       Physical Activities (Plan)       7.48       27.14         11789       Physical Activities (Plan)       7.48       21.49         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.       21.49			0963	Improvement of Youth Hostels	s(Plan)		1.58
22041030011State Plan Normal3.0922041030099General3.0922041040011State Plan Normal7.3122041040011State Plan Normal1.351411Development and Purchase of Play Fields(N)1.351411Development and Purchase of Play Fields26.4922041040099General22041040099General22041040099General22041040099General22041040099General22041040099General22041040099General1204Direction and Administration8.381414Raising of Bonds9.241789Physical Activities (Plan)7.48Capital Section10.Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.11.No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.12.Saving occurred mainly under the following heads; reasons for which have not been intimated.12.Saving occurred mainly under the following heads; reasons for which have not been intimated.HeadVTotal Grant/Actual220201201011State Plan Normal OG3222031201011State Plan Normal OG3222041201011State Plan Normal OG32 </td <td>2204</td> <td>102</td> <td>0099</td> <td>General</td> <td></td> <td></td> <td></td>	2204	102	0099	General			
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$			0954	National Cadet Corps(Plan)			61.20
22041030099General0953National Discipline Scheme of Instructors7.3122041040011State Plan Normal1411Development and Purchase of Play Fields(N)1.351411Development and Purchase of Play Fields26.4922041040099General0244Direction and Administration8.381414Raising of Bonds9.241789Physical Activities27.141789Physical Activities (Plan)7.48Capital Section10.Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.11.No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.12.Saving occurred mainly under the following heads; reasons for which have not been intimated.HeadTotal Grant/ Actual Excess (+) Appropriation Expenditure Saving () Uakh of rupees)42020120100112012010011041,00.00	2204	103	0011	State Plan Normal			
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$			1409	Other Charges(N)			3.09
22041040011State Plan Normal1411Development and Purchase of Play Fields(N)1.351411Development and Purchase of Play Fields26.4922041040099General22041040099General1414Raising of Bonds9.241789Physical Activities27.141789Physical Activities (Plan)7.48Capital Section10.Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.11.No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.12.Saving occurred mainly under the following heads; reasons for which have not been intimated.HeadTotal Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) Uakh of rupees)42020120100114202012010011531532Elementary Education O133323323423442342342355234235623423572342357234235723423572342357234235723423572342357234235723423572342357234235723423572342357234235723423572342357 <td>2204</td> <td>103</td> <td>0099</td> <td>General</td> <td></td> <td></td> <td></td>	2204	103	0099	General			
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$			0953	National Discipline Scheme of	Instructors		7.31
1411       Development and Purchase of Play Fields       26.49         2204       104       0099       General         0244       Direction and Administration       8.38         1414       Raising of Bonds       9.24         1789       Physical Activities       27.14         1789       Physical Activities (Plan)       7.48         Capital Section         10.       Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.         12.       Saving occurred mainly under the following heads; reasons for which have not been intimated.         Head       Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)         4202       01       201         032       Elementary Education O       41,00.00	2204	104	0011	State Plan Normal			
2204       104       0099       General         0244       Direction and Administration       8.38         1414       Raising of Bonds       9.24         1789       Physical Activities       27.14         1789       Physical Activities (Plan)       7.48         Capital Section         10.       Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.         12.       Saving occurred mainly under the following heads; reasons for which have not been intimated.         Head       Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)         4202       01       201       0011         State Plan Normal 0632       Elementary Education O       41,00.00			1411	Development and Purchase of	Play Fields(N)		1.35
0244       Direction and Administration       8.38         1414       Raising of Bonds       9.24         1789       Physical Activities       27.14         1789       Physical Activities (Plan)       7.48         Capital Section         10.       Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.         12.       Saving occurred mainly under the following heads; reasons for which have not been intimated.         Head       Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)         4202       01       201         032       Elementary Education O 41,00.00			1411	Development and Purchase of	Play Fields		26.49
1414       Raising of Bonds       9.24         1789       Physical Activities       27.14         1789       Physical Activities (Plan)       7.48         Capital Section         10.       Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.         12.       Saving occurred mainly under the following heads; reasons for which have not been intimated.         Head       Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)         4202       01       201         032       Elementary Education O         041,00.00       41,00.00	2204	104	0099	General			
<ul> <li>1789 Physical Activities (Plan)</li> <li>7.48</li> <li>Capital Section</li> <li>Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.</li> <li>No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.</li> <li>Saving occurred mainly under the following heads; reasons for which have not been intimated.</li> <li>Head</li> <li>Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)</li> <li>4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00</li> </ul>			0244	Direction and Administration			8.38
1789 Physical Activities (Plan)       7.48         Capital Section         10.       Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.         12.       Saving occurred mainly under the following heads; reasons for which have not been intimated.         Head       Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)         4202       01       201       0011         State Plan Normal       0       41,00.00			1414	Raising of Bonds			9.24
Capital Section         10.       Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.         11.       No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.         12.       Saving occurred mainly under the following heads; reasons for which have not been intimated.         Head       Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)         4202 01       201 0011 State Plan Normal 0632 Elementary Education O 41,00.00			1789	Physical Activities			27.14
<ul> <li>10. Original provision of Rs.57,15.50 lakh proved excessive in view of the final savings of Rs.14,98.22; reasons for which were not intimated.</li> <li>11. No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered.</li> <li>12. Saving occurred mainly under the following heads; reasons for which have not been intimated.</li> <li>Head</li> <li>Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees)</li> <li>4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00</li> </ul>			1789	Physical Activities (Plan)			7.48
reasons for which were not intimated. 11. No portion of the final saving of Rs.14,98.22 lakh was anticipated and surrendered. 12. Saving occurred mainly under the following heads; reasons for which have not been intimated. Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00				Capital Sec	ction		
12. Saving occurred mainly under the following heads; reasons for which have not been intimated. Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00	10.				ccessive in view of th	ne final savings o	f Rs.14,98.22;
Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00	11.	No porti	on of th	he final saving of Rs.14,98.22 lak	h was anticipated an	d surrendered.	
Appropriation Expenditure Saving (-) (Lakh of rupees) 4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00	12.	Saving or	curred	mainly under the following head	s; reasons for which	have not been in	ntimated.
4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00	Head						
4202 01 201 0011 State Plan Normal 0632 Elementary Education O 41,00.00							Saving (-)
0632 Elementary Education O 41,00.00	4202	01 201	0011	State Plan Normal	(1	Lakh of rupees)	
O 41,00.00	1202						
S - 41,00.00 1,25.49 (-) 39,74.51							
				s -	41,00.00	1,25.49	(-) 39,74.51

Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+)	
							Saving (-)	
4202 01	201	0011	State Plan	Normal	(1	Lakir of rupees)		
4202 01	201							
				1,30.00	4 50 00	1 49	(-) 4 48 51	
		1426	1997 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 - 1996 -	raining	1,50.00	1.17	(-) -, 10.51	
		1 120		U			-2	
				50.00	56.00	618	(.) 49.82	
4202 01	202	0011		Normal	50.00	0.10	(-) +).02	
4202 01	202							
		0112						
				-	8 00 00	67285	(-)1 27 15	
4202 04	101	0011		Normal	0,00.00	0,72.05	()1,27,15	
1202 01	101	202020						
		0111						
				2,07.00		- 10 L	() 0 07 00	
			S	-	2,89.00	2.00	(-) 2,87.00	
13 Ex	cess c	over the		occurred mainly under	175		1271750 10	
	cess c mated			occurred mainly under	175		1271750 10	
				occurred mainly under	175		nich were not	
inti				occurred mainly unde	r the following head	ls; reasons for wh	nich were not Excess (+)	
inti				occurred mainly unde	r the following head Total Grant/ Appropriation	ls; reasons for wh Actual Expenditure	nich were not	
inti	mated				r the following head Total Grant/ Appropriation	ls; reasons for wh Actual	nich were not Excess (+)	
inti Head	mated		e provision State Plan		r the following head Total Grant/ Appropriation	ls; reasons for wh Actual Expenditure	nich were not Excess (+)	
inti Head	mated	0011	e provision State Plan	Normal	r the following head Total Grant/ Appropriation	ls; reasons for wh Actual Expenditure	nich were not Excess (+)	
inti Head	mated	0011	e provision State Plan Direction	Normal and Administration	r the following head Total Grant/ Appropriation	ls; reasons for wh Actual Expenditure	nich were not Excess (+)	
inti Head	mated	0011	e provision State Plan Direction O	Normal and Administration 19.50	r the following head Total Grant/ Appropriation (I	ls; reasons for wh Actual Expenditure .akh of rupees)	hich were not Excess (+) Saving (-)	
inti Head 4202 01	mated	0011 0244	e provision State Plan Direction O S	Normal and Administration 19.50 Normal	r the following head Total Grant/ Appropriation (I	ls; reasons for wh Actual Expenditure .akh of rupees)	hich were not Excess (+) Saving (-)	
inti Head 4202 01	mated	0011 0244 0011	e provision State Plan Direction O S State Plan	Normal and Administration 19.50 Normal	r the following head Total Grant/ Appropriation (I	ls; reasons for wh Actual Expenditure .akh of rupees)	hich were not Excess (+) Saving (-)	
	4202 01 4202 01 4202 04	4202 01 201 4202 01 202	4202 01 201 0011 1427 1426 4202 01 202 0011 0149	4202 01 201 0011 State Plan 1427 Physical E O S 1426 Teacher T O S 4202 01 202 0011 State Plan 0149 Secondary O S 4202 04 101 0011 State Plan	4202 012010011State Plan Normal1427Physical Education04,50.00S-1426Teacher Training056.00S-4202 0120200110149Secondary Education08,00.00S-4202 0410100110117Art and Culture	Appropriation (1 4202 01 201 0011 State Plan Normal 1427 Physical Education O 4,50.00 S - 4,50.00 1426 Teacher Training O 56.00 4202 01 202 0011 State Plan Normal 0149 Secondary Education O 8,00.00 S - 8,00.00 S - 8,00.00 S - 8,00.00	Appropriation       Expenditure (Lakh of rupees)         4202 01       201       0011       State Plan Normal 1427       Physical Education O       (Lakh of rupees)         4202 01       201       0011       State Plan Normal O       4,50.00       1.49         1426       Teacher Training O       56.00       4,50.00       1.49         4202 01       202       0011       State Plan Normal 0149       56.00       6.18         4202 01       202       0011       State Plan Normal 0149       56.00       6.18         4202 04       101       0011       State Plan Normal 0147       8,00.00       6,72.85	AppropriationExpenditure (Lakh of rupees)Saving (-)4202 012010011State Plan Normal 1427(Lakh of rupees)4202 012010011State Plan Normal 04,50.001.491426Teacher Training 056.00(-) 4,48.5114202 012020011State Plan Normal 0149(-) 49.824202 012020011State Plan Normal 0 8,00.00(-) 49.824202 041010011State Plan Normal 0149(-) 49.82

Expenditure under the following heads was incurred without any budget provision; reasons thereof 15. were not intimated. Head Actual Expenditure (Lakh of rupees) 4202 01 201 0011 State Plan Normal 0259 Border Area Development Programme Kashmir 85.52 1030 Mid Day Meals 1,06.86 1646 Border Area Development Programme Jammu 4,28.70 1647 Other Rural Development Programme 2,77.00 201 0031 4202 01 Centrally Sponsored Scheme 0186 NABARD 3,89.19 0449 Sarv Shiksha Abhiyan 10.57 1514 Computerization Plan 10.33 202 4202 01 0011 State Plan Normal 0259 Border Area Development Programme Kashmir 15.72 4202 01 203 0011 State Plan Normal Degree Colleges 1650 6,46.35 01 600 General 1,41.15 4202 4202 01 800 0011 State Plan Normal 0244 Direction and Administration 15.97 0515 Construction 5,70.08 1396 Free Supply of Uniforms 4.71 10.08 1514 Computerization Plan 0397 Other Expenditure 1,48.96 800 0031 Centrally Sponsored Scheme 4202 01 0388 Construction of Gutted Schools 2,47.28 4202 103 0099 General 02 0522 District I.T.I 56.04

Head					Actual Expenditure
					(Lakh of rupees)
4202	.02	105	0011	State Plan Normal	
			1755	World Bank Aided Scheme	2.83
4202	02	800	÷.	Other Expenditure	30.30
4202	03	101	0011	State Plan Normal	
			0963	Improvement of Youth Hostels	8.68
4202	03	800	0011	State Plan Normal	
			0397	Other Expenditure	37.45
			1411	Development and Purchase of Play Fields	1,03.11
			1416	Physical Education	21.91
4202	04	800	0011	State Plan Normal	
			0397	Other Expenditure	2.00
6202	01	600		General	2.00

# **GRANT NO. 8 – FINANCE DEPARTMENT**

### MAJOR HEADS

- 2030 Stamps and Registration
- 2035 Collection of Other Taxes on Property and Capital Transactions
- 2039 State Excise
- 2040 Taxes on Sales, Trade etc.
- 2045 Other Taxes and Duties on Commodities and Services
- 2047 Other Fiscal Services
- 2048 Appropriation for reduction or avoidance of Debt
- 2049 Interest Payments
- 2054 Treasury and Accounts Administration
- 2071 Pension and Other Retirement Benefits
- 2075 Miscellaneous General Services
- 2235 Social Security and Welfare
- 4047 Capital Outlay on other Fiscal Services
- 4851 Capital Outlay on Village and Small Industries
- 5465 Investment in General Financial and Trading Institutions
- 5475 Capital Outlay on other General Economic Services
- 6003 Internal Debt of the State Government
- 6004 Loans and Advances from Central Government

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VOTED		5		
Original	6,88,71,58			
Supplementary	28,05,67	7,16,77,25	7,86,91,48	(+)70,14,23
Amount surrendered during the year				
REVENUE CHARGED				
Original	11,00,01,00	11,75,01,00	11,03,26,69	(-)71,74,31
Supplementary	75,00,00			17
Amount surrendered during the year				
CAPITAL VOTED				
Original			12	
Supplementary	23,71,00	23,71,00	22,75,50	(-)95,50

. . .

Amount surrendered during the year

CAPITAL CHARGED

Original

2,82,08,56

69,71,44

3,51,80,00

19,37,69,22

(+)15,85,89,22

Supplementary

Amount surrendered during the year

Notes and Comments:

### **Revenue Section**

- 1. Supplementary grant of Rs.28,05.67 lakh proved inadequate in view of the final excess of Rs.70,14.23 lakh. The final excess of Rs.70,14,22,569 requires regularization.
- 2. The State Government had placed the lumpsum Budgetary grants at the disposal of each Controlling officer against Major Heads 2030-Stamps and Registration, 2039-State Excise, 2040-Sales Tax, 2054-Treasury and Accounts Administration and 2071-Pension and Other Retirement Benefits under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring expenditure by the subordinate officers on the schemes not contemplated in the approved Demand for grants deprived Audit to ascertain if the expenditure incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.
- 3. Entire provision of Rs.5 lakh remained unutilized throughout the year under Major Head 2048-Appropriation for reduction or avoidance of Debt; reasons for which have not been intimated.
- Excess over the provision occurred under the following heads; reasons for which have not been intimated.

			Head		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(Lakh of rupees)	0.17
2045	101	0099	General				
		0983	Collectio	n Charges Enterta	inment Tax		
			0	28.25			
			S		28.2	33.69	(+)5.44

5.			rovision been in		owing head rem	ained	unutilized	l through	out the year; r	easons for which
				Head	A					Total Grant/
				a		۲				Appropriation
										(Lakh of rupees)
2235	60	102	0099	General						
			0320	Provision	for Janta Insura	nce				21.00
6.	Sign	nifica	nt saving	gs occurred un	der the followin	g hea	ds; reasons	s thereof	were not intin	nated.
				Head			Total G Appropr		Actual Expenditure	Excess (+) Saving (-)
φ.						161		(I	akh of rupees	N 250, 81, 4.
2035		101	0099	General						
			0244	Direction	and Administra	tion				
				0	32.78					
	E.			S	—			32.78	19.04	4 (-)13.74
2040		800	0099	General						
			1429	Sales Tax	Tribunal					
				0	31.15	242.1				
				S	-			31.15	12.6	6 (-)18.49
2045		104	0099	General						
			0968	Collection Passenger	Charges-Taxes	on G	oods and			
				0	72.15				÷	
				S	<del></del>			72.15	37.4	3 (-)34.72
2235	60	101	0099	General	<u>к</u> –	(0);			3.	
			0315	State Insu	rance Departme	ent				
				0	2,77.03					
				S	-			2,77.03	1,80.4	8 (-)96.55
2235	60	102	0099	General						
			0313	Deposit L	inked Insurance	Sche	me			
				0	35.00					
				S	-	<u>0</u> 1		35.00	25.8	6 (-)9.14

7. Expenditure under the following heads was incurred without Budgetary Grants; reasons thereof have not been intimated.

		Head	Actual Expenditure
			(Lakh of rupees)
2075 103	0099	General	
	0317	Pension in lieu of Resumed Jagirs	2.22
2235 02 200	0099	General	
	1326	Rajya Sainik Boards	1.44
2235 60 107	0099	General	
	0965	Pension to Freedom Fighters and their Dependents etc.	1,24.09

- 8. In the charged appropriation supplementary grant of Rs.75,00.00 lakh proved excessive in view of the final saving of Rs.71,74.31 lakh. No portion of the final saving was anticipated and surrendered.
- 9. In the charged appropriation lump sum provision of Rs.11,75,00.00 lakh (Rs.11,00,00.00 lakh original and Rs.75,00.00 lakh supplementary) under Major Head 2049-Interest Payments and Rs.100 lakh under Major Head 2071-Pension and other Retirement Benefits without giving breakup schemewise has deprived audit in making comparison of excess/saving subhead wise.

### **Capital Section**

- Supplementary grant of Rs.23,71.00 lakh proved excessive in view of the final saving of Rs.95.50 lakh. No portion of the final saving was anticipated and surrendered.
- 11. No portion of the Supplementary Grant of Rs.18,01.00 lakh under Major Head 5475–Capital Outlay on other General Economic Services was earmarked for transfer to Ladakh Autonomous Hill Development Council/Kargil Autonomous Hill Development Council though an amount of Rs.18,50.50 lakh was transferred to Ladakh Autonomous Hill Development Council/Kargil Autonomous Hill Development Council Autonomous Hill De

Amount for Ladakh Autonomous Hill Development Council (Rupe	Amount for Kargil Autonomous Hill Development Council ees in lakh)	Sanction Order No.
751.50	296.50	31 LA of 04 dated 18.10.2004 Ladakh Affairs Department
751.50	Nil	34 LA of 04 dated 1.12.2004 Ladakh Affairs Department
, 21.00	30	05 LA of 2005 dated 31.03.2005 Ladakh Affairs Department

#### GRANT NO. 8 (Concld.)

- 12. The expenditure of Rs.3,45.00 lakh has been incurred without any budget provision under Major Head 4047–Capital Outlay on other Fiscal Services; reasons thereof have not been intimated.
- 13. In the charged appropriation lump sum provision of Rs.1,47,93.00 lakh (Rs.81,29.56 lakh original and Rs.66,63.44 lakh supplementary) under Major Head–6003- Internal Debt of the State Government and Rs.2,03,87.00 lakh (Rs.2,00,79.00 lakh original and Rs.3,08.00 lakh supplementary) under Major Head 6004- Loans and Advances from the Central Government without giving breakup scheme wise deprived audit in making comparison of excess/ saving subhead wise.
- 14. Supplementary grant of Rs.4,90.00 lakh (plan) under Major Head 4851- Capital Outlay on Village and Small Industries proved unnecessary as no expenditure was incurred against the provision.

## 15. In the charged appropriation persistent excess as detailed below occurred during the last four years also.

Year	Total grant	Expenditure	Excess(+)
		(Rupees in lakh)	
2000-01	2,95,60.31	59,91,18.04	(+)56,95,57.73
2001-02	4,34,79.00	62,18,20.53	(+)57,83,41.53
2002-03	4,01,68.54	4,22,51.19	(+)20,82.65
2003-04	3,23,13.80	95,12,79.15	(+)91,89,65.35

### **GRANT NO. 9 – PARLIAMENTARY AFFAIRS DEPARTMENT**

MAJOR HEADS

2011 State Legislature

7610 Loans to Government Servants etc.

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VOTED				
Original	10,12,44			
Supplementary		10,12,44	8,36,66	(-)1,75,78
Amount surrendered during the year				
REVENUE CHARGED				
Original	31,84			
Supplementary	2,00	33,84	39,59	(+)5,75
Amount surrendered during the year				
CAPITAL VOTED				
Original		70.02	15.00	()21.02
Supplementary	79,23	79,23	45,00	(-)34,23
Amount surrendered during the year				
Notes and Comments:				

## **Revenue Section**

- 1. Original provision of Rs.10,12.44 lakh proved excessive in view of final saving of Rs.1,75.78 lakh. No portion of the final saving of Rs.1,75.78 lakh was anticipated and surrendered.
- 2. In the voted grant persistent savings occurred during the last five years as detailed below:-

Year	Total Grant	Actual Expenditure	Saving (-)
1999-2000	6,99.54	6,17.23	(-)82.31
2000-2001	10,44.89	8,21.64	(-)2,23.25
2001-2002	8,81.10	8,45.11	(-)35.99
2002-2003	10,74.73	8,26.96	(-)2,47.77
2003-2004	10,43.52	9,18.40	(-)1,25.12

3. Significant saving in the voted grant occurred mainly under the following heads; reasons for which were not communicated.

Head							Grant/ priation	Expe	Actual nditure	Excess (+) Saving (-)
							<u> </u>	(Lakh of	rupees)	
2011	02	101	0099	General					1 /	
			0890	Legislative As	ssembly	a († 16				
				0	2,44.00					
				S	-		2,44.00		1,77.66	(-)66.34
2011	02	103	0099	General						
			0892	J&K Legislat	ive Council Secret	tariat				
				0	1,95.00					
				S			1,95.00		1,10.91	(-)84.09
			0890	J&K Legislati	ve Assembly Secr	etariat				
				0	4,87.44				×	
				S	-		4,87.44		3,57.08	(-)1,30.36
4.	~		ant exe nicated		mainly under th	he following	heads;	reasons	for whic	h were not
Head						Total	Grant/	-	Actual	Excess (+)
						Appro	priation	Expe	nditure	Saving (-)
								Lakh of	rupees)	5.0
2011	02	102	0099	General				•	1 /	
			0892	Legislative Co	ouncil					
				0	86.00					
				S	8		86.00		1,91.01	(+)1,05.01
5.					tary appropriation of timated. Excess of R				v of final ex	cess of Rs.5.75
6.		he Ci muni		ppropriation sign	ificant savings occurre	ed mainly under	the follow	ing heads;	reasons for	which were not
Head				5		Total	Grant/		Actual	Excess (+)
						Appro	priation	Expe	nditure	Saving (-)
							(	Lakh of	rupees)	
2011	02	101	0099	General						
			0890	Legislative Ass	embly					
				0	17.34					
				S			17.34		3.39	(-)13.95

GRANT NO. 9 (Concld.)

Head			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
			(I	Lakh of rupees)	
2011 02 102 009	9 General				
089	2 Legislative	Council			
	0	14.50			
	S	2.00	16.50	4.80	(-)11.70

7. In the Charged appropriation expenditure in respect of below noted schemes has been incurred without Budgetary Provision; reasons for which were not communicated.

Head			Actual
			Expenditure
			(Lakh of rupees)
2011 02 103	0099	General	
	0891	Legislative Assembly Secretariat	30.02
	0892	Legislative Council Secretariat	1.37
		Capital Section	

8. In the Capital section supplementary grant of Rs.79.23 lakh under Major Head 7610-201- House Building Advance to Legislators proved excessive in view of the final saving of Rs.34.23 lakh.

## GRANT NO. 10 - LAW DEPARTMENT

MAJOR HEADS

- 2014 Administration of Justice
- 2015 Elections

2030 Stamps and Registration

- 2041 Taxes on Vehicles
- 2070 Other Administrative Services

2230 Labour and Employment

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(R)	upees in thousand)	
REVENUE VOTED				
Original	50,36,00			
<b>C</b>	0.04.04	59,22,84	34,92,76	(-)24,30,08
Supplementary	8,86,84			
Amount surrendered during the ye	ar			
REVENUE CHARGED				
Original	6,40,00			
Supplementary	15,75	6,55,75	2,47,88	(-)4,07,87
Supprementary	12,12			
Amount surrendered during the ye	ar			11212

Notes and Comments:

### **Revenue Section**

- 1. Supplementary grant of Rs.8,86.84 lakh proved injudicious as the expenditure did not come even upto to the level of original provision of Rs.50,36.00 lakh resulting in an over all saving of Rs.24,30.08 lakh.
- 2. No portion of the saving was anticipated and surrendered.
- 3. Persistent savings in the grant on Voted side as detailed below occurred during the last four years also.

Year	Total Grant	Actual Expenditure	Saving (-)
2000-2001	27,85.84	26,46.34	(-)1,39.50
2001-2002	35,96.05	28,65.72	(-)7,30.33
2002-2003	60,94.27	49,66.59	(-)11.27.68
2003-2004	48,07.80	29,66.67	(-)18,41.13

4. Against the provision of Rs.19,34.94 lakh (Rs.10,48.10 lakh original and Rs.8,86.84 lakh supplementary) under Major Head 2015-Election,106-Charges for Conduct of Election to State/Union Territory Legislature an expenditure of Rs.2,00.49 lakh only was incurred resulting in saving of Rs.17,34.45 lakh; reasons for which were not intimated.

6. Significant savings occurred mainly under the following heads; reasons for which were not communicated.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						• •	Lakh of rupees)	Saving (-)
2014	103	0099	General			X	· · · · · · · · · · · · · · · · · · ·	
		0889		ervice Author	ity			
			0.	1,80.00				
			S · ·	196 <b>.</b> - 2006 - 2006 - 2007 -		1,80.00	1,56.00	(-)24.00
2014	. 105	0099	General					
		0488	District and S	Sessions Judge	es			
			0	9,61.08				
			S	-		9,61.08	7,84.48	(-)1,76.60
		0489	Munsif Cour	ts				
			0	8,97.70				
			S	÷.	*	8,97.70	6,31:60	(-)2,66.10
		0500	Sub Judge Co	ourts				
			0	6,83.20				
			S	-		6,83.20	4,84.36	(-)1,98.84
		1189	Miscellaneou	s Courts				
			0	89.25				
			S	-		89.25	34.92	(-)54.33
2014	106	0099	General					
		0491	Small Causes	Courts				
			0	21.40				
			S	-		21.40	5.51	(-)15.89
2014	108	0099	General					
		1244	Criminal Cou	arts (Upgradat	tion of Ju	dicial Standard)		
			0	25.25				
			S	-		25.25	12.09	(-)13.16

<sup>5.</sup> Lumpsum (Plan) provision of Rs70.00 under Major Head 2014- Administration of Justice deprived Audit in making comparison of excess and saving subhead-wise.

# GRANT NO. 10 (Contd.) \*

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(1	akh of rupees)	0()
2014	114	0099	General					
		0499	Advocate C	General				
			0	1,78.00				
			S			1,78.00	1,62.76	(-)15.24
		1248	Public Pros	ecutors				
			0	73.66				
			S	- 1		73.66	63.66	(-)10.00
2014	116	0099	General					
		511	Human Rig	ts Commiss	ion			
			0	1,12.76				
			S	-		1,12.76	60.47	(-)52.29
2015	102	0011						
		0493	Chief Elect	oral Officers	Office (No	on-Plan)		
			0	1,99.07				
			S			1,99.07	1,53.18	(-)45.89
2030 03	001	0011						
		0244	Direction a	nd Administr	ation (Non	-Pln)		
			0	22.22				
			S	-		22.22	0.04	(-)22.18
2041	800	0011						
		0506	State Trans (Non-Plan)		e Court/M	ACT Srinagar		
			0	13.69				
			S	-	8	13.69	0.95	(-)12.74
2070	104	0011						
		0503	District Jud	ge Vigilance	(Non-Plan)			
			0	18.67				
			S	-		18.67	8.02	(-)10.65
2230 01	101	0099	General					
		0888	Industrial tr	ribunal Court	/Labour Co	ourt		×
			0	20.10				
			S			20.10	3.91	(-)16.19

Head					Total Grant/	Actual	Excess (+
					Appropriation	Expenditure	Saving (-
						akh of rupees)	5
2014	· 102	0099	General				*
		0495	High Court				
			0	3,94.50			
			S	-	3,94.50	5,79.08	(+)1,84.5
8.	Provisio	n unde	the followin	g head remained	unutilised throughout the	e year; reasons fo	r which were
	not com	imunica	ted.				
Head							Total Grant,
							Appropriation
						(La	akh of rupees
2014	116	0099	General				
		1251	MAC Tribu	nal Jammu			14.4
-	17						
9.				owing heads, was	s incurred without budg	et provision and	the reasons
			ider the follo t intimated.	owing heads, was	s incurred without budg	et provision and	
				owing heads, was	s incurred without budg		Total Grant,
				owing heads, was	s incurred without budg		the reasons Total Grant, Appropriation akh of rupees
Head				owing heads, was	s incurred without budg		Total Grant, Appropriation
Head	thereof	were no	t intimated.	owing heads, was rts (Non-Plan)	s incurred without budg		Total Grant, Appropriation kh of rupees
Head 2014	thereof	were no 0011	t intimated.		s incurred without budg		Total Grant, Appropriation kh of rupees
Head 2014	thereof v	0011 1706	t intimated. Mobile Cou	rts (Non-Plan)			Total Grant, Appropriation ikh of rupees 77.1
Head 2014 2015	thereof v	0011 1706 0011	t intimated. Mobile Cou	rts (Non-Plan)	s incurred without budg Assembly (Non-Plan)		Total Grant, Appropriation ikh of rupees 77.1
Head 2014 2015	116 103	0011 1706 0011 0494	t intimated. Mobile Cou Elections of	rts (Non-Plan) f the Parliament /			Total Grant, Appropriation okh of rupees 77.1: 49.2:
<ol> <li>9.</li> <li>Head</li> <li>2014</li> <li>2015</li> <li>2030</li> <li>2041</li> </ol>	116 103	0011 1706 0011 0494 0099	t intimated. Mobile Cou Elections of	rts (Non-Plan)			Total Grant, Appropriation

10. In the Charged Section, the supplementary appropriation of Rs.15.75 laks proved injudicious as the expenditure did not come even up to the level of original appropriation.

# GRANT NO. 10 (Concld.)

11. Persistent savings in the Charged appropriation occurred during the last four years also as per the details given below.

Year	Total Grant Ad	ctual Expenditure	Saving (-)
2000-2001	8,02.04	5,90.43	(-)2,11.61
2001-2002	8,78.11	7,97.16	(-)80.95
2002-2003	8,94.76	8,57.41	(-)37.35
2003-2004	5,91.32	5,58.14	(-)33.18

12. Significant savings in the charged appropriation occurred mainly under the following head; reasons for which have not been communicated.

Head					Total Grant/	Actual	Excess (+)
					Appropriation	Expenditure	Saving (-)
			18		(1	Lakh of rupees)	
2014	102	0099	General				
		0495	High Court				
		1	0	6,40.00			
			S	15.75	6,55.75	2,47.88	(-)4,07.87

### **GRANT NO. 11 – INDUSTRIES AND COMMERCE DEPARTMENT**

MA	IOR	HEA	DS
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- 2250 Other Social Services
- 2851 Village and Small Industries
- 2852 Industries
- 2853 Non-Ferrous Mining and Metallurgical Industries
- 4851 Capital Outlay on Village and Small Industries
- 4852 Capital Outlay on Industries
- 4853 Capital Outlay on Non-ferrous Mining and Metallurgical Industries
- 6885 Loans for Other Industries and Minerals

	54	Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	upees in thousand)	
REVENUE VOTED				
Original	96,56,55	·		
Supplementary		96,56,55	71,51,92	(-)25,04,63
Amount surrendered during the year				
CAPITAL VOTED				
Origit:al	67,99,10			
Supplementary	· -	67,99,10	60,20,57	(-)7,78,53
Amount surrendered during the year				
Notes and Comments:				

rotes and

#### **Revenue Section**

- 1. Original provision of Rs.96,56.55 lakh proved excessive in view of the final saving of Rs.25,04.63 lakh; reasons for which have not been communicated. Specific amount surrendered from Revenue Account out of the final saving of Rs.25,04.63 lakh has not been intimated.
- 2. Persistent saving in the grant occurred during the last three years as detailed below:-

Total Grant	Actual Expenditure (Lakh of rupees)	Saving (-)
1,11,10.77	86,54.14	(-)24,56.63
73,28.47	69,59.04	(-)3,69.43
74,44.95	68,17.29	(-)6,27.66
	1,11,10.77 73,28.47	Total Grant         Expenditure           (Lakh of rupees)           1,11,10.77         86,54.14           73,28.47         69,59.04

3. The State Government had placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Head 2851-Village and Small Industries and Major Head 2852-Industries but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature. This deviation from prescribed procedure deprived Audit to ascertain if the expenditure has been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

4. Saving occurred mainly under the following heads, reasons for which have not been communicated

Head	U			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
				(	(Lakh of rupees)	
2250	800	0099	General			
		1588	Government Industrial	Exhibition Srinagar/Jammu		
			O 13.40		*	
			S -	13.40	6.48	(-)6.92
2851	102		State Plan Normal			
		0408	DIC'S (Village and Sm	all Scale)-SSI Sector		
			O 9,60.33			
			S -	9,60.33	7,32.48	(-)2,27.85
2851	103		General			
		0814	UNDP Project Nowsho	era		
			O 1,00.41			
			S -	1,00.41	66.29	(-)34.12
2851	105		State Plan Normal			
		0802	Grant-in-aid, Contribut	tion and Subsidies		
			O 1,12.14			
			S -	1,12.14	50.00	(-)62.14
2851	105		General			
		0802	Grant-in-aid, Contribut	ion and Subsidies		
			O 3,10.00			
			S -	3,10.00	2,00.00	(-)1,10.00
2852 80	001		General			
		0244	Direction and Administ	tration		
			O 19,59.81			
			S -	19,59.81	19,10.49	(-)49.32

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
							Lakh of rupees)	Saving (-)
2853	02 001	0099	General			(	Lakir of Tupees)	
2000	02 001			nd Administratio	on			
		0211	O	8,26.75				
			S	0,20.75		8,26.75	7,16.60	(-)1,10.15
			(Plan)			0,20.75	7,10.00	(-)1,10.15
			0	2,65.83				
			S	-		2,65.83	2,59.90	(-)5.93
5.	Simific	ont exce		rovision occur	ed unde	r the following he		1.8.8
Э.	been int		iss over the p	orovision occur	eu unue	i the following he	aus, reasons for v	vinen nave not
Head						Total Grant/	Actual	Excess (+)
						Appropriation	Expenditure	Saving (-)
						()	Lakh of rupees)	0.07
2851	103	0099	General				1 /	
		0244	Direction a	nd Administrati	on			
			0	85.79				
			S	-		85.79	1,38.73	(+)52.94
2852	80 003	0099	General					
		0799	Training Co	enters				
			0	2,43.72				
			S	-		2,43.72	2,84.02	(+)40.30
			r the follow ntimated	ring heads rema	uned ur	utilized througho	ut the year, reas	ons for which
Head								Total Grant/ Appropriation
			5		2		I)	.akh of rupees)
2851	103		Handloom	Industries (Plan	)			2,45.91
2851	104		Handicraft	Industries (Plan	)			11,45.95
2851	800	0031	Centrally Sp	oonsored Schem	nes			
		1453	Transport S	Subsidy				10,40.00
		1463	Market Ind	ustries				1,20.00
		1462	Growth Ce	ntre Samba				10,40.00
10		1461	Health Pack	kage for Handlo	om			54.60
		1457	Project Pac	kage for Handle	oom			2,45.40

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7. Expenditure under the following heads was incurred without budgetary provision, reasons for the same have not been intimated

Head

Expenditure

Actual

(Lakh of rupees)

2250	800	0099	General	
		1589	Government Industrial Exhibition Jammu (Plan)	2.34
2851	001	0031	Centrally Sponsored Scheme	
		1954	Collection of Statistics of Small Scale Industrial units	2.64
2851	102	0011	State Plan Normal	
		8052	Small Industrial Development Corporation	4.00
		1591	Incentive to Small Scale Industries J&K	4.07
		1907	Knitting Training Centre(Plan)	51.73
2851	103	0099	General	
		0244	Direction and Administration (Plan)	64.14
2851	104	0099	General	
		0805	Direction & Administration Handicrafts and Subordinate Offices (Plan)	12,19.99
2851	105	0099	General	
		0802	Grant-in-aid, Contribution and Subsidies (Plan)	3,25.00
2851	200	0099	General	
		1212	Other Village Industries	6.41
			Plan	2.43
2852	80 001	0099	General	
		0244	Direction and Administration(Plan)	1.70
2852	80 003	0011	State Plan Normal	
		0707	Common Facility Centre	1.56
		1275	District Setup	17.55

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## **Capital Section**

- 8. Original provision of Rs.67,99.10 lakh proved excessive in view of the final saving of Rs.7,78.53 lakh. Saving in the grant occurred during the last two years also. 9. Specific amount surrendered from the Capital Account out of the final saving of Rs.7,78.53 lakh has not been intimated. Saving occurred mainly under the following heads; reasons for which were not intimated 10. Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 4851 101 0011 State Plan Normal 0404 DIC Infrastructural Development 11,10.00 0 S 11,10.00 8,51.22 (-)2,58.780408 DIC Schemes. 0 16,50.00 S (-)16,23.04 16.50.00 26.96 103 0011 State Plan Normal 4851 0367 Handloom Industries 0 2,00.00 S 2,00.00 1,81.58 (-)19.420399 Handloom Development Corporation 80.00 0 S 80.00 54.00 (-)26.004851 104 0011 State Plan Normal 0363 Handicraft Industries 4,01.00 0 S 4,01.00 3,61.35 (-)39.65 0383 Handicrafts Sales and Export Corporation 0 1,00.00 S 1,00.00 41.14 (-)58.86
- 11. Expenditure of Rs.1,85.35 lakh has been incurred under the Major Head 4851-Capital outlay on Village and Small Industries on Khadi Village Industries Board against the provision of Rs.49.00 lakh resulting in excess over the Provision of Rs.1,36.35 lakh.

## GRANT NO. 11 (Concld.)

12.			er the following heads remained unutilized throughout the communicated.	year; reasons for which
Head				Total Grant/ Appropriation
				(Lakh of rupees)
4852	02 190	0011	State Plan Normal	
		0392	Investments in SICOP	80.00
		0711	Investments in SIDCO	2,50.00
13.			nder the following heads was incurred without budgetary t been intimated	provisions, reasons for
Head				Actual
				Expenditure
				(Lakh of rupees)
4851	102	0011	State Plan Normal	
		0405	D.I.C.Schemes S.S.	3,77.02
		0410	DIC State Share Infrastructural Development	9,26.85
		1053	Construction of Udyog Bhawan	1,00.00
		1224	SICOP	22.00
		1225	Investment in the Share Capital of J&K Industries Ltd.	20.30
		1591	Incentive to Small Scale Industries J&K	2,30.63
		8052	Small Industrial Development Corporation	1,73.00
4851	200		Other Village Industry	4.84

Expenditure to the tune of Rs.3,69.75 lakh under Major Head 4853- Capital Outlay on non-Ferrous 14. Mining and Metallurgical Industries against the provision of Rs.2,54.70 lakh was incurred resulting in excess of Rs.1,15.05 lakh. Similarly against the provision of Rs.26,24.40 lakh under Major Head 6885-Other Loans to Industries and Minerals expenditure of Rs.20,92.09 lakh was incurred resulting in saving of Rs.5,31.31 lakh.

## **GRANT NO. 12 - AGRICULTURE DEPARTMENT**

MA	OR	HEADS	

- 2029 Land Revenue
- 2236 Nutrition
- 2250 Other Social Services
- 2401 Crop Husbandry
- 2402 Soil and Water Conservation
- 2403 Animal Husbandry
- 2415 Agricultural Research and Education
- 2425 Co-operation
- 2435 Other Agricultural Programmes
- 2705 Command Area Development
- 2851 Village and Small Industries
- 4236 Capital Outlay on Nutrition
- 4401 Capital Outlay on Crop Husbandry
- 4402 Capital Outlay on Soil and Water Conservation
- 4415 Capital Outlay on Agricultural Research and Education
- 4425 Capital Outlay on Co-operation
- 4705 Capital Outlay on Command Area Development
- 4851 Capital Outlay on Village and Small Industries

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(R	upees in thousand)	
REVENUE VOTED				
Original	2,23,53,73			
Supplementary	7,85,12	2,31,38,85	2,38,70,76	(+)7,31.91
Amount surrendered during the ye	ar			
REVENUE CHARGED				
Original				
Supplementary	2,47	2,47	2,47	æ
Amount surrendered during the ye	ar			
CAPITAL VOTED				
Original	55,77,39			
Supplementary	7,78,51	63,55,90	46,60,98	(-)16,94,92
Amount surrendered during the ye	ar			

#### **Revenue Section**

## Notes and Comments:

- 1. Supplementary grant of Rs.7,85.12 lakh proved inadequate in view of the final excess of Rs.7,31,91,135 which requires regularization. The excess occurred during previous year also.
- Lump sum (Plan) provision under Major Head. 2705-Command Area Development and Major Head 2851-Village and Small Industries without giving detailed breakup deprived audit in making comparison of excess/saving subhead wise.
- 3. The State Government has placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Head 2401-Crop Husbandry, 2402-Soil and Water Conservation, 2425-Cooperation and 2851-Village and Small Industries under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers on the schemes not contemplated in the approved Demand for grants deprived Audit to ascertain if the expenditure has been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

4. Excess occurred mainly under the following heads; reasons for which have not been intimated.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
							(Lakh of rupees)	
2236	02	800	0099	General				
			0063	Community Jammu	Y Canning and F	ruit Preservation Centre,		
				0	48.78			
				S	-	48.78	52.09	(+)3.31
2415	80	120	0099	General				
			0060	SKUAST, J	ammu			
				0	4,68.00			
				S	-	4,68.00	5,85.08	(+)1,17.08
			0011					
			0060	SKUAST, J	ammu (Plan)			
				0	7,73.15			
				S		7,73.15	17,24.60	(+)9,51.45

Head		78 M M		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
					(Lakh of rupees)	1997 - 12 Sec.
2435 01 102	0099	General			· · · · · · · · · · · · · · · · · · ·	
	0623	Seed Certificate S	Scheme Including I	Law		
		Enforcement Kas				
		O 7	6.12			
		S	-	76.12	1,03.84	(+)27.72
2435 01 800	0099	General				
	0345	Seed Certificate S	cheme Including I	Law		
		Enforcement Jan	nmu			
	¥.	O 7.	2.38			
		S	-	72.38	75.14	(+)2.76
5. Saving	occurr	ed mainly under th	ne following heads;	reasons for which	h have not been co	mmunicated.
Head			0	Total Grant/	Actual	Excess (+)
				Appropriation	Expenditure	Saving (-)
		(16)	3		(Lakh of rupees)	
2029 800	0099	General			(main or repeet)	
2027 000	0067	Rakhs and Farms	Kashmir			
	0001		3.94			
		S	-	83.94	68.62	(-)15.32
2236 80 800	0011					()
	1839	Applied Nutrition	n Programme (Plan	1)		
	170.9597999.01		7.38	/		
		S	-	1,57.38	1,00.54	(-)56.84
2250 800	0099	General				S. /
	0061	Director Agricult	ure (Kashmir)		.*	
		1 Total 1 Tota	5.48			
		S	-	45.48	4.91	(-)40.57
2415 01 004	0099	General				
	0123	Agriculture Resea Millets Scheme (J	arch Unit including ammu)	g Millets Lesser		
			4.07			
		S	-	44.07	37.51	(-)6.56
						.,

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Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(Lakh of rupees)	
2415	80	120	0099	General			
			0040	SKUAST Kashmir			
				O 14,27.00			
				S -	14,27.00	12,20.94	(-)2,06.06
			0011				
			0040	SKUAST Kashmir (Plan)			
				O 15,01.44			
				S -	15,01.44	10,83.90	(-)4,17.54
2435	01	101	0099	General			
			0612	Horticulture Planning and	l Marketing		
				O 2,60.52			
				S -	2,60.52	2,25.15	(-)35.37
6.				sion under the following h tot intimated.	neads remained unutilized	throughout the	year; reasons for
Head							Total Grant/
							Appropriation
							(Lakh of rupees)
2415	80	013	0011				
2110	00	010	0400	Agriculture Economics an	nd Statistics (Plan)		33.94
7.	I	Expen	diture	was incurred without any b	oudget provisions under the	e following heads	; reasons thereof
	V	vere n	ot com	nmunicated.			
Head							Actual
							Expenditure
							(Lakh of rupees)
2236	02	800	0099				
			0063	Community Canning and Jammu (Plan)	Fruit Preservation Centre,		2,75.27
2250		800	0099				
			0339	Geological and Public Ga	rdens		14.81
			0433	Production of Nucleous S	eeds		19.14
			1431	Floriculture Development	Kashmir		17.99

Head				Actual Expenditure
			*	(Lakh of rupees)
2403	107	0011		
		2066	Range Development (Plan)	5.93
		2067	Range Research (Plan)	6.32
2403	107	0099		
		0124	Fodder and Feed Development (Agriculture) Director Agriculture. Kashmir (Plan)	20.48
2415 01	004	0099		
		0033	Agriculture Research Unit (Kashmir (Plan)	6.75
2705	602	0031		
		1933	Construction of Field Channels (Plan)	2,71.48
		2033	Adaptive Trials (Plan)	4.05
		2032	Construction of Field Drains (Plan)	95.33
		1934	Implementation of Warabandi (Plan)	10.74
		2031	Survey, Planning and Design (Plan)	18.63
2705	800	0099		
		0050	Development of Vegetables (Jammu) Division (Non Plan).	2.01

## **Capital Section**

- Augmentation of provision by Rs.7,78.51 lakh through supplementary demand for grants proved 8. injudicious as the expenditure did not come even up to the level of original provision of Rs.55,77.39 lakh. No portion of saving of Rs.16,94.92 lakh was anticipated and surrendered.
- Placement of a lumpsum Plan provision of Rs.36,66.20 lakh (Rs,3,43.00 lakh original and Rs.23.20 9. lakh supplementary) under Major Head 4851-Capital outlay on Village and Small Industries, Rs.25,72.31 lakh (Rs.18,17.00 lakh original and Rs.7,55.31 lakh supplementary) under Major Head 4401-Capital outlay on Crop Husbandry without giving schematic breakup deprived Audit in making comparison of excess/ saving sub headwise.
- Entire provision of Rs.5.00 lakh, 70.45 lakh, Rs.6,11.40 lakh under Major Heads 4236- Capital outlay, 10. on Nutrition, 4402-Capital Outlay on Soil and Water Conservation 4705-Command Area Development respectively remained unutilized throughout the year; reasons for which were not communicated.

11.	Saving	occurre	d mainly und	ler the following head	s; reasons for which h	nave not been com	nunicated.
Head					Total Grant/	Actual	Excess (+)
					Appropriation	Expenditure	Saving (-)
						(Lakh of rupees)	
4401	103	0099	General				
		0039	Director A	griculture (Jammu)			
			0	80.00			
			S	-	80.00	7.75	(-)72.25
		0327	Purchase o	f Seeds (Kashmir)			1.5
			0	1,87.50			
			S	-	1,87.50	1,36.47	(-)51.03
4401	107	0099	General				3 <b>4</b> . <b>4</b>
		0077	Purchase a	nd Sale of Pesticides (	Horticulture)		2
			0	2,00.00			
			S	-	2,00.00	37.13	(-)1,62.87
12.	Exces	s occur	red mainly u	nder the following he	ads; reasons for which	h have not been con	mmunicated.
Head			8 G		Total Grant/	Actual	Excess (+)
					Appropriation	Expenditure	Saving (-)
						(Lakh of rupees)	
4401	104	0099	General				
		0083	Agriculture	Farms Jammu			
			0	2,96.72			
			S	-	2,96.72	3,53.44	(+)56.72
		0102	Agriculture	Farms (Kashmir)			
			0	84.07			
			S	-	84.07	1,33.01	(+)48.94

GRANT	NO. 12	(Concld.)
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13.			vas incurred without any budget provision under the following her nunicated.	ads; reasons thereof
Head				Actual
				Expenditure
				(Lakh of rupees)
4401	001		Direction and Administration (N.P.)	4.02
4401	107	0099		
		0098	District Horticulture (J&K)	1,92.97
4401	113	0099		
		0039	Director Agriculture Jammu	7.42
4425	001	0011		
		0368	Agro/JAKFED (Plan)	44.35
4425	107	0011		
		0876	Others (Plan)	27.61
4425	108	0011		
		8061	Other Co-operatives (Plan)	12.61
4425	200	0011		
		1572	Margin Money for fertilizer market (Plan)	22.70
		1577	Other Investments (Plan)	1,59.07
14.			on under the following schemes/ sub heads remained unutilized t ich were not communicated.	hroughout the year;
Head				Total Grant/
				Appropriation
				(Lakh of rupees)
4401	103	0099		
		0061	Director Agriculture Kashmir	55.25
4401	105	0099		
		0232	District Agriculture Jammu	7.00
4425	190	0011		
		0369	Investment in Public Sector and Other Undertaking (Plan)	3,00.00
15.	-		imates of Rs.9,54.00 lakh under Major Head 4401-Capital outlay of Rs.6,73.56 lakh was recovered; reasons for shortfall not commun	Contraction of the second se

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### **GRANT NO. 13 – ANIMAL HUSBANDRY DEPARTMENT**

MAJOR HEADS

2403 Animal Husbandry

4403 Capital Outlay on Animal Husbandry

4404 Capital Outlay on Dairy Development

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VOTED				
Original	1,39,83,73			
		1,39,83,73	1,19,31,86	(-)20,51,87
Supplementary	-			
Amount surrendered during the y	ear			20,26,69
CAPITAL VOTED				
Original	9,91,00			
		9,91,00	5,31,95	(-)4,59,05
Supplementary	-			
Amount surrendered during the y	ear			
Notes and Comments:				

### **Revenue Section**

- Original provision of Rs.1,39,83.73 lakh proved excessive in view of final saving of Rs.20,51.87 lakh; reason for which were not communicated. Against the available saving of Rs.20,51.87 lakh an amount of Rs.20,26.69 lakh only was surrendered.
- 2. The State Government had placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Head 2403-Aminal Husbandry under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers in the schemes not contemplated in the approved Demand for grants has deprived Audit to ascertain if the expenditure has been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.
- 3. Against a provision of Rs.28,25.00 lakh under various Centrally Sponsored Schemes an expenditure of Rs.52.31 lakh has been incurred on schemes not provided for in the approved Plan budget.

## GRANT NO. 13 (Concld.)

### **Capital Section**

- Original provision of Rs.9,91.00 lakh proved excessive in view of final saving of Rs.4,59.05 lakh. No
  portion of final saving of Rs.4,59.05 lakh was anticipated and surrendered; reasons for which were
  not communicated
- Persistent saving as detailed below occurred during the last five years; reasons for which were not communicated

Year	Budget/ Appropriation	Actual Expenditure	Saving (-)
		(Lakh of rupees)	
1999-2000	8,53.00	2,52.47	(-) 6,00.53
2000-2001	14,87.06	2,80.65	(-) 12,06.41
2001-2002	5,07.25	3,45.73	(-) 1,61.52
2002-2003	7,32.83	3,04.84	(-)4,27.99
2003-2004	7,89.21	4,35.60	(-)3,53.61

- 6. The State Government had placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Head 4403- Capital Outlay on Animal Husbandry under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed demand for grants as approved by the Legislature thereby violates basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers in the schemes not contemplated in the approved Demand for grants has deprived Audit to ascertain if the expenditure has been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.
- 7. Entire provision of Rs.80.00 lakh under Major Head 4404 Capital Outlay on Dairy Development remained unutilized throughout the year; reasons for which have not been communicated.

### **GRANT NO. 14 - REVENUE DEPARTMENT**

#### MAJOR HEADS

- 2029 Land Revenue
- 2053 District Administration
- 2055 Police
- 2070 Other Administrative Services
- 2235 Social Security and Welfare
- 2245 Relief on account of Natural Calamities
- 2250 Other Social Services
- 2401 Crop Husbandry
- 2506 Land Reforms
- 3475 Other General Economic Services
- 4059 Capital Outlay on Public Works
- Capital Outlay on Crop Husbandry 4401
- 5475 Capital Outlay on General Economic Services
- 7475 Loans for Other General Economic Services

		Total Approp	Grant/ priation	Actual Expenditure	Excess (+) Saving (-)
			(Ru	upees in thousand)	
REVENUE VOTED				30	
Original	1,92,18,53				
Supplementary	12,94,88		2,05,13,41	2,14,84,96	(+)9,71,55
Amount surrendered during the year	r				
CAPITAL VOTED					
Original	2,43,00				
Supplementary	29,00		2,72,00	16,20,94	(+)13,48,94
Amount surrendered during the year					•••

Notes and Comments:

## **Revenue Section**

- Supplementary grant of Rs.12,94.88 lakh proved meagre in view of the final excess of Rs.9,71.55 1. lakh. The final excess of Rs.9,71,54,780 requires regularization. Excess in the grant occurred during last two years also.
- 2. Lumpsum (Plan) provision of Rs.10,02.75 lakh under Major Head 2506-Land Reforms without giving detailed breakup sub-headwise deprived Audit in making comparison of excess / saving.

Oldright The The Contract	GRANT	NO. 14	(Contd.)
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3.		icant ex ommuni		grant occurred n	nainly under the followi	ing hea	ds; reasons for	which were
Head					Total Gran Appropriatio		Actual Expenditure	Excess(+) Saving (-)
						(Lak	h of rupees)	0.17
2053	094	0099	General					
		1052	Revenue 7	Fraining School (	Non-Pan)			
			0	61.40				
			S	-	61.	40	62.97	(+)1.57
2055	117	0099	General					337.57
		1057	Jammu) (	Non-Plan)	s (Relief Commissione	er		
			0	64,93.97				
			S	10,15.00	75,08.9	7	95,31.74	(+)20,22.77
2070	800	0099						
		1078		n General (Non-I	Plan)			
			0	,20.55				
			S	-	20.5	5	22.40	(+)1.85
2235	01 001	0099						
		1064	Provincia Plan)		Office Jammu (Non	1-		
			0	11.74				
			S	-	11.7	4	2,09.05	(+)1,97.31
2245	80 001	0099						
		1073	Chief Exe	ecutive Officer (1	Non-Plan)			- M 5
			0	20.76				
			S	•	20.7	6	25.21	(+)4.45
4.	Excess i	n the gr	ant has bee	n partly counter	balanced by the savings		-	neads.
Head					Total Gran		Actual	Excess(+)
					Appropriatio	on I	Expenditure	Saving (-)
						(Lak	h of rupees)	
2029	101	0099	General					
		1058	Collection	Charges (Non-P	lan)			
			0	25,09.29				
			S	-	25,09.2	29	21,80.96	(-)3,28.33

Head	ų.	स्ट्राइल्)		Total Grant/ Appropriation	Actual Expenditure (Lakh of rupees)	Excess(+) Saving (-)
2029	103	0099	General			
		1050	Director Land Records (1	Non-Plan)		
			O 62.15			
			S -	62.15	47.90	(-)14.25
2053	093	0099	General			
		1049	Deputy Commissioners (	Non-Plan)		
			O 7,39.73			
			S -	7,39.73	6,32.96	(-)1,06.77
2053	094	0099	General			
		0700	Sub Divisional Magistrate	s (Non-Plan)		
			O 81.01			
			S -	81.01	74.85	(-)6.16
		1046	Tehsils	8		
			O 13,39.02			
			s -	13,39.02	11,27.06	(-)2,11.96
		1056	Land Acquisition Collecto (Non-Plan)	or Special Defence		
			O 68.20			
			S -	68.20	43.77	(-)24.43
		1077	Land Acquisition Thein E (Reimbursable from Gove			
			O 19.88			
			s -	19.88	11.12	(-)8.76
2053	101	0099	General			
		1048	Divisional Commissioners	s (Non-Plan)		
			O 3,49.02			
			S -	3,49.02	3,29.60	(-)19.42
		1051	Financial Commissioner	(Non-Plan)		
			O 1,31.03			
			- S	1,31.03	85.09	(-)45.94
2070	800	0099	General			
		0423	Area Development Office	er (Non-Plan)		
			O 77.62			
			S -	77.62	23.48	(-)54.14

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Head						Total Grant/ Appropriation	Actual Expenditure kh of rupees)	Excess(+) Saving (-)
2235	60 800	) 0099	General			(La	kn of rupees)	
2200	00 000	1515		ensation	(Non-Plan)			
			0	5.00	()			
			S	2,79.88		2,84.88	2,01.77	(-)83.11
2250	800	0099		3				
		1612			(Non-Plan)			
			0	71.25				
2504	10	2 0099	S General	-		71.25	52.19	(-)19.06
2506	102	1059		n of Hold	ings (Non-Pla	(n)		
		1037	O	2,41.35	ings (roon-ra	ui)		
			S	-,		2,41.35	1,88.26	(-)53.09
2506	800	0099	General					()
		0569	Agrarian Ref	forms (No	on-Plan)			
			0	14,13.45				
			S	-		14,13.45	11,78.50	(-)2,34.95
5.	Expend	diture in	respect of the	following	schemes was	incurred without bu	dget provision.	
Head								Actual
								Expenditure
							(La	kh of rupees)
2029	800	0099	General					
		0067	Rakhs and Fa	rms Kashr	nir (Non-Plar	1)		2.60
2070	800	0099	General					
		0700	Sub Divisiona	l Magistra	tes (Non-Plan	u)		12.96
2401	800	0031	Centrally Sponsored Schemes					
		0216	Agriculture Co	ensus (100	% CSS) (Plan)			1.46
		1516	Improvement	of Crop S	Statistics (Plan	)		2.57
2506	103		Maintenance	of Land R	ecords (Non-F	Plan)		11.22
2506	800	0099	General					
		0572	Construction	of Patwar	Khana (Non-	Plan)	200	1.88

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## GRANT NO. 14 (Contd.)

Entire budget provision remained un-utilized through out the year; reasons for which have not been 6. communicated.

Head				Total Grant/ Appropriation
				(Lakh of rupees)
2055	117	0031	State Plan Normal	
		1057	Expenditure on Migrants (Relief Commissioner Jammu)(Plan)	43.00
2401	800	0099	General	
		0400	Agriculture Economics and Statistics	33.94
3475	106	0099	General	
		1063	Controller Weights and Measures (Plan)	34.59
			Capital Section	

- 7. Supplementary grant of Rs.29.00 lakh proved inadequate in view of the final excess of Rs.13,48.94 lakh. The final excess of Rs.13,48,93,955/- requires regularization.
- 8. Against the total provision of Rs.50.00 lakh under Major Head 5475-Capital Outlay on General Economic Service, expenditure to the tune of Rs.14,40.94 lakh was incurred resulting in excess of Rs.13,90.94 lakh which requires regularization.
- 9. Entire budget provision under following schemes remained unutilized through out the year; reasons for which have not been communicated.

Head			Total Grant/ Appropriation
			(Lakh of rupees)
4059 60	800 0011	Other Expenditure (Plan)	29.00
4059 80	201 0011	State Plan Normal	
	1285	Acquisition of Land (Plan)	1,90.00

Entire expenditure to the tune of Rs.1,80.00 lakh was incurred under Major Head 7475-Loans for 10. Other General Economic Services without any budgetary grants.

## GRANT NO. 14 (Concld.)

## 11. Calamity Relief Fund: -

A separate Calamity Relief Fund under Major Head 8121-General and Other Reserve Fund, 122-Calamity Relief Fund has been constituted by the Government on the basis of the recommendations of 11th Finance Commission with effect from 2000-2001. As per the scheme for constitution and administration of said fund Government of India shall make contributions of 75% with matching contribution of 25% by the State Government. Credit to the Fund Account is effected by transfers from the Consolidated Fund of the State to Major Head 2245-Relief on account of Natural Calamities after making proper provision there against in the Demand for Grants of the respective accounting years.

The Details of the fund and investments during the year 2004-2005 are as under: -

Details of the Fund	8235- General and Other Reserve Fund. 112-Calamity Relief Fund -Investment	8121 General and Other Reserve Fund. 122- Calamity Relief Fund
	Account	
	(Crores of	of rupees)
O.B. as on 1.4.2004	28.35	81.27
Receipts during 2004-2005 •	Nil	49.44 *
Disbursement during 2004-2005	Nil	33.81
Closing Balance	28.35	96.90
Details of Investment		
O.B. as on 1.4.2004	10.86	Nil
Investment during 2004-2005	Nil	Nil
Withdrawal from the Fund	Nil	Nil
Closing Balance	10.86	Nil

Comprises of Rs.31.82 crore contribution from Government of India, Rs.10.60 crore State Government Share and Rs.01.02 crore as Interest element.

## GRANT NO. 15 - CONSUMER AFFAIRS AND PUBLIC DISTRIBUTION

## MAJOR HEADS

- 2408 Food Storage and Warehousing
- 3475 Other General Economic Services
- 4070 Capital Outlay on Other Administrative Services
- 4235 Capital Outlay on Social Security and Welfare
- 4408 Capital Outlay on Food Storage and Warehousing

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VOTED				
Original	1,86,84			
C 1	20.20	2,16,14	2,78,99	(+)62,85
Supplementary	29,30			
Amount surrendered during	the year			
CAPITAL VOTED				
Original	6,42,88,63			
e 1	1 0 1 90 75	7,47,78,38	5,55,51,52	(-)1,92,26,86
Supplementary	1,04,89,75			

Amount surrendered during the year

Notes and Comments:

#### **Revenue Section**

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- 1. Augmentation of provision of Rs.29.30 lakh through supplementary demand for grants proved meagre in view of the final excess of Rs.62.85 lakh. The final excess of Rs.62,85,323/- requires regularization.
- Lumpsum plan provision of Rs.54.10 lakh under Major Head 2408-Food storage and ware Housing without giving detailed break up head wise has deprived Audit in making comparison of excess/ saving sub headwise.
- 3. Against the provision of Rs.1,32.74 lakh (Non-Plan) original and Rs.29.30 lakh (Plan, Supplementary) under the scheme Controller Weights and Measures subordinate to Major Head 3475-Other General Economic services the expenditure of Rs.1,27.37 lakh (Non-Plan) and Rs.42.91 lakh (Plan) was incurred resulting in saving of Rs.5.37 lakh (Non-Plan) and excess of Rs.13.61 lakh (Plan) respectively. The reasons for the same have not been intimated to the Audit.

#### GRANT NO. 15 (Concld.)

#### **Capital Section**

- 4 Augmentation of provision of Rs.1,04,89.75 lakh through supplementary demand for grants proved injudicious as the expenditure did not come even upto the level of original provision of Rs.6,42,88.63 lakh. The final saving of Rs.1,92,26.86 lakh was neither anticipated nor surrendered.
- 5. Lumpsum provision of Rs.1,15.00 lakh (Plan) and Rs.1,04,89.75 lakh (Non-Plan Supplementary) under Major Head 4408 Capital Outlay on Food Storage and Ware Housing without giving break up headwise has deprived Audit in making comparison of excess / saving sub headwise.
- 6. Against the estimates of Rs.91,94.39 lakh under Major Head 4235 Capital Outlay on Social Security and Welfare Rs.55,10.98 lakh only was recovered; reasons for shortfall were not intimated.

7 Saving mainly occurred under the following schemes; reasons thereof were not intimated.

				Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
•				(1	Lakh of rupees)	
800	0099					
	1228	Sugar				
		0	93,58.36			
		S	*	93,58.36	68,08.74	(-)25,49.62
	1153	Kerosene	Oil			
		0	3,76.57			
		S		3,76.57	2,70.51	(-)1,06.06
		800 0099 1228	800 0099 1228 Sugar O S 1153 Kerosene O	800 0099 1228 Sugar O 93,58.36 S - 1153 Kerosene Oil O 3,76.57	Appropriation (1) 0 800 0099 1228 Sugar O 93,58.36 S - 93,58.36 1153 Kerosene Oil O 3,76.57	Appropriation       Expenditure (Lakh of rupees)         800       0099         1228       Sugar         O       93,58.36         S       -         93,58.36       68,08.74         1153       Kerosene Oil         O       3,76.57

 Expenditure of Rs.34.42 lakh (Plan) under the Major Head 4235 Capital Outlay on Social Security and Welfare was incurred without budgetary provision; reasons thereof were not intimated.

### **GRANT NO. 16 – PUBLIC WORKS DEPARTMENT**

## MAJOR HEADS

Public Works

Roads and Bridges

Capital Outlay on Public Works

Capital Outlay on Water Supply and Sanitation

Housing

2059

2216

3054

4059

4215

4216	Capital Outlay on Housing				
5054	Capital Outlay on Roads and	d Bridges			
5452	Capital Outlay on Tourism				
			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
			(R	Rupees in thousand)	
REVE	ENUE VOTED				
Origin	nal	2,18,60,04			
	and a second		2,18,60,04	2,11,21,95	(-)7,38,09
Supple	ementary				
Amou	nt surrendered during the year	r -			
REVE	ENUE CHARGED				
Origina	al				
Suppler	mentary	8,00	8,00	8,00	
Amou	nt surrendered during the year	r			
CAPI	TAL VOTED				
Origin	al	2,62,69,07	2 57 07 00	2 77 79 05	(1)20.70.00
Supple	ementary	94,38,02	3,57,07,09	3,77,78,05	(+)20,70,96
Amou	nt surrendered during the year	÷			

Notes and Comments:

## **Revenue Section**

1.

Original provision of Rs.2,18,60.04 lakh proved excessive in view of the final saving of Rs.7,38.09 lakh. No portion of final saving was anticipated and surrendered.

2. Budget provisions for transfer to Minor Head -103 Subvention from Central Road Fund subordinate to Major Head 8449-Other Deposits was required to be placed under Revenue Expenditure Head viz. Major Head 3054-Roads and Bridges instead under Capital Expenditure Head viz. Major Head 5054-Capital Outlay on Roads and Bridges resulting in unimaginable Revenue surplus.

3.	Public Rs.76	Against total estimated recoveries of Rs.42,87.50 lakh and 4,00.00 lakh under Major Head 2059- Public Works and Major Head 3054-Roads and Bridges, only an amount of Rs.41,94.88 lakh and Rs.76.37 lakh respectively were recovered; reasons for short fall in realization of the recoveries have not been intimated.								
4.		Expenditure to the tune of Rs.4,96.31 lakh on different schemes under Major Head 3054 Roads and Bridges have been incurred without budget provisions; reasons for which have not been intimated.								
5.	Savin	g mainl	y occurred u	under the follow	ing heads; reasons for	which hav	ve not been int	imated.		
Head					Total Grant/		Actual	Excess (+)		
Tread					Appropriation	Expe	nditure	Saving (-)		
						(Lakh of	rupees)			
2059	80 001	0099	General							
		1035		ineer R&B Dep: Divisional Offic	artment Kashmir With ces					
			0	49,37.36						
			S	-	49,37	7.36	36,27.33	(-)13,10.03		
		1042			artment Jammu With ces Including Migrants					
			0	30,51.86						
			S		30,51	.86	28,20.17	(-)2,31.69		
		1044	Store Proc	urement Depart	ment					
			0	2,77.61						
			S		2,77	7.61	1,07.49	(-)1,70.12		
		1035		ineer R&B Depa Divisional Offic	artment Kashmir With ces(Plan)					
			0	14,26.29						
			S		14,20	5.29	13,82.07	(-)44.22		
		1281	Designs D	irectorate						
			0	1,73.29						
			S	.=.:	1,73	3.29	55.04	(-)1,18.25		
2059	80 001	0011	State Plan	Normal						
		1042	-		artment Jammu With ces Including Migrants	í.				
			0	14,26.29						
			S	5	14,20	5.29	9,51.57	(-)4,74.72		

Head		6	Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
				(Lakh of rupees)	
2059 80 799		Supense		· · · · · · · · · · · · · · · · · · ·	
	1043	Mechanical Engineerin	g Department		
		O 37.50			
		s -	3	7.50 6.43	(-)31.07
	1044	Store Procurement De	partment		
		O 40,00.00			
		S -	40,0	0.00 11,29.67	(-)28,70.33
2216 01 700	0099	General			
	1040	Maintenance and Repa Department Kashmir	irs, Roads and Buildings		
		O 95.00			
		S -	9	5.00 8.81	(-)86.19
3054 03 337	0011				
	1276	Mechanical Engineerin	g Kashmir (NP)		
		O 19,98.11			
		S -	19,9	8.11 3,08.53	(-)16,89.58
3054 03 337	0099	General			
	1027	R&B Department Jam	mu		
		O 15,09.98			
		S -	15,0	9.98 81.95	(-)14,28.03
3054 80 799	0099	General			
	1027	R&B Department Jam	mu		
		O 2,00.00		2	
		S -	2,00	0.00 1,29.37	(-)70.63
1983	1028	R&B Department Kasl	hmir		
		O 2,00.00			
		S -	2,00	0.00 1,20.48	(-)79.52

6. Significant excess over the provision has occurred under the following heads; reasons for which have not been intimated.

Head				Total Grant/ Appropriation	Exp	Actual penditure	Excess (+) Saving (-)
					(Lakh o	f rupees)	
2059 80 001	0099	General					
	1034		neer Mechanical t Jammu with Ci	Engineering ircle and Divisiona	l		
		0	9,06.40				
		S	-	9	,06.40	11,03.40	(+)1,97.00
	1041			Engineering Circle and Division	nal		
		0	24.59				
		S	-		24.59	2,21.55	(+)1,96.96
2059 80 001	0011	State Plan M	Normal				
			neer Mechanical t Jammu with C	Engineering ircle and Divisional	l		4
		0	72.79				
		S	-		72.79	5,85.49	(+)5,12.70
2059 80 001	0099	General					
	1041		neer Mechanical t Kashmir With	Engineering Circle and Divisior	nal		
		0	10,25.92				
		S	-	10	,25.92	19,98.68	(+)9,72.76
2059 80 799	0099	General					
	1027	R&B Depar	rtment Jammu				
		0	1,50.00				
		S	-	1	,50.00	18,86.74	(+)17,36.74

7. Provision under the following heads remained unutilized throughout the year; reasons for which have not been communicated. Head Actual Expenditure (Lakh of rupees) 2059 80 001 0011 State Plan Normal 1281 **Designs** Directorate 1,17.05 2059 80 799 0099 General 1028 R&B Department Kashmir 1,00.00 2216 01 700 0099 General 1029 Roads and Buildings Department Jammu 1,30.00 8. Expenditure under the following heads was incurred without budgetary provision; reasons for the same have not been intimated. Head Actual Expenditure (Lakh of rupees) Constructions 2059 01 051 1.18 2059 01 053 0099 General 0481 Maintenance 1.48 2059 60 053 Maintenance and Repairs 1.39 2059 80 003 Training (Plan) 2.11 052 Machinery and Equipment 4.86 053 Maintenance and Repairs 30.97 105 Public Works Workshops (Plan) 1.37 2059 80 799 0099 General 12.60 1027 R&B Department Jammu (Plan) 2059 80 800 Other Expenditure (Plan) 22.50 Other Expenditure (Non-Plan) 7.72 2216 01 700 0099 General Direction and Administration 0244 6,98.06 2216 01 800 Other Expenditure 5.70 2216 03 103 2.24 Assistance Housing Boards 2216 03 104 Housing Co-operatives 9.61

Head					Actual Expenditure (Lakh of rupees)
2216	03	800		Other Expenditure	8.84
2216	80	001		Direction and Administration	3,78.71
		052		Machinery and Equipment	9.87
		103		Assistance to Housing Boards Corporations Etc	2.44
		800		Other expenditure	43.49
3054	01	052		Machinery and Equipment	1.58
		337		Road Works	11.80
3054	03	103		Maintenance And Repairs	- 7,19.12
3054	03	337	0031		
			0739	National Highways	28.22
3054	03	799		Suspense	9.91
3054	04	105		Maintenance And Repairs	5,29.86
			337	Road Works	1,70.88
3054	80	001	0099	General	
			1027	R&B Department Jammu	7,73.11
			1028	R&B Department Kashmir	6,24.86
3054	80	800		Other Expenditure	18.44

## **Capital Section**

- Augmentation of provision through supplementary grants of Rs.94,38.02 lakh proved insufficient in view of the final excess of Rs.20,70.96 lakh. The final excess of Rs.20,70,95,612 requires regularization
- Against the over all transfer of Rs.30,84.00 lakh to the Fund Account as subvention from Central Road Fund there is only the provision of Rs.19,50.00 lakh under Major Head 5054-Capital Outlay on Roads and Bridges.
- 11. Supplementary provision of Rs.94,38.02 lakh in lumpsum under Major Head 4059-Capital Outlay on Public Works and original lumpsum provision of Rs.33,26.00 lakh under Major Head 5054-Capital Outlay on Roads and Bridges without giving schematic break up has deprived Audit in making comparison of excess/saving subhead wise. However there is over all saving of Rs.2,88,05.72 lakh under Major Head 4059-Capital Outlay on Public Works and in respect of Major Head 5054-Capital Outlay on Roads and Bridges there is excess of Rs.2,78,95.99 lakh.

12. Expenditure to the tune of Rs.25,51.31 lakh under Major Head 4215 Capital Outlay on Water Supply and Sanitation and Rs.11.33 lakh under Major Head 5452 Capital Outlay on Tourism has been incurred without budgetary provision; reasons for which have not been communicated.

13. Suspense transactions:- The expenditure in the grant include Rs33,06.94 lakh under the head "Suspense". The nature of transactions under the head Suspense & accounting procedure have been explained in Note 13 Grant No. 5–Ladakh Affairs Department. An analysis of transaction accounted for under the head in this grant during 2004-2005 together with the opening and closing balances is given below:-

Particu Accour	lars / Major Head of	Opening balance as on	Debits	Credits	Closing Balance as on 31 <sup>st</sup> March
Accour	ĸ	1st April 2004			2005
		Trade Depending Browney (1999)	(Lakh of ru	ipees)	
2059-	Public Works-				
	Purchases	(-) 13,48.51	-	-	(-) 13,48.51
	Stock	37,70.75	30,35.43	41,94.89	26,11.29
	Misc. P.W. Advance	9,03.02	-	-	9,03.02
	Workshop Suspense	0.28	-	-	0.28
	Total	33,25.54	30,35.43	41,94.89	21,66.08
2215-	Water Supply and Sanitation-				
	Purchases	1.50	-	-	1.50
	Stock	68.85	-	-	68.85
	Misc. P.W. Advance	1.64	~	· -	1.64
	Workshop Suspense	(-) 0.22	· .		(-) 0.22
	Total	71.77	-	-	71.77
2216-	Housing-				
	Purchases	(-) 9.37	-	-	(-) 9.37
	Stock	61.60	-		61.60
	Misc. P.W. Advance	0.89	-	-	0.89
	Workshop Suspense	(-) 2.09	-		(-) 2.09
	Total	51.03	-	-	51.03
2217-	Urban Development-				
	Purchases	(-) 4.48	-	-	(-) 4.48
	Stock	0.23	8	-	0.23
	Total	(-) 4.25		-	(-) 4.25
		14.14.1			2.6

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Particulars / Major Head of Account		Opening balance as on 1st April 2004	Debits	Credits	Closing Balance as on 31 <sup>st</sup> March 2005
			(Lakh of rup	pees)	
3054-	Roads and Bridges-				
	Purchases	(-) 1,17.88	-	-	(-) 1,17.88
	Stock	11,11.60	2,71.50	76.37	13,06.73
	Misc. P.W. Advance	1,11.05	-	.*	1,11.05
	Workshop Suspense	0.01	-	-	0.01
	Total	11,04.78	2,71.50	76.37	12,99.91
4059-	Capital Outlay on Public Works-				
	Stock	0.11	· -	-	0.11
	Total	0.11			0.11
4215-	Capital Outlay on Water Supply and Sanitation-				41 1
	Purchases	(-) 0.58		-	(-) 0.58
	Stock	21.16	-	· -	21.16
	Misc. P.W. Advance	1.20	-	-	1.20
	Total	21.78	-	-	21.78
5054-	Capital Outlay on Roads and Bridges-				
	Purchases	1.44	-	-	1.44
	Stock	4.63	-	-	4.63
	Misc. P.W. Advance	(-) 1.00	-	-	(-) 1.00
	Total	5.07	-	-	5.07

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14. Review of Tools and Plant Establishment charges of the Public Works Department: - The percentage of expenditure on establishment of tools and plant to the Works Outlay in the Public Works Department during 2002-03 to 2004-2005 are indicated below, (The percentage fixed by the Government in 1955 for supervision charges recoverable for works done for other departments, outside bodies etc. range between 7.5 and 15 for establishment charges and between 0.5 and 1 for tools and plant charges depending on the cost of works).

Year ar	nd Head of Account	Works Outlay	Establish- ment charges	Percentage of Estab- lishment charges to Works outlay	Tools and Plant Charges	Percentage of Tools and Plant Charges to Works Outlay
		(In lakh c	of rupees)		(In lakh of rupees)	
2059-	Public Works 'A'-					
	2002-2003	42,90.88	74,76.71	174.24	-	-
	2003-2004	3,44.75	1,22,25.31	3546.13		-
	2004-2005	3,85.08	1,14,31.40	2968.57	11.55	2.99
2215-	Water Supply and Sanitation-				0	
	2004-2005	46,17.33	1,95,45.50	423.30	39.87	0.86
2216-	Housing-					
	2002-2003	25,59.65	10,24.11	40.00	31.43	1.27
	2003-2004	23,46.00	1,38.10	5.88		-
	2004-2005	19,79.13	7,30.10	36.88	60.99	3.08
3054-	Roads and Bridges-					
	2002-2003	33,15.01	-	-	-	-
	.2003-2004	36,05.40	~	-		-
	2004-2005	39,14.53	-	-	-	
4059-	Capital outlay on Public Works-					
	2002-2003	22,80.37	13,67.63	59.97	1,71.11	7.50
	2003-2004	31,67.81	4,88.08	15.40	1,04.91	3.31
	2004-2005	29,68.14	12,44.87	41.94	3,46.54	11.68

Year an	nd Head of Account	Works Outlay	Establish- ment charges	Percentage of Estab- lishment charges to Works outlay	Tools and Plant Charges	Percentage of Tools and Plant Charges to Works Outlay
		(In lakh c	of rupees)		(In lakh of rupees)	
4216-	Capital outlay on Housing 'B'-					
	2002-2003	-	-	-	-	
	2003-2004	10,79.52	-	-	-	-
	2004-2005	12,48.51	8	-		270
5054-	Capital outlay on Roads and Bridges-					
	2002-2003	2,33,12.36	-	-	-	-
	2003-2004	2,40,95.34	-	-	( <b>-</b> ):	-
	2004-2005	3,12,21.99	-	-	-	-
100		42 3 32				

15. Central Road Fund (Subvention)

Out of the proceeds of Excise and Import duties on motor spirits earmarked for Road Development, the Central Government has constituted a fund named as Central Road Fund. Out of this fund amounts are allocated by the Govt. of India to the State Governments and credited as Grants in Aid (CRF Subvention) in the State Government accounts. The allocation, other than those from the revenue, are credited to Major head 8449- Other Deposits, subvention from Central Road Fund by Contra debit to Major Head 5054 – Capital Outlay on Roads and Bridges. Such of the expenditure under this head is to be met out of the allocation (other than those from Reserve) and is set off by transfer of an equivalent amount from the deposit head viz., Major head 8449- Other Deposits. Subvention from Central Road Fund.

Total allocation made up to the end of March, 2005 to Jammu and Kashmir State Government by the Government of India out of this fund is Rs.76,29.44 lakh against which the actual amount received by the State Government is Rs.75,41.13 lakh ending March, 2005. The balance amount of Rs.88.31\* lakh out of Rs76,29.44 lakh is held by the Government of India to the credit of State Government in the Central Road Fund (Subvention).

The amount is under reconciliation.

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## **GRANT NO. 17 - HEALTH AND MEDICAL EDUCATION DEPARTMENT**

## MAJOR HEADS

- 2210 Medical and Public Health
- 2211 Family Welfare
- 4210 Capital Outlay on Medical and Public Health
- 4211 Capital Outlay on Family Welfare
- 6210 Loans for Medical and Public Health

6217 Loans for Urban Development

			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
			(Ru	pees in thousand)	
REVENUE VOTE	D				
Original		4,49,11,74			
Supplementary		18,80,97	4,67,92,71	4,32,49,23	(-)35,43,48
Amount surrendered	d during the year	r			
REVENUE CHAR	GED				
Original		-			
Supplementary		1,30	1,30	1,30	-
Amount surrendered	l during the year	r			
CAPITAL VOTED					
Original		50,53,00		a)	
Supplementary		22,39,31	72,92,31	70,29,43	(-)2,62,88

Amount surrendered during the year

## **Revenue Section**

...

## Notes and Comments:

1. Supplementary grant of Rs.18,80.97 lakh proved unnecessary as the expenditure did not come even upto the level of original provision of Rs.4,49,11.74 lakh. No portion of the final saving of Rs.35,43.48 lakh was anticipated and surrendered.

#### GRANT NO. 17 (Concld.)

2. Persistent saving occurred during last six years also. The details of persistent saving is given below:-

Year	Total Grant / Appropriation	Actual Expenditure	Saving (-)
	(	Lakh of rupees)	
1998-1999	3,29,26.64	2,82,35.76	(-) 46,90.88
1999-2000	3,69,50.51	3,35,15.54	(-) 34,34.97
2000-2001	4,12,84.63	3,61,04.26	(-) 51,80.37
2001-2002	4,17,15.57	3,88,39.64	(-) 28,75.93
2002-2003	4,75,68.36	3,91,84.15	(-)83,84.21
2003-2004	4,63,43.25	3,88,64.25	(-)74,79.00

3. Although the description of the schemes under Major Heads 2210-Health and Medical Education and Major Head 2211-Familty Welfare had been indicated in the instant demand for grant but the provision of funds had been made in lumpsum form against the Controlling officer without having specific allocation against each scheme separately. This deprived Audit in making comparison of excess/ savings scheme-wise

## **Capital Section**

- Supplementary provision of Rs.22,39.31 lakh proved excessive in view of the final saving of Rs.2,62.88 lakh; reasons for the same were not intimated. No portion of the final saving of Rs.2,62.88 lakh was anticipated and surrendered.
- Lumpsum provision of Rs.72,92.31 lakh (original Rs.50,53.00 lakh and supplementary Rs.22,39.31 lakh) under Major Head 4210-Capital outlay on Medical and Public Health without giving schematic breakup deprived Audit in making comparison of excess/ saving sub headwise.
- Expenditure to the tune of Rs.1.07 lakh and Rs3,97.84 lakh was incurred under Major Head 6210-Loans for Medical and Public Health and Major Head 6217- Loans for Urban development without budgetary provisions.

#### **GRANT NO.18 – SOCIAL WELFARE DEPARTMENT**

#### MAJOR HEADS

- 2070 Other Administrative Services
- 2225 Welfare of Scheduled Castes, Scheduled Tribes and other Backward Classes
- 2235 Social Security and Welfare
- 2236 Nutrition
- 4225 Capital Outlay on Welfare of Scheduled Castes, Scheduled Tribes and Other Backward Classes
- 4235 Capital Outlay on Social Security and Welfare
- 4236 Capital Outlay on Nutrition

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
<b>REVENUE VOTED</b>				
Original	1,35,25,79		÷	
		1,44,90,51	1,69,83,11	(+)24,92,60
Supplementary	9,64,72			
Amount surrendered dur	ing the year			
CAPITAL VOTED				
Original	44,42,25			
a . 1		46,01,06	9,35,59	(-)36,65,47
Supplementary	1,58,81			
Amount surrendered dur	ing the year			

## **Revenue Section**

- 1. Supplementary grant of Rs.9,64.72 lakh proved meagre in view of excess of Rs.24,92.60 lakh. The final excess of Rs.24,92,60,039 requires regularization.
- 2. Although the description of the schemes under Major Head 2235-Social Security and Welfare(Direction and Administration) had been indicated in the instant demand for grant but the provision of funds had been made in lumpsum form against Controlling officers without having specific allocation against each scheme separately. This deprived Audit in making comparison of excess/ savings sub headwise.
- Lumpsum (supplementary) provision of Rs.3,74.72 lakh and Rs.5,90.00 lakh in respect of Major Head 2235-Social Security and Welfare (CSS) and 2236-Nutrition (plan) respectively deprived Audit in making comparison of excess/ saving sub headwise.

3. Persistent excess as detailed below have occurred during the last 4 years also.

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Year				Total Grant		Actual Expenditure Excess(+		(+)			
						(Lakh of rupees	)				
2000-01				74,34.01		87,19.94	(+)12,85.93				
2001-02				89,54.16		96,05.71	(+)6,51.55				
2002-03			002-03		1,01,28.94 1,02,49.95 (+)1,21.01		.01				
2003-04			003-04		1,17,71.20	1,41,13.38	(+)23,42.18				
4. Excess occurred mainly under the following heads; reasons for which have not been intimated.											
Head						Total Grant/	Actual	Excess(+)			
						Appropriation	Expenditure	Saving (-)			
				(Lakh of rupees)							
2225	03	102	0011								
			1796	Welfare of Gujjar and Backarwals (Plan)							
				0	3,83.62						
				S	-	3,83.62	4,68.73	(+)85.11			
2225	03	277	0099	General							
			1094	Gujjar and Backarwals Hostel Miskeen Bagh Srinagar							
•				0	13.96						
				S	<del>.</del>	13.96	39.42	(+)25.46			
2235	02	102	0031								
	1287 Integrated Child Development (Plan)										
				0	35,05.00						
				s'	+	35,05.00	42,90.76	(+)7,85.76			
			0031								
1840				Special Component Plan Angenwari (Plan)							
				0	13.20						
				S	-	13.20	3,02.77	(+)2,89.57			
2235	02	102	0099	General							
					ent of Bal Ashram Jan	nmu					
				0	65.24						
				S		65.24	87.69	(+)22.45			

Head					Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)			
			(Lakh of rupees)							
2235 02	103 0	0099	General			1 /				
	2	2041	Social Welfard	e Centers Kashmir						
			0	1,82.18						
			S	-	1,82.18	3,78.12	(+)1,95.94			
	2	2041	Social Welfare	e Centers Jammu		12	8 M 1			
			0	2,11.63						
			S	-	2,11.63	2,93.28	(+)81.65			
		2042	Homes for Destitutes and Deserted Women Nari							
			Niketan Kashmir							
			0	32.51						
			S	-	32.51	43.72	(+)11.21			
	2	2043	Homes for D	estitutes and Deserted	d Women					
			Nari Niketan Jammu							
			0	53.18						
			S	2	53.18	56.71	(+)3.53			
2235 02	104 0	)099	General							
	1	101	Old Age Pension (OAP) (ISSS) Children							
			0 2	20,79.01						
			S	a de la companya de l	20,79.01	28,87.57	(+)8,08.56			
2235 02	800 0	0099	General							
	1	109	State Share Sc							
			0	17.83						
			S	-	17.83	45.90	(+)28.07			
5 Sav	ving occu	urred	mainly under t	he following heads; re	easons for which ha	ve not been comr	nunicated.			
Head					Total Grant/	Actual	Excess(+)			
					Appropriation	Expenditure	Saving (-)			
					(La)	kh of rupees)	0.17			
2070	105 0	0099	General		X					
		791		sion for Women						
			0	49.74						
			S	-	49.74	17.83	(-)31.91			
2225 03	001 0	0099	General			07930571773	X V 1007 1000 50			
0442 Advisory Board for Gujjar and Bakarwals										
		01/10/20	0	86.74	200-201-201-201-201-201-201-201-201-201-					
		۰.	S	-	86.74	59.36	(-)27.38			

Head							Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
					a.		(La	kh of rupees)	
2225	03	102	0011						
			1827	Welfare o	of Schedule Caste/	Tribe (Plan	)		
				0	6,52.16				
				S			6,52.16	2.01	(-)6,50.15
2225	03	277	0099	General					
			1080		ment of Markaz B	ahboodi Kl	hawteen		
				Muskeen					
				0	59.95				
				S	-		59.95	15.01	(-)44.94
2235	02	102	0031						
			1829		ric Scholarship (P)	lan)			
				0	1,34.00				
				S	-		1,34.00	72.38	(-)61.62
2235	02	102	0031						
			1833		ntation of Balika S	amarithi Yo	ojana (Plan)		
				O S	20.80		20.80	( 00	()12.02
			0515		ione (Dlan)		20.80	6.88	(-)13.92
			0515		tions (Plan) 15.00				
				O S	15.00		15.00	1.66	()12 21
2235	02	102	0031	3	-		15.00	1.00	(-)13.34
2233	04	102	0379	Other Soc	cial Security and W	lelfare Prov	mamme (Plan)		
			0312	0	39,64.11	citate 1 10g	grannine (1 min)		
				S	-		39,64.11	24.48	(-)39,39.63
6.	En	ire n	ovision		of the following h	eads remai			.,
0.				not commu		leads ferria	ned unutilized in	roughout the yes	ir, reasons
Head		40-200-02						Т	'otal Grant/
									opropriation
									h of rupees)
2225	03	102	0011						
	00			Walfana	C.D.L Curreline	, Deserte (DL			22.12
			1828		f Pahari Speaking	People (Pla	in)		23.12
2225	80	800	0099	General					
			2036	Developm	nent of Cottage In	dustries Ce	ntre Jammu		70.60
			2037	Developm	nent of Cottage In	dustries Ce	ntre Kashmir		43.09

Head				Total Grant/ Appropriation	
				(Lakh of rupees)	
2225	80 800	0031	8. B	· · · · · · · · · · · · · · · · · · ·	
2225	00 000			10.70.00	
		1814	Tribal Sub Plan (Plan)	10,60.00	
2235	02 800	0099	General		
		1834	State Share to Border Area Project 33%	77.85	
		0099			
				<b>2</b> 2 22	
		2048	Chairman State Board (100%)	29.00	
7.	Expendi were not		is incurred without any budget provision under the following hea ted.	ds; reasons thereof	
Head				Actual	
				Expenditure	
				(Lakh of rupees)	
2225	01 001		Direction and Administration	57.72	
2225	01 277	0099	General		
		1444	Pre-Matric Scholarship	1.14	
		0099			
		1444	Pre-Matric Scholarship (Plan)	52.18	
2225	01 793	0099	Special Central Assistance for Scheduled	55.18	
			Castes Component		
			Plan	6.90	
2225	01 800	0099	Other Expenditure	1,59.09	
			(Plan)	55.50	
2225	02 794	0099	Special Central Assistance for Tribal Sub-Plan	6.50	
			(Plan)	1,02.53	
2225	02 800	0011	and the second		
	h	1814	Tribal Sub-Plan (SCA) (Plan)	4,07.42	
2225	03 001	0099		1027/02/12	
		0442	Advisory Board for Gujjar and Bakarwals (Plan)	2.81	
2225	03 102	0099		0.01	
		1793	Economic Betterment (Plan)	8.21	

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Head				Actual
				Expenditure
2225	03 102	0011		(Lakh of rupees)
<u></u>	05 102	1796	Welfare of Gujjar and Bakarwals (N.P.)	56.50
2225	03 102			50.00
		1827	Welfare of Schedule Caste/Tribe (N.P.)	13.08
2225	03 102	0099	General	
		1793	Economic Betterment	34.97
2225	03 277	0099	General	
		1080	Establishment of Markaz Bahboodi Khawteen	9.24
			Miskeen Bagh (Plan)	
		1094	Gujjar and Backarwals Hostels Miskeen Bagh	95.98
			Srinagar (Plan)	
		1444	Pre-Matric Scholarship (Plan)	3,00.96
		1793	Scholarship to Gujjar and Backarwals	24.54
			(Plan)	70.08
		1794	Gujjar and Backarwals Hostel Jammu	1.40
2225	03 283	0099	General	
		1828	Special Component Scheduled Caste/Schedules Tribe	10.77
			(Plan)	81.42
2225	03 800	0099	General	
		1795	Mobile Aid Centre	1.25
			(Plan)	1.26
2225	80 101	0099	Welfare of denotified and other Nomadic Tribes	12.99
2225	80 800	0099	General	
		1102	Development of Cottage Industries	67.98
			(Plan)	33.69
2225	80 800	0011		
	2		Integrated Child Development (Plan)	2.00
2225	80 800	0031		
		1829	Post Matric Scholarship (Plan)	2,77.08
2235	01 800	0099	Other Expenditure	9.13
2235	02 001	0031		
		0520	UDISHA (Plan)	15.16
2235	02 001	0011		
		1287	Integrated Child Development (N. P.)	1.38

Head					Actual
					Expenditure
					(Lakh of rupees)
2235	02	102	0031		
			0379	Other Social Security and Welfare Programme (N.P)	2,22.31
			1829	Post Matric Scholarship (N.P)	31.94
			1840	Special Component Plan Angenwari (N.P.)	30.62
2235	02	104	0011		
			1287	Integrated Child Development (N.P.)	77.19
2235	02	200	0099	General	
			1326	Rajya Sainik Boards	12.31
2235	60	200	0099	General	
			0379	Other social security and welfare programme	16.59
				Capital Section	

- 8. Augmentation of provision through supplementary grant of Rs.1,58.81 lakh proved unnecessary as the expenditure did not come even up to the level of original provision of Rs.44,42.25 lakh.
- 9. No portion of final saving of Rs.36,65,47 lakh was anticipated and surrendered.
- 10. Lumpsum Plan provision of Rs.20,00.00 lakh (original) in respect of Major Head 4236-Capitial outlay on Nutrition and lumpsum supplementary Plan provision of Rs.21.66 lakh and Rs.1,37.15 lakh under Major Head 4235-Capital Outlay on Social Security and Welfare and Major Head 4236-Capital Outlay on Nutrition respectively without giving minor head/ sub headwise breakup deprived Audit in making comparison of excess/savings sub headwise.

11. Saving occurred mainly under the following heads; reasons for which were not communicated.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
						(1	Lakh of rupees)	
4225	02	800	0011					
			1796	Welfare o	of Gujjar and Bakerw	vals (Plan)		
				0	1,77.00			
				S	-	1,77.00	11.28	(-)1,65.72

Head			Total Gran Appropriatio		A Expend	ctual liture	Excess(+) Saving (-)	
				(Lak	h of ru	ipees)	0.07	
4225	02 800	0011						
		1827	Welfare of Schedule Caste/Tride (Plan)					
			O 4,00.00					
			S - 4,00.0	00		4.98	(-)395.02	
12.			n under the following heads remained unutilized communicated.	d throu	ighout	the year	; reasons for	
Head							Total Grant/	
							Appropriation	
						(La	kh of rupees)	
4225	02 800	0011						
		1828	Welfare of Pahari Speaking People (Plan)				59.25	
13.		Expenditure under the following heads was incurred without budgetary provision; reasons thereof were not intimated.						
Head							Actual	
							Expenditure	
						(La	kh of rupees)	
4225	01 800	0011						
		1698	Construction SC Boys Hostel (Non-Plan)				34.29	
			(Plan)				24.40	
4225	03 102		Economic Development (Plan)				13.31	
4225	03 800		Other Expenditure (Plan)				6.80	
4225	80 800	0011						
		2080	Construction of Tribal Bhawan (Plan)				50.00	
		2081	Construction of Working Women Hostel (Plan)				46.62	

## GRANT NO.19 - HOUSING AND URBAN DEVELOPMENT DEPARTMENT

2217	Urban Development				
4216	Capital Outlay on Ho	using			
4217	Capital Outlay on Ur	ban Development			
6216	Loans for Housing				
7610	Loans to Governmen	t Servants etc.			
×			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
				(Rupees in thousand)	
REVE	ENUE VOTED			Parameter and a second s	
Origin	al	1,05,01,17			
			1,05,01,17	91,01,19	(-)13,99,98
Supple	ementary	-			
Amou	nt surrendered during t	he year			
CAPI	TAL VOTED				
Origin	al	80,78,20			
			80,78,20	76,89,97	(-)3,88,23
Supple	ementary	-			
Amou	nt surrendered during t	he year			

Notes and Comments:

MAJOR HEADS

Housing

2215 2216

Water Supply and Sanitation

#### **Revenue Section**

1. Original provision of Rs.1,05,01.17 lakh proved excessive in view of the final saving of Rs.13,99.98 lakh.

2. Persistent saving as detailed below has occurred during the last four years also.

Year	Total Grant	Actual Expenditure	Saving (-)
	(	Lakh of rupees)	
2000-2001	79,09.24	68,93.59	(-)10,15.65
2001-2002	84,67.67	69,98.08	(-)14,69.59
2002-2003	85,72.77	78,85.78	(-)6,86.99
2003-2004	1,03,72.65	85,11.95	(-)18,60.70

3. Significant saving occurred under the following heads; reasons for which were not intimated. Head Total Grant/ Actual Excess(+) Appropriation Expenditure Saving (-) (Lakh of rupees) 2217 03 001 0099 General 0999 Chief Town Planner 0 66.74 S 66.74 53.51 (-)13.23 2217 03 001 0099 General 1148 Chief Architect J&K 0 78.72 S 78.72 69.81 (-)8.91 1149 Chief Town Planner Jammu 62.66 O S 62.66 53.41 (-)9.25 2217 05 191 0011 State Plan 1297 Urban Development 0 1,22.96 S 1,22.96 1,15.53 (-)7.43 2217 05 191 0099 General 1141 Grant to Municipalities and Local Bodies 0 28,41.90 S 28,41.90 28,28.06 (-)13.842217 80 001 0099 General 1138 Chief Engineer UEED J&K Srinagar 0 8,46.62 S 8,46.62 4,78.28 (-)3,68.34 The savings were partly counter balanced by the excess under the following heads; reasons for 4. which were not intimated. Head Total Grant/ Actual Excess(+) Expenditure Appropriation Saving (-) (Lakh of rupees) 2217 03 191 0099 General 1437 Jammu Municipality 18,66.66 0 S 18,66.66 19,09.99 (+)43.33

Head					Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
					(L	akh of rupees)	onving ()
2217	03	191	0099	General			
			1438	Srinagar Municipality			
				O 31,05.95			
	~ -	200		S -	31,05.95	31,15.85	(+)9.90
2217	05	800	0099	General			
			1139	Director Local Bodies Jammu O 115.86			
				S -	1,15.86	1,21.12	(+)5.26
5.				n under the following heads remained unicated.	Sector Street of		
IIl	wc.	ie not	comm	unicated.			T-r-1 C-r-r/
Head							Total Grant/ ppropriation
							ch of rupees)
2215	02	799	0099	Suspense			1 ,
			1299	Sewerage and Sanitation			1,10.00
2217	05	191	0031				
			0862	Urban Poverty Alliviation (NRY)			1,04.27
			1296	Drainage			10,72.18
6.			ture wa intima	is incurred under the following head ted.	s without budgets	ary provision; rea	sons thereof
Head							Actual
							Expenditure
						(Lal	kh of rupees)
221,6	01	106	0099	General			
			0481	Maintenance			3.00
2216	01	800	0099	Other Expenditure			1.44
2216	02	800	0099	Other Expenditure			7.20
2216	02	800	0011	Other Expenditure (Plan)			19.95
2216	03	800	0011	Other Expenditure (Plan)			4.63
2216	03	800	0099	Other Expenditure			18,07
2216	80	800	0099	Other Expenditure			3.19
2217	01	052	0099	Machinery and Equipment			7.73
2217	01	053	0099	Maintenance and Repairs			8.90

Head				Actual Expenditure
				(Lakh of rupees)
2217 03	053	0099	Maintenance and Repairs	3.92
2217 05	001	0099	Direction and Administration	1,26.04
2217 05	051	0099	Construction	6.72
2217 05	053	0099	Maintenance and Repairs	25.51
2217 80	800	0099	Other Expenditure	8.78

7. Against the estimates of Rs.1,10.00 lakh under Major Head 2215-Water Supply and Sanitation, nil recoveries were effected; reasons thereof have not been communicated.

#### **Capital Section**

- 8. Original provision of Rs.80,78.20 lakh proved excessive in view of the final saving of Rs.3,88.23 lakh. No portion of the final saving of Rs.3,88.23 lakh was anticipated and surrendered.
- 9. Persistent savings as detailed below have occurred during the last four years also.

Year	Total Grant	Actual Expenditure (Lakh of rupees)	Saving (-)
2000-2001	76,12.33	34,95.87	(-)41,16.46
2001-2002	73,23.33	37,96.70	(-)35,26.63
2002-2003	68,90.40	45,84.61	(-)23,05.79
2003-2004	55,09.05	49,84.18	(-)5,24.87

10. Significant saving occurred under the following heads; reasons for which were not intimated. Head Total Grant/ Actual

Head					Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
					(L	akh of rupees)	
4217 03	3 800	0011					
		0862	Urban P	overty Alliviation (NI	RY) (Plan)		
			0	1,28.00			
			S	-	1,28.00	8.94	(-)1,19.06
		1296	Drainage	2			
	.9		0	9,00			
			S	-	9,00	50.00	(-)8,50.00
		1298	Dal Dev	elopment			
			0	10,00.00			
			S	÷	10,00.00	9,50.00	(-)50.00

Head						Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
						D	akh of rupees)	8()
4217	03	800	0011			3	1 ,	
			1299	Sewerage				
				0	8,00.00			
				S	-	8,00.00	5,70.74	(-)2,29.26
4217	03	800	0011					
			1441	Integrated	Small and Medium Tow	n (Plan)		
				0	12,48.00			
				S		12,48.00	4,96.96	(-)7,51.04
4217	03	800	0031					
			1720	SJSRY				
				0	10,72.00			
				S	-	10,72.00	8,89.05	(-)1,82.95
11.				capital secti ch were not	ion was partly counterba intimated.	alanced by the exce	ess under the fol	lowing heads;
Head						Total Grant/	Actual	Excess (+)
						Appropriation	Expenditure	Saving (-)
						(1	akh of rupees)	
4216	01	700	0011					
			0893	Other Hou	using Schemes (Plan)			
				0	3,00			
				S	240	3,00	3,88.36	(+)88.36
4217	03	800	0011					
			1297	Urban De	velopment (Plan)			
				0	25,00.00			
				S	-	25,00.00	25,90.16	(+)90.16
7610		201	0099	General				
			1145	House Bui	lding Advance			
				0	1,00.00			
				S		1,00.00	1,06.06	(+)6.06

GRANT NO. 19 (Concld.)

12. Entire provision under the following heads remained unutilized throughout the year; reasons thereof were not communicated. Head Total Grant/ Appropriation (Lakh of rupees) 7610 201 0099 General 1144 House Building Advance to I.A.S. Officers 30.00 13. Expenditure was incurred under following heads without budgetary grants; reasons thereof were not communicated. Head Actual Expenditure (Lakh of rupces) 4216 01 700 0011 0684 Low Income Group Housing Scheme/Land 1.25 Acquisition and Development (Plan) 1313 Rental Housing Scheme for Government 3,11.86 Employees (Plan) 1717 Non Functional Buildings (PWD) (Plan) 55.95 1900 Valmaki Ambedkar Awas Yojana (VAMRAY) (Plan) 1,93.48 1901 Development of EWS Colonies (Plan) 80.00 4217 01 800 Other Expenditure (Plan) 5.48 0011 4217 03 800 1295 Rural Sanitation (Plan) 1.12 4217 03 800 0031 0854 CSS PMIUPEP (Plan) 8,16.13 0859 Tenth Finance Commission Award (Plan) 25.00 4217 04 800 Others Expenditure (Plan) 37.18 4217 60 001 37.45 Direction and Administration (Plan) 4217 60 051 69.81 Construction (Plan) 7610 202 0099 0304 M.C.A./ Scooter Advance (Government 5.00 Employees) (Plan)

#### **GRANT NO. 20 – TOURISM DEPARTMENT**

#### MAJOR HEADS

- 2406 Forestry and Wild Life
- 3452 Tourism
- 4406 Capital Outlay on Forestry and Wild Life
- 5452 Capital Outlay on Tourism
- 7452 Loans for Tourism

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	upees in thousand)	
<b>REVENUE VOTED</b>				
Original	42,36,09			
Supplementary	1,81,57	44,17,66	40,80,97	(-)3,36,69
Amount surrendered during the y	ear			***
CAPITAL VOTED				
Original	42,87,48			
Supplementary	9,79,52	52,67,00	53,04,55	(+)37,55
Amount surrendered during the y	ear			***

Notes and Comments:

#### **Revenue Section**

- 1. In the voted grant supplementary grant of Rs.1,81.57 lakh proved unnecessary as the expenditure did not come even up to the level of original provision of Rs.42,36.09 lakh. Saving in the grant worked out to Rs.3,36.69 lakh.
- 2. The State Government had placed the lumpsum Budgetary provision at the disposal of each Controlling officer against Major Heads 2406-Forestry and Wild Life and 3452-Tourism under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed Demands for Grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demands for Grant and incurring of expenditure by the subordinate officers on the schemes not contemplated in the approved Demands for Grants deprived Audit to ascertain if the expenditure had been incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

3. Persistent savings as detailed below have occurred during the last four years also.

Year	Total Grant	Actual Expenditure	Saving (-)
2000-2001	31,82.00	19,45.35	(-)12,36.65
2001-2002	29,86.19	27,12.23	(-)2,73.96
2002-2003	37,44.58	29,84.85	(-)7,59.73
2003-2004	39,05.28	37,22.75	(-)1,82.53

4. Lumpsum Plan Provision to the tune of Rs.9,73.00 lakh (5,73.00 lakh of State Plan and 4,00.00 lakh of CSS) and supplementary provision of Rs.1,54.34 lakh under Major Head 3452-Tourism, Rs.11,73.23 lakh (Rs.11,46.00 original and 27.23 supplementary) under Major Head 2406-Forestry and Wildlife deprived Audit in making comparison of excess / saving minor / sub headwise.

 Significant saving occurred mainly under the following head; reasons thereof were not communicated.

Head	Total Grant/ Actual Appropriation Expenditure		Excess(+) Saving (-)
		_akh of rupees)	Saving (-)

3452	01	800	0099	General
			1100	<u> </u>

S

1120 Convention Complex(Grant-in-Aid) SKICC O 2,85.67

2,85.67 1,76.37

(-)1,09.30

 Provision under the following heads remained unutilized through out the year; reasons for which were not intimated.

Head		Total Grant/
		Appropriation
		(Lakh of rupees)
3452 80 800 00	99	
18	91 Phalgam Development Authority	87.00
		1 22 00

1892 Gulmarg Development Authority 1,33.00 Significant excess occurred mainly under the following head; reasons thereof were not

communicated.

7.

Head		Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
		(1	Lakh of rupees)	
3452 80 800 0099	General			
1932	Royal Spring Golf Course			
	O 50.00			
	s -	50.00	63.40	(+)13.40

#### GRANT NO. 20 (Concld.)

Expenditure in respect of the following schemes was incurred without any budget provision.
 Head

				Expenditure
				(Lakh of rupees)
3452 01	800	0099	General	
		0118	Phalgam Project Organization	3.43
		1127	Gulmarg Project Organization	8.77

#### **Capital Section**

- 9. In the capital section supplementary grant of Rs.9,79.52 lakh proved inadequate in view of the final excess of Rs.37.55 lakh. The final excess of Rs.37,55,448/- requires regularization.
- 10. The lumpsum (Plan) provision of Rs.8,89.52 (supplementary) under Major Head 5452-Capital Outlay on Tourism deprived Audit in making comparison of excess/ saving sub head/scheme wise.
- 11. Against the total provision of Rs.5,90.00 lakh (5,00.00 lakh original and Rs.90.00 lakh supplementary) under Director Floriculture (Plan) subordinate to Major Head 4406-Capital outlay on Forestry and Wild life an expenditure of Rs.5,45.29 lakh was incurred resulting in the saving of Rs.44.71 lakh; reasons for which were not communicated.
- 12. Expenditure of Rs.11,03.00 lakh under Major Head 7452-Loans for Tourism has been incurred without any Budget provision; reasons thereof have not been intimated.

#### **GRANT NO. 21 – FOREST DEPARTMENT**

#### MAJOR HEADS

2402 Soil and Water Conservation

2406 Forestry and Wild Life

4402 Capital Outlay on Soil and Water Conservation

4406 Capital Outlay on Forestry and Wild Life

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
<b>RÉVENUE VOTED</b>				
Original	1,87,68,35			
		1,87,68,35	1,70,80,28	(-)16,88,07
Supplementary				
Amount surrendered during the	year			
CAPITAL VOTED				
Original	32,92,46			
	10.00	38,64,36	38,47,91	(-)16,45
Supplementary	5,71,90			

Amount surrendered during the year

Notes and Comments:

#### **Revenue Section**

- The original provision of Rs.1,87,68.35 lakh proved excessive in view of the final saving of Rs16,88.07 lakh. The saving of Rs.16,88.07 lakh was not anticipated and surrendered.
- 2. The State Government had placed the lumpsum Budget provision at the disposal of each Controlling officer against Major Head 2402-Soil and Water Conservation and Major head 2406-Forestry and Wild Life under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed Demand for Grants as approved by the Legislature thereby violating basic Government Accounting principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers in the schemes not contemplated in the approved Demand for Grants deprived Audit to ascertain if the expenditure was incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

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#### GRANT NO. 21 (Contd.)

3. Significant savings in the grant occurred mainly under the following schemes. Head Total Grant/ Actual Excess (+) Expenditure Appropriation Saving (-) (Lakh of rupees) 0099 2406 01 101 0352 Forest Conservation and Development 0 65.00 S 65.00 43.94 (-)21.060099 2406 01 105 0358 Forest Produce 16,94.25 0 S 16,94.25 5,12.43 (-)11,81.82 2406 01 800 0011 0193 Forest Protection Force (Plan) 0 11,80.38 S 11,80.38 10,13.48 (-)1,66.90 0196 State Forest Institute (Plan) 36.40 0 S 36.40 10.20 (-)26.20 0200 Forest Territorial (Plan) 12,51.20 0 S 12,51.20 1,04.15 (-)11,47.05 0865 Wildlife Protection (Plan) 1,60.33 0 S 1,60.33 6.94 (-)1,53.392406 01 800 0031 0094 Trikuta Hills (Plan) 0 4,18.00 S 0.71 4,18.00 (-)4,17.29 0497 Association of Rural Poor/SC in regeneration of degraded Forest (Plan) 0 78.00 (-)62.97 S 78.00 15.03

Head			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
2406 01 800	0031		(1	akh of rupees)	
2400 01 800		Control on d Mon	(Dlan)		
	O Porest Pile	e Control and Man 3,12.00	lagement (Plan)		
	s	5,12.00	3,12.00	1.77	()2 10 22
		-	5,12.00	1.//	(-)3,10.23
	0455 Basenter C O	5,85.00			
	s	5,85.00	E 95 00		( ) 5 02 00
		- 	5,85.00	1.11	(-)5,83.89
	0090 Karnah W				
	0	2,56.00	254.00	17.07	()0 20 12
2407 02 440	S	-	2,56.00	17.87	(-)2,38.13
2406 02 110	0099		271 H C		
		ent Forestry and W	vildlife		
	0	4,85.27	1.05.07	1 00 72	()20151
	S		4,85.27	1,90.73	(-)2,94.54
<ol><li>Saving in the</li></ol>		counterbalanced by	y the excess in respect o	-	emes.
	Head		Total Grant/	Actual	Excess (+)
			Appropriation	Expenditure	Saving (-)
			I)	akh of rupees)	
2406 01 800 00	011			-13	
01	194 Social Fore	stry (Plan)			
	0	18,44.10			
	S	-	18,44.10	18,73.70	(+)29.60
2406 01 800 00	031				
1	727 Regeneratio	on of Degraded Fo 78.00	prest (Plan)		
	S		78.00	11,51.73	(+)10,73.73
04		ent of Wild Life (P			
	0	83.75			
	S	-	83.75	1,11.25	(+)27.50

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#### GRANT NO. 21 (Contd.)

5. The entire provision under the following heads remained unutilized throughout the year; reasons for which have not been intimated.

Head			Total Grant/ Appropriation (Lakh of rupees)
2406 01 800	0031	Centrally Sponsored Schemes	(I)
	0087	Non Timber Forest Produce (Plan)	5,72.00
	0436	Chenani Watershed (Plan)	3,20.00
<	0480	T.S.D. Morari (Plan)	1,44.00
	0434	Conservation of Wular Lake (Plan)	72.00
	0092	Integrated Sukhta Water Shed (Plan)	3,97.25
6. The exp	enditure	in respect of the following schemes was incurred without budget	provision.
Head			Actual Expenditure
			(Lakh of rupees)
2406 01 07 0	0099	General	
	0359	Communication and Building (Plan)	4.51
	0359	Communication and Building	4.78

#### **Capital Section**

- 7. The supplementary grant of Rs.5,71.90 lakh proved excessive in view of the final saving of Rs.16.45 lakh which was not anticipated and surrendered.
- 8. The lump sum plan provision of Rs.5,71.90 lakh (supplementary ) without giving schematic breakup under Major Head 4402-Capital outlay on Soil and Water Conservation deprived audit in making comparison of excess/saving with the budget subhead wise /scheme wise
- Savings on the capital side existed mainly under the following schemes; reasons for which have not been communicated.

			Head		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
					(La	kh of rupees)	
4406 01	800	0011					
		0193	Forest Pro	tection Force (Plan)			
			0	4,45.00			
			S		4,45.00	1,62.29	(-)2,82.71

					oran (1 ) (c)			
				Head	×.	Total Grant/ Appropriation	Actual Expenditure	Excess (+)
								Saving (-)
140	01	000	0011			(L:	akh of rupees)	
4400	5 01	800	0011 0200	Forest Te	rritorial (Plan)			
			0200	O	10,00.00			
				S		10,00.00	45.48	(-)9,54.52
			0869	Social For	restry (Plan)			
				0	4,00.00			
			12012010122	S		4,00.00	2,25.34	(-)1,74.66
			0213		Preservation (Plan)			
				O S	2,30.00	2,30.00	81.09	(-)1,48.91
			0196		est Institute (Plan)	2,50.00	61.09	(-)1,40.91
			0170	0	1,00.00			
				S	-	1,00.00	11.02	(-)88.98
10.	Th	e expe	enditure	in respect of	f the below noted sch	emes was incurred with	hout budgetary p	rovisions.
Head				·				Actual
								Expenditure
							(L	akh of rupees)
4406	01	070	·	Communic	cation and Maintenan	ce (Plan)		38.56
4406	01	101		Forest Cor (Plan)	nservation, Developm	ent and Regeneration		11.13
4406	01	102		Social and	Farm Forestry (Plan)		8	28.84
4406	01	800	0011					
			0350	Plantation	Economic and Fuel V	Wood (Plan)		2.21
			1104	Urban For	estry (Plan)			7.64
			1111	Eco Task I	Force (Plan)			52.06
			1114	N.H.I.A. B	Batote (Plan)			10.66
4406	01	800	0011					
			1119	Developm	ent of Conifer (Plan)			1.51
			1727	Rehabilitat	ion of Degraded Fore	ests (Plan)		3,11.80
			1734		eeding (Plan)	3 A		1,32.18
					8 ()			an <b>a</b> showing the set of the

# GRANT NO. 21 (Concld.)

Head				Actual Expenditure (Lakh of rupees)
4406 01	800	0031		
		1132	Prevention and Control of Forest Fire Lines	16.42
4406 02	110	0031		
		1931	Wild Life Sanctuary (Plan)	31.53
4406 02	112	0011		
		1136	Director Gardens and Parks (Plan)	10.18
4406 02	800	0011		
		0319	Other Expenditure (Zoological and Public Gardens) (Plan)	1,32.10

#### **GRANT NO. 22 – IRRIGATION AND FLOOD CONTROL DEPARTMENT**

### MAJOR HEADS

- 2059 Public Works 2216 Housing
- 2701 Major and Medium Irrigation
- 2702 Minor Irrigation
- 2711 Flood Control and Drainage
- 4701 Capital Outlay on Major and Medium Irrigation
- 4702 Capital Outlay on Minor Irrigation
- 4711 Capital Outlay on Flood Control Projects

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	upees in thousand)	
REVENUE VOTED				
Original	1,52,66,69			
Supplementary	62,21,80	2,14,88,49	2,09,04,05	(-)5,84,44
Amount surrendered during	the year			
CAPITAL VOTED		0		
Original	1,13,45,00			
Supplementary	18,45,00	1,31,90,00	83,39,74	(-)48,50,26
Amount surrendered during	the year			

Notes and Comments:

3.

#### **Revenue Section**

- Supplementary grant of Rs.62,21.80 lakh proved excessive in view of the final saving of Rs.5,84.44 lakh. No portion of the final saving was anticipated and surrendered.
- 2. Persistent savings as detailed below have occurred during the last four years also.

Year	Total grant	Expenditure	Savings(-)
			(Rupees in lakh)
2000-01	1,45,49.50	1,32,06.65	(-)13,42.85
2001-02	1,38,13.70	1,29,56.89	(-)8,56.81
2002-03	1,47,21.82	1,37,40.09	(-)9,81.73
2003-04	1,50,32.77	1,46,20.85	(-)4,11.92

Against the total estimates of Rs.33.00 lakh, recoveries to the extent of Rs.8.17 lakh only were effected; reasons for shortfall were not intimated.

4. Sig	nifica	int savi	ngs occurre	d under the following	g heads; reasons thereof	were not commu	inicated.
Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
					[]	.akh of rupees)	
2701 01	001	0099	General				
		0435	Irrigation	Kashmir			
			0	3,67.45			
			S	20.00	3,87.45	3,19.11	(-)68.34
		0840	Irrigation	RTIC Jammu			
			0	5,27.52			
			S	21,25.43	26,52.95	10,50.12	(-)16,02.83
		0435	Irrigation	Kashmir (Plan)			
			0	6,49.21			
			S	92.79	7,42.00	5,24.67	(-)2,17.33
2701 01	001	0099	General				
		0855	Irrigation	Jammu (Plan)			
			0	1,77.06	2		
			S	35.24	2,12.30	1,99.78	(-)12.52
2702 80	001	0099	General				
		0845	Ravi Tawi	Irrigation Complex J	ammu		
9			0	6,25.80			
			S	-	6,25.80	1,67.77	(-)4,58.03
		0847	Chief Eng Departme	ineer Irrigation and F	Flood Control		
			O	27,29.90			
			S	30,23.76	57,53.66	1,07.47	(-)56,46.19
		0011	State Plan		01,00100	1,01111	()50,1011
2		0435		Kashmir (Plan)			
		0155	O	20,65.67			
			S	-	20,65.67	83.28	(-)19,82.39
2702 80	800	0099	General		20,00.07		()17,0207
2/02 00	000	0846		rrigation and Flood (	Control Department		
		0010	O	8,72.97			
			S	-	8,72.97	1,46.18	(-)7,26.79
					0,12071	-,	(),,

Head		Total Grant/ Appropriation	Actual Expenditure	Excess (+)
			akh of rupees)	Saving (-)
2711 01 001 0099	General	(1.	akii of rupees)	
0858	Divisional and Sub Divisional Of	fices (Jammu)		
	O 8,30.17	<b>,</b>		
	S -	8,30.17	7,44.68	(-)85.49
1449	Flood Control Department Kash	mir		
7	O 9,60.01			
	S -	9,60.01	8,28.56	(-)1,31.45
0011	State Plan Normal			
1449	Flood Control Department Kash	mir (Plan)		
	O 9,83.65	0.00.45		
	S -	9,83.65	20.18	(-)9,63.47
0099	General Flood Control Department Jame	(Dlam)		
1450	Flood Control Department Jamm O 2,65.59	iu (Plan)		
	S -	2,65.59	3.21	(-)2,62.38
5. Entire pro				A.4
	vision under the following heads re e not been intimated.	emained unuulized th	toughout the year	; reasons for
Head			2	Total Grant/
19. Databan				Appropriation
			(La	kh of rupees)
2701 01 001 0011	State Plan Normal			
0840	Irrigation RTIC Jammu (Plan)			3,98.69
2702 80 001 0011	State Plan Normal			
0855	Irrigation Jammu (Plan)			3,93.46
6. Excess ov communic	er the provision occurred under ated.	the following head	s; reasons there	of were not
Head		Total Grant/	Actual	Excess (+)
		Appropriation	Expenditure	Saving (-)
		(L	akh of rupees)	
2701 01 001 0099	General			
0855	Irrigation Jammu			
	O 4,98.00			
	S 8,80.00	13,78.00	16,81.07	(+)3,03.07

Head							Total Grant/ Appropriation	Actual Expenditure	Excess (+)
						-		Lakh of rupees)	Saving (-)
2702	80	001	0099	General			(	Lakii ol lupeesj	
			0342		d Sub Division	al Office	s Irrigation		
				0	4,58.50				
				S	÷		4,58.50	59,51.65	(+)54,93.15
			1448	Divisional an Kashmir	d Sub Division	al Office	s Irrigation		
				0 :	25,01.62		26		
				S	-		25,01.62	30,75.72	(+)5,74.10
7.				re under the ve not been int		ls was in	ncurred without	budgetary prov	ision; reasons
Head									Actual
									Expenditure
								(1	akh of rupees)
2701	01	601		Ranbir Canal					61.07
2701	01	602	0099	General					
			0342	Divisional and Irrigation Jam	l Sub Divisiona mu	l Offices			26.12
2701	01	603		Kathua Feede	r Channel				9.94
2701	01	609		Rajal Canal					29.47
				1					
2701	01	610		Ranjan Lift Sc	heme				33.22
2701	01	611	0099	General					
			0858	Divisional and (Jammu)	l Sub-Divisiona	l Offices			14,14.70
2701	01	612	0099	General					
			0858	Divisional and (Jammu)	l Sub-Divisiona	l Offices			2,19.05
2701	01	617		Dudder Canal					16.29
2701	01	617		Dudder Canal	(Plan)				1.32
2701	01	618		Pargwal Canal					20.50
2701	01	622		Awantipora C					8.00

Head				Actual Expenditure
			. • •	(Lakh of rupees)
2701 01	629		Kashtigarh Canal	16.11
2701 01	800		Other Expenditure	3.09
2701 01	800		Other Expenditure (Plan)	2.49
2701 02	001		Direction and Administration (Plan)	3.46
2701 80	001	0099	General	
		0845	Ravi Tawi Irrigation Complex Jammu (Plan)	1,16.65
		1446	Cost Establishment Transferred	24.04
2701 80	005		Survey and Investigation	4.32
2701 80	052		Machinery and Equipment	21.84
2701 80	800		Other Expenditure	3.51
2701 80	800		Other Expenditure (Plan)	20.12
2702 02	800		Other Expenditure	3.63
2702 80	001	0011		
		0435	Irrigation Kashmir	5.24
		0099	General	
		0846	Kashmir Irrigation and Flood Control Department	9.62
		0342	Divisional and Sub Divisional Offices Irrigation Jammu (Plan)	4,28.80
2702 80	001	0011		
		0845	Ravi Tawi Irrigation Complex Jammu (Plan)	2,97.69
		0846	Kashmir Irrigation and Flood Control Department (Plan)	16.14
		0847	Chief Engineer Irrigation and Flood Control Department Jammu (Plan)	1.65
		1448	Divisional and Sub Divisional Offices Irrigation Kashmir (Plan)	18,35.35

Head					Actual Expenditure
					(Lakh of rupees)
2702	80	005		Investigation (Plan)	3.14
2702	80	052		Machinery and Equipment	3.54
2711	01	001	0099	General	
			1450	Flood Control Department Jammu	62.23
00			0858	Divisional and Sub Divisional Offices Jammu (Plan)	2,74.86
			1449	Flood Control Department Kashmir (Plan)	9,42.70
2711	01	052		Machinery and Equipment	4.86
2711	01	800		Other Expenditure	42.61
2711	01	800		Other Expenditure (Plan)	6.00

#### **Capital Section**

 Supplementary grant of Rs.18,45.00 lakh was unnecessary as the expenditure did not come even upto the level of original provision of Rs.1,13,45.00 lakh. Saving in the grant was Rs.48,50.26 lakh, no portion of which was neither anticipated nor surrendered.

9. Persistent savings as detailed below have occurred during the last four years also which reflects defective and unrealistic budget management.

Year	Total grant	Expenditure (Rupees in lakh)	Savings
2000-01	1,29,36.00	25,05.77	(-)1,04,30.23
2001-02	1,02,64.66	36,31.82	(-)66,32.84
2002-03	1,26,08.84	46,29.29	(-)79,79.55
2003-04	1,12,86.17	98,48.35	(-)14,37.82

10.

Lumpsum plan provision of Rs.64,00.00 lakh (Rs.63,40.00 lakh original and Rs.60.00 lakh supplementary) under Major Head 4701-Capital Outlay on Major and Medium Irrigation, Rs.52,48.00 lakh (37,00.00 lakh original and Rs.15,48.00 lakh supplementary) under Major Head 4702-Capital Outlay on Minor Irrigation and Rs.15,42.00 lakh (Rs.13,05.00 lakh original and Rs.2,37.00 lakh supplementary) under Major Head 4711-Capital Outlay on Flood Control Projects without giving detailed breakup deprived Audit in making comparison of excess/ saving schemewise.

11. Suspense transactions:- The expenditure in the grant includes Rs.1.29 lakh under the head "Suspense". The nature of transaction under the head Suspense and the accounting procedure have been explained in Note:-13 of Grant No 5- Ladakh Affairs Department. An analysis of transaction accounted for under the head in this grant during 2004-2005 together with the opening and closing balances is given below:-

Particu Accour	lars / Major Head of nt	Opening balance as on 1st April 2004	Debits	Credits	Closing Balance as on 31 <sup>st</sup> March 2005
			(Lakh of rupees)		
2701-	Major and Medium Irrigation-				
	Purchases	(-) 60.663	÷. ×	÷.	(-) 60.663
	Stock	2,50.13	-	0.48	2,49.65
	Misc. P.W. Advance	53.752	1.14	0.59	54.302
	Workshop Suspense	(-) 0.27	÷	-	(-)0.27
	Total	2,42.949	1.14	1.07	2,43.019
2702-	Minor Irrigation-		2		
	Purchases	(-) 2.032	-	-	(-) 2.032
	Stock	89.40	0.01	3.70	85.71
	Misc. P.W. Advance	41.43	0.14	3.14	38.43
	Workshop Suspense .		-	-	17
	Total	1,28.798	0.15	6.84	1,22.108
2711-	Flood Control Project				
	Purchases	0.110	-	-	0.110
	Stock	2,01.59	-	0.19	2,01.40
	Misc. P.W. Advance	3.507	-	0.07	3.437
	Workshop Suspense	-	-		
	Total	2,05.207	-	0.26	2,04.947
4701-	Capital Outlay on Major and Medium Irrigation-				
	Purchases	(-) 2,02.40	-	-	(-) 2,02.40
	Stock	3,11.56	-	8.32	3,03.24
	Misc. P.W. Advance	45.391	-	-	45.391
	Workshop Suspense	18.16	-	-	18.16
	Total	1,72.711	•	8.32	1,64.391

Particulars / Major Head of Account		Opening balance as on 1st April 2004	Debits	Credits	Closing Balance as on 31 <sup>st</sup> March 2005
			(Lakh of rupees)		
4711-	Capital Outlay on Flood Control Projects-				
	Purchases	e e		5	-
	Stock	6.83		-	6.83
	Misc. P.W. Advance	0.12	÷	-	0.12
	Workshop Suspense	-		-	-
	Total	6.95		-	6.95

12. Review of Tools and Plant Establishment charges of the Irrigation and Flood Control Department: - The percentage of expenditure on establishment of tools and plant to the Works Outlay in the Irrigation and Flood Control Department during 2002-03 to 2004-2005 are indicated below, (The percentage fixed by the Government in 1955 for supervision charges recoverable for works done for other departments, outside bodies etc. range between 7.5 and 15 for establishment charges and between 0.5 and 1 for tools and plant charges depending on the cost of works).

Year and Head of Account		Works Outlay	Establish- ment charges	Percentage of Estab- lishment charges to Works outlay	Tools and Plant Charges	Percentage of Tools and Plant Charges to Works Outlay
		(Lakh of	f rupees)		(Lakh of rupees)	
2701-	Major and Medium Irrigation-					
	2002-2003	7,10.21	13,93.10	196.15	7.94	1.12
	2003-2004	7,25.47	14,86.52	204.90	7.77	1.07
	2004-2005	18,85.60	39,17.67	207.76	30.35	1.60
2702-	Minor Irrigation-					
	2002-2003	9,40.97	80,25.14	852.85	9.00	0.96
	2003-2004	5,58.48	90,17.32	1614.62	11.93	2.13
	2004-2005	2,68.36	1,18,52.94	4416.80	10.86	4.04
2711-	Flood Control Projects-					
	2002-2003	2,17.56	24,24.98	1114.62	11.13	5.12
	2003-2004	83.69	26,86.94	3210.58	18.32	21.89
	2004-2005	1,63.04	27,54.92	1689.72	11.97	7.34

Year an	nd Head of Account	Outlay ment charges of Esta lishme charges Works outl				Percentage of Tools and Plant Charges to Works Outlay
		(Lakh of	rupees)		(Lakh of rupees)	
4701-	Capital Outlay on Major and Medium Irrigation-		18		22	
	2002-2003	24,77.37	-	-	14 C	3 <b>2</b> 3
	2003-2004	59,56.94	1,83.67	3.08	10.87	0.18
	2004-2005	41,30.66	2,79.00	6.75	77.99	1.88
4702-	Capital Outlay on Minor Irrigation-					
	2002-2003	13,35.91	-	-	-	-
*	2003-2004	20,90.03	-		-	-
	2004-2005	25,04.01	-	-	-12	-
4711-	Capital Outlay on Flood Control Projects-					
	2002-2003	8,14.46	-	-	5 B)	-
28	2003-2004	15,87.30	18.82	1.19		-
	2004-2005	13,30.30	9.46	0.71	-	-
		0.50				

#### **GRANT NO. 23 – PUBLIC HEALTH ENGINEERING DEPARTMENT**

### MAJOR HEADS

- 2055 Police
- 2215 Water Supply and Sanitation
- 4215 Capital Outlay on Water Supply and Sanitation

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VO	DTED			
Original	2,58,31,18	2 70 12 02	2 42 07 05	() 29.05.07
Supplementary	11,81,84	2,70,13,02	2,42,07,95	(-)28,05,07
Amount surrendered during	the year			
CAPITAL VOTED				
Original	1,80,20,00			
Supplementary	98,69,00	2,78,89,00	2,60,79,37	(-)18,09,63

Amount surrendered during the year

Notes and Comments:

#### **Revenue Section**

- 1. In the voted section supplementary provision of Rs.11,81.84 lakh proved injudicious as the actual expenditure did not come even upto the level of original provision Rs.2,58,31.18 lakh resulting thereby in a final saving of Rs.28,05.07 lakh. No portion of final saving was anticipated and surrendered.
- 2. Persistent saving also occurred during the last five years as detailed below.

Saving (-)
(-) 23,78.74
(-)36,15.36
(-) 20,60.17
(-) 15,90.28
(-)24,41.25

The State Government had placed major portion of the budgetary provision in lumpsum at the disposal of each Controlling officer against Major Head 2215-Water Supply and Sanitation under single scheme having various primary units but the subordinate officers incurred the expenditure on different schemes having no provision in the detailed Demand for Grants as approved by the Legislature thereby violating basic Government Accounting Principles as enshrined in the Jammu & Kashmir State Budget Manual. This deviation from prescribed procedure in formulating the detailed Demand for Grants and incurring of expenditure by the subordinate officers in the schemes not contemplated in the approved Demand for Grants deprived Audit to ascertain if the expenditure was incurred on any "New Instrument of Service/ New Service" and also in making comparison of excess/ savings sub headwise to that extent.

Significant saving occurred mainly under the following heads; reasons for which were not 4. communicated .

3.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(L	akh of rupees)	0.17
2055	117	0099	General					
		1002	Public He	ealth Engineerin	ng Depart	ment Jammu		
			0	3,59.18				
			S	15.45		3,74.63	34.63	(-)3,40.00
2215 01	102	0099	General					
		1004	Rural Wa	ter Supply Kasl	hmir			
			0	12,18.00				
			S	-		12,18.00	10.20	(-) 12,07.80
		er the province		occurred mainly	y under th	e following heads	; reasons for wh	ich have not
Head						Total Grant/	Actual	Excess (+)
						Appropriation	Expenditure	Saving (-)
						(L	akh of rupees)	
2215 01	052	0099	General					
		1002	Public He	alth Engineerin	ng Departi	ment Jammu		
			0	30.00				
128			S	-		30.00	39.67	(+) 9.67
2215 01	102	0099	General					
		1254	Rural Wa	ter Supply Jam	mu			
			0	43,92.40				
			S		*	43,92.40	43,94.48	(+) 2.08

#### **Capital Section**

6. Supplementary grant of Rs.98,69.00 lakh proved excessive in view of final saving of Rs.18,09,63 lakh. No portion of final saving was anticipated and surrendered. Saving occurred mainly under the following head; reasons for which have not been communicated.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(L	akh of rupees)	
4215	01	102	0031	Centr	ally Sponsored Scheme			
			693	Accel	erated Water Supply Scheme			
				0	1,10,20.00			
		a)		S		1,10,20.00	78,86.71	(-)31,33.29

- Lumpsum State Plan provision of Rs.70,00.00 lakh under Major Head 4215-Capital outlay on Water Supply and Sanitation without giving breakup sub headwise has deprived Audit in making comparison of excess/ saving sub headwise.
- 8. Suspense Transactions:- The expenditure in the grant includes Rs.3.19 lakh under the head "Suspense". The nature of transactions under the head Suspense and the accounting procedure have been explained in Note 13 of Grant No:5-Ladahk Affairs Department. An analysis of transactions accounted for under this head in the Grant during 2004-2005 together with the opening and closing balance is given below:-

Partie	culars / Major Head of Account	Opening balance as on 1st April 2004	Debits	Credits	Closing Balance as on 31st March 2005					
			(Lakh of r	upees)						
2215-	Water Supply and Sanitation-									
	Purchases	72.82	-	-	72.82					
×	Stock	(-)1,09.07	2.83	21.82	(-) 1,28.06					
	Miscellaneous Public Works Advance	2,54.75		-	2,54.75					
	Workshop Suspense	(-) 9.94	-		(-) 9.94					
	Total	2,08.56	2.83	21.82	1,89.57					
4215-	Capital Outlay on Water Supply & Sanitation-									
	Purchases	(-) 6,78.11	-	-	(-) 6,78.11					
	Stock	4,05.02	0.36	0.11	4,05.27					
	Miscellaneous Public Works Advance	94.05	-	-	94.05					
	Workshop Suspense	0.01	-	-	0.01					
	Total	(-) 1,79.03	0.36	0.11	(-) 1,78.78					

### GRANT NO. 23 (Concld.)

12. Review of establishment of tools and plant charges of the Public Health Engineering Department: - The percentage which the expenditure on establishment and tools and plant bore to the works outlay in the Public Health Engineering Department during 2002-2003 to 2004-2005 are indicated below: (The percentage fixed by the Government in 1955 for supervision charges recoverable for works done for other departments, outside bodies etc. range between 7.5 and 15 for establishment charges and between 0.5 and 1 for tools and plant charges depending on the cost of works).

Year an	nd Head of Account	Works Outlay	Establish- ment charges	Percentage of Estab- lishment charges to Works outlay	Tools and Plant Charges	Percentage of Tools and Plant Charges to Works Outlay	
		(Lakh of	rupees)		(Lakh of rupees)		
2215-	Water Supply and Sanitation-		β.				
	2002-2003	60,12.26	1,59,94.47	266.03	73.46	1.22	
•	2003-2004	42,11.75	1,82,96.11	434.40	75.35	1.78	
	2004-2005	46,17.33	1,95,45.50	423.30	39.87	0.86	
4215-	Capital Outlay on Water Supply & Sanitation						
	2002-2003	1,38,70.11	33,42.71	24.10	1,35.09	0.93	
	2003-2004	2,82,00.18	-	-			
	2004-2005	2,25,98.21	34,86.06	15.42	1,89.35	0.83	

## GRANT NO. 24 - HOSPITALITY PROTOCOL AND TOSHAKHANA DEPARTMENT

## MAJOR HEADS

2055 Police2070 Other Administrative Services

					Total Grant/ Appropriation	A Expend	ctual liture	Excess (+) Saving (-)	
					(Ru	pees in the	usand)		
REV	ENUE V	OTED	)						
Origi	nal			18,09,69					
Supp	lementar	Y		2,33,84	20,43,53	11,	37,32	(-)9,06,21	
Amo	unt surre	ndered	during the y	ear					
Note	s and Co	mment	s:		8 2				
				Reven	nue Section				
1.	Supplem	ontary	areant of Re	2 33 84 Jakh prove	ed excessive in view o	f the final	aving of Re	0.06.21 lakh	
		( all the						9,00.21 lakii.	
2.					was anticipated and s				
3.	Persister		0	nt occurred during	g the last three years		below:-		
	Year		Total G	rant Expend	diture	Savi	ng (-)		
		2001-2	002	4,4	3.79 4,	08.31	(-)35.48		
		2002-2	003	4,40	6.09 4,	4,31.99 (-)1		14.10	
		2003-2	004	5,4	5.19 5,	24.69	(-)	(-)20.50	
4.	Saving	occurre	d mainly un	der the following	heads; reasons for wh	nich were n	ot communi	cated.	
Head					Total Gra	100 M	Actual	Saving (-)	
					Appropriat		penditure		
						(Lakh o	of rupees)		
2055	117	0099	General						
		0464		Commissioner New	w Delhi				
			0	9,05.60					
			S	1,59.46	10,65	5.06	2,37.21	(-)8,27.85	
2070	800		General		D 11		63		
		0464		Commissioner Nev	w Delhi				
		с.	O S	3,79.98	3,79	.98	3,71.24	(-)8.74	
						110-0.328	and the second		

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### GRANT NO. 24 (Concld.)

Head			×		Total Grant/ Appropriation	Actual Expenditure	Saving (-)
					. (1	akh of rupees)	
2070	800	0099	General				
		0486	Trade Age	ncy Mumbai			
			0	28.67	#:		
			S	-	28.67	6.45	(-)22.22
		0793	Director H	lospitality and Proto	col		
			0	2,15.64			
			S	-	2,15.64	1,57.55	(-)58.09
5.	Excess	occurre	d mainly une	der the following he	ads; reasons for which v	vere not commun	
Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+)
					(1	akh of rupees)	
2070	800	0099	General			•	
		0790	Toshkhana	t i			
			A Sector				
			0	11.04			
			O S	11.04	11.04	21.51	(+)10.47
	×	0791	s	11.04 - and Protocol Jamm		21.51	(+)10.47
	×	0791	s	-		21.51	(+)10.47
		0791	S Hospitality	- and Protocol Jamm		21.51 1,11.16	(+)10.47 (+)1.61
		0791 0792	S Hospitality O S	- and Protocol Jamm	u 1,09.55		
			S Hospitality O S	and Protocol Jamm 1,09.55	u 1,09.55		

6. Supplementary provision of Rs.74.38 lakh provided for Major Head 2070-Other Administrative Services proved injudicious as the expenditure did not come even up to the level of original budget of Rs.9,04.09 lakh.

#### **GRANT NO. 25 – LABOUR, STATIONERY AND PRINTING DEPARTMENT**

#### MAJOR HEADS

- 2058 Stationery and Printing
- 2230 Labour and Employment
- 4058 Capital Outlay on Stationery and Printing
- 4250 Capital Outlay on Other Social Services

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ri	upees in thousand)	
REVENUE VOTED	•			
Original	25,39,95			
		25,39,95	29,67,45	(+)4,27,50
Supplementary	-			
Amount surrendered during the year	8			
CAPITAL VOTED				
Original	19,63,50			
		19,63,50	50,79	(-)19,12,71
Supplementary	- e			
Amount surrendered during the year				

Notes and Comments

#### **Revenue Section**

- 1. Original provision of Rs.25,39.95 lakh proved meagre in view of excess of Rs.4,27.50 lakh. The excess of Rs.4,27,49,939 needs regularization. Excess of Rs.6,40.36 lakh has occurred during the year 2003-04 also.
- 2. Against the estimated provision of Rs.35.00 lakh under Major Head 2058-Stationery and Printing, recoveries to the tune of Rs.9.16 lakh were effected; reasons for shortfall were not communicated.

3. Significant excess occurred mainly under following heads; reasons for which have not been communicated

Head					Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
7+				-	(La	akh of rupees)	
2058	001	0099	General				
		1625	Director St	ationery and Supplies			
			0	53.04			
			S	-	53.04	77.58	(+)24.54

					(contrar)		
Head					Total Grant/	Actual	Excess(+)
					Appropriation	Expenditure	Saving (-)
					(La	kh of rupees)	
2058	101	0099	General			×.	
		1626	Assistant I	Director Jammu			
			0	36.30			
		ž.	S		36.30	94.15	(+)57.85
2230	01 001	0099	General				
		1633	Labour Co	ommissioner			
			0	60.45			
			S		60.45	2,66.43	(+)2,05.98
2230	02 001	0099	General				
		1641	Director E	Imployment			
			0	1,85.23			
e *			S		1,85.23	3,15.70	(+)1,30.47
4.	Major He Audit in n	ad 2058 naking (	3-Stationery comparison	vision of Rs.12.04 lakl and Printing without g of excess/ saving.	iving its breakup unde	r different schem	es deprived
5.			been comm	rtly counterbalanced b unicated.	by the saving under fo	ollowing heads;	reasons for
Head	0				Total Grant/	Actual	Excess(+)
				1. I.	Appropriation	Expenditure	Saving (-)
					(La	kh of rupees)	80
2058	101	0099	General				
		1628	Stationery	Articles			
			0	2,50.00			
			S	-	2,50.00	0.24	(-)2,49.76
2058	103	0099	General				
		1630		nt Press Jammu			
		- 05	0	5,14.36			
			S	-	5,14.36	3,39.79	(-)1,74.57
2058	103	0099	General				

4,70.32

(-)65.68

4,04.64

1631 Government Press Srinagar

4,70.32

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### GRANT NO. 25 (Contd.)

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Head						Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
							ch of rupees)	Saving (-)
2230	01	001	0099	General		(200	an or rupees)	
			1634	Regional O	ffices Labour			
				0	1,52.70			
				S	1	1,52.70	65.30	(-)87.40
2230	01	102	0099	General				
			1638	Factories				
				0	25.47			
				S	-	25.47	8.80	(-)16.67
			1639	District Lab	our Welfare Scheme			
				0	16.15			
				S	-	16.15	5.72	(-)10.43
2230	01	103	0099	General				
			1645	Employmen	nt Insurance			
				0	80.00			
				S	-	80.00	41.52	(-)38.48
Head			een inti					Actual Expenditure
							(Lak	h of rupees)
2058		101	0099	General				
			1626	Assistant D	irector Jammu (Plan)			5.64
2058		103	0099	General				
			1631	Governmen	nt Press Srinagar (Plan	)		29.88
7.				under the fol een commur		d un-utilized through o	ut the year; reaso	ons for
Head								Total Grant/
								ppropriation
							(Lak	h of rupees)
2058		101	0099	General				
			1627	Assistant D	irector Srinagar			36.30
2058		799	0099	General				
			1625	Director Sta	tionery and Supplies			10.00
2230	01	102	0099	General				
			1640	Migratory L	abour (Plan)			26.95

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#### **Capital Section**

 Original provision of Rs.19,63.50 lakh proved excessive in view of final saving of Rs.19,12.71 lakh. Specific amount surrendered from Capital Account out of the final saving of Rs.19,12.71 lakh has not been intimated.

9. Significant saving occurred mainly under the following heads; reasons for which were not intimated

Head						Total Grant/ Appropriation	Actual Expenditure	Excess(+) Saving (-)
						(L.	akh of rupees)	
4058	1	03	0011	State Plan	Normal			
			1630	Governm	Government Press Jammu (Plan)		*	
				0	24.00			
				S	-	24.00	2.37	(-)21.63
			1631	Governm	ent Press Srinagar (Plan)			
				0	75.00			
					÷	75.00	24.57	(-)50.43

10. Persistant saving occurred during the last six years also details of which are given below.

Year	Saving (-)
	(Lakh of rupees)
1998-1999	11,73.25
1999-2000	11,44.52
2000-2001	14,11.69
2001-2002	9,20.04
2002-2003	13,56.61
2003-2004	15,44.96

Against a lumpsum provision of Rs.1,00.00 lakh (original) an expenditure of Rs.23.85 lakh only has been incurred under Major Head 4058-Capital Outlay on Stationery and Printing 80-General 001-Direction and Administration; reasons for huge saving have not been communicated.

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2. Entire provision under the following heads remained un-utilized through out the year; reasons for which were not intimated

Head						Total Grant/ Appropriation
					S = N	(Lakh of rupees)
4250	201	0011	State Plan Normal			
		1903	Labour	895 II		26.50
4250	203	0011	State Plan Normal			
		1904	Employment			14,38.00
4250	800	0011	State Plan Normal			
		1644	Craftsman Training			3,00.00

12.

### **GRANT NO. 26 – FISHERIES DEPARTMENT**

#### MAJOR HEADS

- 2405 Fisheries
- 4405 Capital Outlay on Fisheries

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
<b>REVENUE VOTED</b>				
Original	16,53,87			
C		16,53,87	15,73,33	(-)80,54
Supplementary	-			
Amount surrendered during the year				***
CAPITAL VOTED				
Original	7,00,00			
Supplementary	62,58	7,62,58	8,46,52	(+)83,94
Supplementary	02,58			
Amount surrendered during the year				

Notes and Comments:

#### **Revenue Section**

- 1. Original provision of Rs.16,53.87 lakh proved excessive in view of the saving of Rs.80.54 lakh. No portion of the final saving was anticipated and surrendered.
- 2. The lumpsum plan provision of Rs.2,46.90 lakh without giving breakup scheme wise deprived Audit in making comparison of excess/savings sub headwise in respect of Major Head 2405-Fisheries.
- 3. Significant saving occurred mainly under the following head; reasons for which were not communicated.

Head						Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
2405	001	0099 0997	Gener	al or Fish	eries	(	Lakh of rupees)	
		0771	O	.01 1 151	9,36.73			
			S	ST 141	-	9,36.73	7,71.55	(-)1,65.18

#### GRANT NO. 26 (Concld.)

Significant excess occurred mainly under the following head; reasons for which were not 4. communicated. Head Total Grant/ Actual Excess (+) Appropriation Expenditure (Lakh of rupees) 001 0099 General 2405 1000 Deputy Director Fisheries 0 3,86.24 S 5,62.50 3,86.24 (+)1,76.26Entire provision in respect of the following scheme remained unutilised throughout the year; reasons 5 for which were not communicated. Head Total Grant/ Appropriation (Lakh of rupees) 2405 800 0031 CSS 0874 Assistance for Wild Life and Implementation 84.00 Programme (CSS)

#### **Capital Section**

Supplementary grant of Rs.62.58 lakh proved inadequate in view of the excess expenditure of Rs.83.94 lakh. The final excess of Rs.83,94,031 requires regularization.

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#### MAJOR HEADS

2202	General	Education	
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- 2203 Technical Education
- 2205 Art and Culture

2230 Labour and Employment

4202 Capital Outlay on Education Sports, Art and Culture

4250 Capital Outlay on Other Social Service

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ru	pees in thousand)	
REVENUE VOTED				
Original	1,32,20,86			
Supplementary	2,16,56	1,34,37,42	1,66,94,21	(+)32,56,79
Amount surrendered during the	year			
CAPITAL VOTED				
Original	31,19,80			
Supplementary	20,07,36	51,27,16	50,91,32	(-)35,84
Amount surrendered during the	year			

Notes and Comments:

#### **Revenue Section**

- 1. Supplementary Grant of Rs.2,16.56 lakh proved inadequate in view of the final excess of Rs.32,56.79 lakh .Final excess of Rs.32,56,78,722 requires regularization.
- 2. Although the description of the schemes under Major Head 2203-Technical Education have been indicated in the instant Demand for Grants but the provision of funds has been made in lumpsum form against primary units without having specific allocation against each scheme separately. This has deprived Audit in making comparison of excess/ savings sub headwise.
- 3. The augmentation of provision drough supplementary grant in lumpsum for Rs.2,16.56 lakh (Plan) was unjustified under Major Head 2230-Labour and Employment as the original provision was provided in Demand No-25. Entire amount of the supplementary grant remained unutilised.

Excess over the provision occurred mainly under the following heads: reasons for which have not

Head Total Grant/ Actual Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 2202 03 102 0099 General 0549 Grants to Kashmir University 27,00.00 0 S 27,00.00 28,18.00 (+) 1,18.00 1258 Grants to P G Class of KU 0 15.00 S 15.00 1,93.33 (+) 1,78.33 Saving over the provision occurred mainly under the following heads; reasons for which have not 5. been intimated. Total Grant/ Actual Head Excess (+) Appropriation Expenditure Saving (-) (Lakh of rupees) 102 0099 General 2202 03 0550 Grants to Jammu University 0 23,20.00 S 23,20.00 21,48.66 (-) 1,71.34 2202 03 103 0099 General 0534 Government Degree Colleges 0 41,38.19 S 41,38.19 39,29.78 (-) 2,08.41 104 0099 General 2202 03 0531 Grant-in-aid for Other Colleges 0 3,20.00 S 3,20.00 2,02.89 (-) 1,17.11 2202 03 104 0099 General 0541 Islamia College 4,57.00 0 S 4,57.00 4,07.60 (-) 49.40

4

been intimated.

Head			Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)	
				akh of rupees)	Saving ()	
2203 112	0099	General	<u></u>			
	1551	Engineering/Technical Colleges Institutes(REC and GCET Jamm				
		O 49.60	iu)			
		S -	49.60	31.28	(-) 18.32	
2205 102	0099	General		01.20	()	
*	0555	Grants to Academy of Arts, Cult	ure and			
		Languages				
		O 4,82.00				
		S -	4,82.00	4,10.71	(-) 71.29	
6. Expendi were not		der the following heads was incurred	red without budgeta	ry provision; rea	sons there of	
Head					Actual	
					Expenditure	
×.,				(La	kh of rupees)	
2202 03 001	0011					
	1340	Education Commissioner		3	27.99	
2202 03 102	0099	General				
	1752	IGNOU			17.36	
2202 03 103	0011					
÷	0115	Appointment of Additional Teac	hers		2.17	
2202 03 103	0099	General				
	0523	Improvement of Government Co (Migrant Colleges)	olleges		27.01	
	0532	Opening of New Colleges			31.10	
2205 102	0099	General				
	0555	Grants to Academy of Arts, Cult Languages (P)	ure and		72.00	

GRANT NO. 27 (Concld.)

7. Provision under the following heads has remained unutilized throughout the year; reasons for which have not been intimated

Head

2202 03 107 0099 General

0545 Bad Pocket

Total Grant/ Appropriation (Lakh of rupees)

7.00

#### **Capital Section**

- 8. Supplementary grant of Rs.20,07.36 lakh proved excessive in view of the final saving of Rs35.84 lakh.
- 9. No portion of the final saving of Rs.35.84 lakh was anticipated and surrendered; savings in the grant also occurred during last two years also.
- 10. Augmentation of provision through supplementary Demand for Grants under Major Head 4202-Capital outlay on Education, Sports, Art and Culture by Rs.6,87.36 lakh without giving detailed breakup deprived Audit in making comparison of excess/ saving sub headwise.
- 11. Supplementary provision of Rs.13,20.00 lakh under Major Head 4250-Capital Outlay on Other Social Service proved injudicious as no portion of it was utilized throughout the year.

#### **GRANT NO. 28 - RURAL DEVELOPMENT DEPARTMENT**

#### MAJOR HEADS

- 2501 Special Programme for Rural Development
- 2515 Other Rural Development Programme

4515 Capital Outlay on Rural Development

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(R	upees in thousand)	
<b>REVENUE VOTED</b>				
Original	1,26,63,07			
0		1,26,63,07	85,84,50	(-)40,78,57
Supplementary	-			
Amount surrendered during the year	5			
CAPITAL VOTED				
Original	44,93,10			
		48,01,45	71,06,21	(+)23,04,76
Supplementary	3,08,35			
Amount surrendered during the year				
10				

Notes and Comments:

#### **Revenue Section**

- Original provision of Rs.1,26,63.07 lakh proved excessive in view of final saving of Rs.40,78.57 lakh reasons thereof were not communicated.
- 2. No portion of final saving of Rs.40,78.57 lakh was anticipated and surrendered.
- The lumpsum (CSS) provision of Rs.58,00.00 lakh (original) under Major Head 2501-Special Programme for Rural Development without giving scheme-wise breakup deprived Audit in making comparison of excess/ saving sub headwise.
- 4. The lumpsum plan provision of Rs.2641.10 lakh (original) under Major head 2515-Other Rural Development Programme without giving scheme-wise breakup deprived Audit in making comparison of excess/ saving sub headwise.

5. Saving in the grant occurred mainly under the following schemes.

Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
			é i		(1	Lakh of rupees)	
2515	001	0099	General				
		0111	Director Run	al Development Jammu	1		
			0	1,41.36			
			S		1,41.36	12.52	(-)1,28.84

Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+)
						_akh of rupees)	Saving (-)
2515 1	02	0099	General		(1	Jakii or rupees)	
2010 1		0055		Production Offic	ers /B.D.Os(Kashmir)		
		0000	O	12,38.15	iero / D.D.O.S(reasining)		
			S		12,38.15	11,68.13	(-)70.02
4 8	4	0103		huls(Jammu)	12,00110	11,00110	()/0.02
			0	20.00			
			S	-	20.00	4.71	(-)15.29
		0121		huls (Kashmir)			()
			0	30.00			
			S	-	30.00	24.70	(-)5.30
		0235		f Community As			()2.23
			0	50.00			
	3		S	-	50.00	36.80	(-)13.20
2515 8	00	0099	General				
		0097	Rural Engine	eering Departme	nt(Jammu)		
			0	4,59.67	0 ,		
			S	-	4,59.67	3,38.57	(-)1,21.10
		0099	District Pane	chayat Officer Ja			
			0	43.25			
			S	-	43.25	21.93	(-)21.32
4. Savir scher	-		grant have pa	rtly been counte	erbalanced by the excess i	n respect of belo	w mentioned
Head	1100.				Total Grant/	Actual	Excess (+)
IIcad					Appropriation	Expenditure	Saving (-)
					11 1	-	akh of rupees)
2501 01 8	00	0011	State Plan N	ormal		(1	akii ol lupees)
2501 01 0		0003					
		0005	IRDP Jamm O	78.69			
			S	78.09	78.69	2,59.94	(+)1,81.25
2501 02 9	00	0011	State Plan N	-	78.02	2,37.74	(1)1,01.23
2501 02 80		0052					
		0052	DPAP Udha	22.62			
			O S	22.02	22.62	26.71	(+)4.09
			3	-	22.02	20.71	(1)4.07

Head				Total Grant/	Actual	Excess (+)
				Appropriation	Expenditure	Saving (-)
				(1	Lakh of rupees)	
2501 02 800	0011	State Plan	Normal			
4	0059	DPAP Do	da			
		0	23.61			
		S	-	23.61	1,99.13	(+)1,75.52
2501 04 105	0011	State Plan	Normal	9		A. 6. 60
	0413	IREP			1	
		0	63.84			
		S	-	63.84	1,30.76	(+)66.92
2515 001	0099	General				
* <sup>*</sup> *	0109	Assistant C	Commissioner Deve	lopment Jammu		
		0 `	92.24			
		S		92.24	1,21.25	(+)29.01
2515 001	0099	General	2			
	0118	Director R	ural Development I	Kashmir		
		0	65.15			
		S	-	65.15	83.46	(+)18.31
2515 102	0099	General		×		
	0101	Upgrading	of Community Ass	ets (Jammu)	н <sup>0</sup>	
		0	55.00			
		S	-	55.00	62.51	(+)7.51
2515 102	0099	General				
	0105	Agriculture	Production Office	rs/B.D.Os(Jammu)		
		0	10,60.00			
		S	-	10,60.00	11,48.85	(+)88.85
2515 800	0099	General				
	0487	Rural Engi	neering Departmen	t Kashmir		
		0	1,90.89			
		S	-	1,90.89	2,01.98	(+)11.09
2515 800	0099	General				
	0548	District Par	nchayat Officer Ka	shmir		2
		0	37.35			
		S		37.35	39.22	(+)1.87
	e - 1	W-4	2 ° ° °	)		

5.				on in respect of below noted heads remained unutilized through ich were not intimated.	out the year; the
Head					Total Grant/
					Appropriation
					(Lakh of rupees)
2501	01	800	0011	State Plan Normal	
			0004	IRDP Kashmir	73.77
2515		102	0099	General	
¥C A			0574	Bench Mark Survey(Kashmir)	11.60
6.				a respect of the following heads was incurred without budgetary pot intimated	provision; reasons
Head				The set of	Actual
					Expenditure
					(Lakh of rupees)
2501	01	800	0011	State Plan Normal	
			0071	IREP Kashmir	68.10
2515		001	0099	General	
			0055	Agriculture Production Officers/B.D.Os(Kashmir)	2.77
			0105	Agriculture Production Officers/B.D.Os(Jammu)	4.62
2515		102	0099	General	
			0029	Assistant Commissioner Development(Kashmir)	14.70
			0097	Rural Engineering Department (Jammu)	1.30
			0111	Director Rural Development(Jammu)	1,27.85
2515		800	0031	Centrally Sponsored Scheme	
			0230	Rural Sanitation	11.45
2515		800	0099		
			0230	Rural Sanitation	15.63
				Capital Section	*

7. The supplementary grant of Rs.3,08.35 lakh proved insufficient in view of the final excess of Rs.23,04.76 lakh. The excess of Rs.23,04,75,923 requires regularization. Excess in the grant occurred during the previous year also.

8.	Significa	ant exce	ess has occurre	ed in respect of be	low mentione	ed scheme.			
Head						l Grant/ opriation	Actual Expenditure	Excess (+) Saving (-)	
			н ж				akh of rupees)		
4515	103	0011	State Plan N	ormal		(*	and of rupees)		
1010	100	0023		t Assurance Scher	ne (Kashmir)				
		0020	0	4,40.00					
			S.	-		4,40.00	21,48.21	(+)17,08.21	
9.	Savina	in the		d mainly under t	he following	1.19 <b>1</b> .0 10 29 202	101-004-010-0004		
).	intimate		grant occurre	d mainy under t	ne tonowing	iicad, icas	ons for which	have not been	
Head					Tota	l Grant/	Actual	Excess (+)	
					Appro	opriation	Expenditure	Saving (-)	
						(I	akh of rupees)		2
4515	102	0011	State Plan N	ormal		N 3.			
		0230	Rural Sanita	tion					
			0	1,34.40					
			S	-		1,34.40	44.18	(-)90.22	
4515	103	0011	State Plan N	ormal					
		0024	Employmen	t Assurance Scher	ne(Jammu)				
			0	4,40.00					
			S		<i>•</i>	4,40.00	30.36	(-)4,09.64	
		0051	Community Kashmir	Development and	l Panchayat				
		*	0	55.00					
			S	-		55.00	2.06	(-)52.94	
		0051	Community	Development and	l Panchayat				
			Jammu						
			0	55.00					
			S	-		55.00	6.39	(-)48.61	
10.			n respect of t ot intimated.	he following head	ds was incurr	ed without	budgetary pro	ovision; reasons	
Head								Actual	
			(‡					Expenditure	
							(	(Lakh of rupees)	
4515	103	0011	State Plan N	Iormal				-	
		0026	Rural Devel	opment Jammu	1.1			13,10.96	
		1669	J.G.S.Y					1,36.09	

Head	<*)			Actual Expenditure
				(Lakh of rupees)
4515	103	0011	State Plan Normal	(Lakii or Tupees)
4315	105			
		1670	S.G.S.Y	2,49.42
		1672	11th Finance Commission	14,03.38
		1790	P.M.G.S.Y	74.13
4515	800	0011	State Plan Normal	
		0397	Other Expenditure	2.05
		1349	Other Expenditure	7,38.49
		1671	Indira Awas Yojana	4,87.49
		1672	11th Finance Commission	4,72.98
11.			n in respect of below noted head remained unutilized through not intimated.	hout the year; the reasons
Head				Total Grant/
				Appropriation
				(Lakh of rupees)
4515	102	0011	State Plan Normal	
		0046	DPAP Udhampur	. 1,98.00
		0059	DPAP Doda	1,50.00
4515	102	0011	State Plan Normal	
		1521	IREP	13.00
		2050	Integrated Waste Land Development Programme	50.00
4515	.103	0011	State Plan Normal	
		0003	IRDP Jammu	1,92.20
			IRDP Kashmir	3,53.00
			JRY Jammu	4,45.50
4545	102			7,73.30
4515	103	and the second	State Plan Normal	1 (7 00
			JRY Kashmir	4,67.00
		2090	RSVY	15,00.00

#### **GRANT NO. 29 – TRANSPORT DEPARTMENT**

MAJOR HEADS

- 2041 Taxes on Vehicles
- 2070 Other Administrative Services
- 4059 Capital Outlay on Public Works
- 5055 Capital Outlay on Road Transport
- 7055 Loans for Road Transport

7075 Loans to Other Transport Services

		Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
		(Ruped	es in thousand)	
REVENUE VOTED				
Original	13,32,76			
	6 III	13,32,76	11,10,90	(-)2,21,86
Supplementary	•			
Amount surrendered during	g the year			
CAPITAL VOTED				
Original	26,88,08			
Supplementary	63,86	27,51,94	30,94,98	(+)3,43,04
	20	5.)		
Amount surrendered during	g the year			•••
Notes and Comments:				
	Reve	nue Section		
1. Original provision of		ved excessive in view of year. Saving occurred dur	0	
2 Significant saving o communicated.	occurred mainly unde	er the following heads;	reasons for whi	ch were not
Head		Total Grant/ Appropriation		Excess (+) Saving (-)
			(Lakh of rupees)	
2041 001 0099 Gen	eral			
0378 Tran	sport Commissioners (	Office		
0	1,30.93		(1.00	
S		1,30.93	61.98	(-)68.95

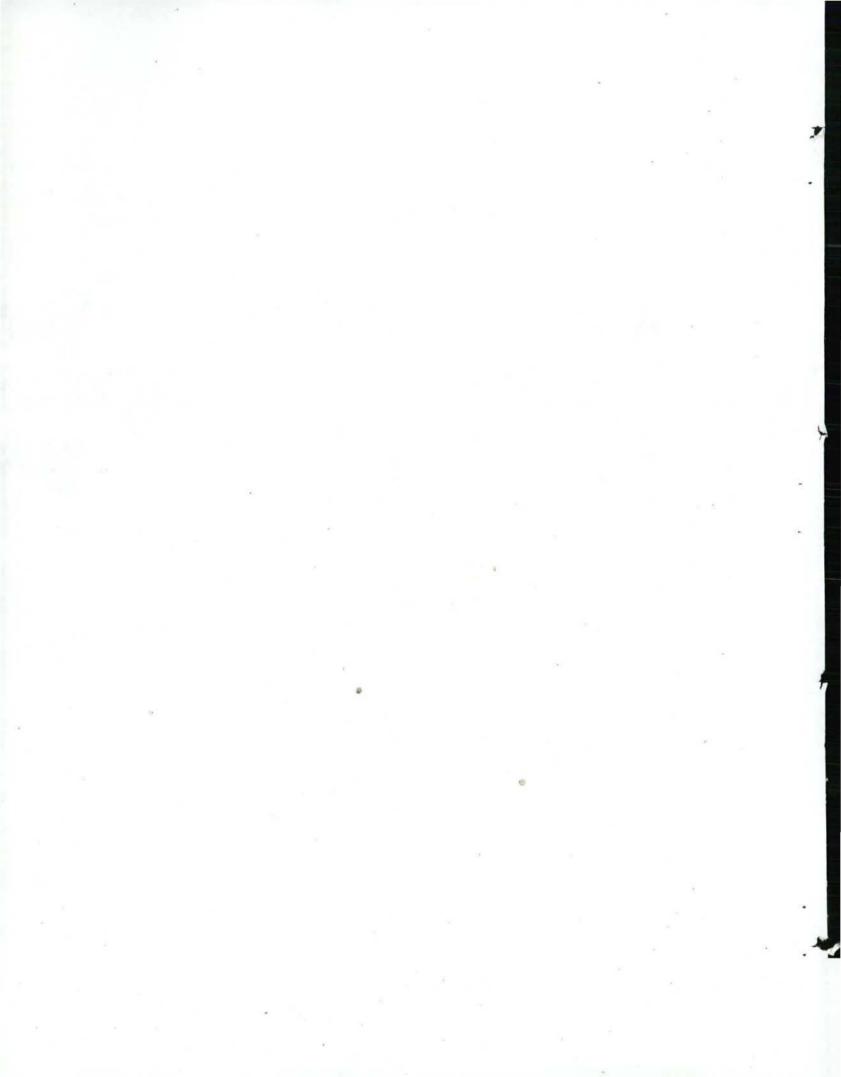
Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(Lakh of rupees)	U.V.
2070	114	0099	General				
		0393	Director Sta	te Motor Garages			
			0	9,38.64			
			S		9,38.64	7,23.74	(-)2,14.90
3	Excess	occurre	d mainly und	er the following heads,	reasons for which	have not been intir	nated
Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(Lakh of rupees)	8()
2041	101	0099	General				
		0373	Regional Tra	ansport Office Kashmi	r		
			0	80.15			
			S		80.15	1,31.35	(+)51.20
2070	114	0099	General				
		0393	State Motor	Garages (Plan)			
			0	1,09.19			
			S	-	1,09.19	1,24.51	(+)15.32
	05			Capital Sec	tion		
4				3.86 lakh proved inade ess of Rs.3,43,03,673 r			.04 lakh over
5	on Road	l Trans		1,90.00 lakh placed in 4,29.72 lakh were utiliz mated.		P.,	
6	Saving o	ccurrec	l mainly unde	r the following head; re	easons for which l	nave not been intima	ited.
Head					Total Grant/ Appropriation	Actual Expenditure	Excess (+) Saving (-)
						(Lakh of rupees)	0.0
7055	190	0099	General				
		0381	Loan to J&k	SRTC			
			0	23,23.08			
			S		23,23.08	21,15.83	(-)2,07.25

#### GRANT NO. 29 (Concld.)

- 7 Expenditure of Rs.5,49.43 lakh in respect of Major Head 7075 Loans to Other Transport Services was incurred without any budgetary provision; reasons there of have not been intimated.
- 8 Entire provision of Rs.2,38.86 lakh (original Rs.1,75.00 lakh and supplementary Rs.63.86 lakh) under major Head 4059 Capital Outlay on Public Works has remained unutilized through out the year ;reasons for which were not communicated.
- 9. Depreciation Reserve Fund:- In order to provide fund for meeting the cost of renewals and replacements of plant and machinery, vehicles etc. amounts were transferred to "Depreciation Reserve Fund - Transport" against the provision made under the Major Head 3055-Road Transport Services under this grant prior to conversion of Government Transport Undertaking into Jammu and Kashmir Road Transport Corporation on 1st September 1976

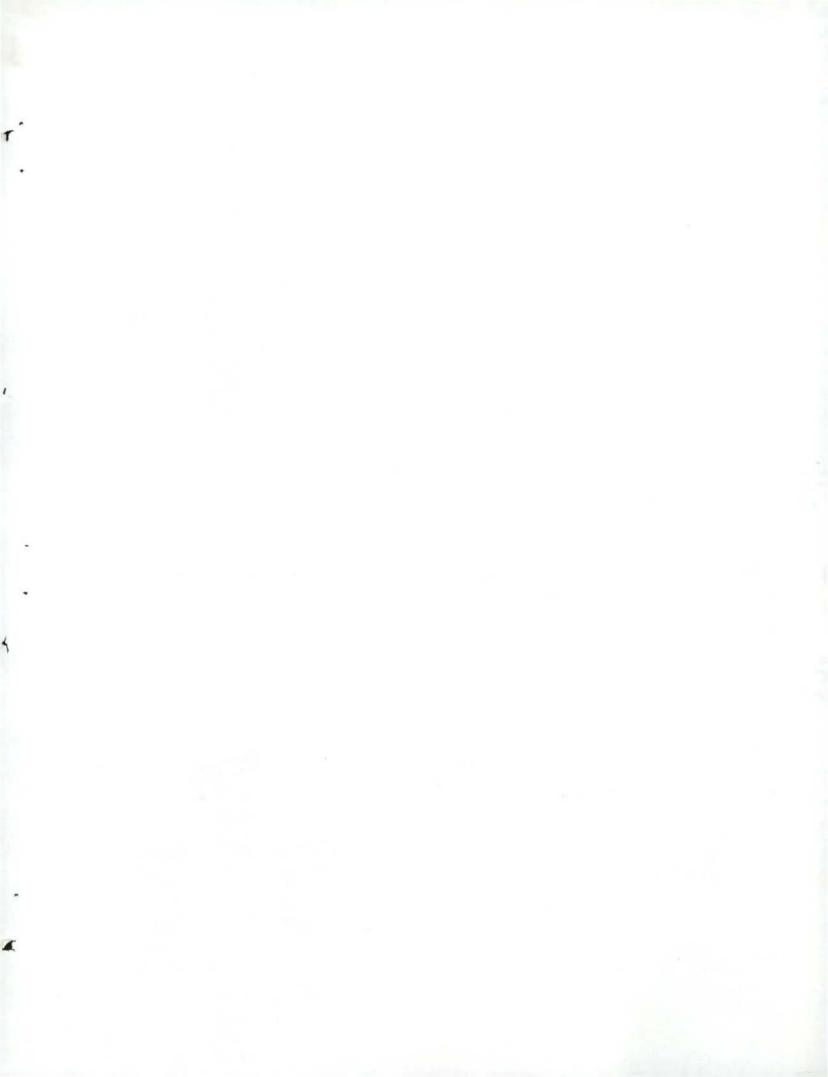
There was no transaction in relation to the fund during 2004-05. The fund had a credit balance of Rs.1,56.02 lakh on 31st March, 2005 as shown in Statement No.16 of Finance Accounts 2004-05.

Note:- The balance of Rs.1,56.02 lakh was previously under Grant No-15 and has now been shifted to Grant No-29.



### APPENDICES

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#### **APPENDIX-I**

(Referred to in the Summary of Appropriation Accounts on Page- 10)

Expenditure met out of advances from the Contingency Fund not recouped to the Fund till the close of the year.

S. No	Number and name of the Grant	Major head of Account	Amount of Advance Sanctioned	Date of Sanction	Expenditure not Recouped to the fund
			Rupees in thousand		Rupces in thousand
1.	14 -Revenue Department	2029-Land Revenue	10,50	30-04-1999	2,00
2.	14 -Revenue Department	2029-Land Revenue	44	17-12-1999	*
3.	02- Home Department	2055-Police	2,00	31-05-2000	2,00
4.	02- Home Department	2055-Police	5,91	08-05-2002	5,91
5.	06- Power Development Department	2801-Power	10,00	26-06-2003	9,90
6.	02- Home Department	2055-Police	50	30-06-2003	**
7.	02- Home Department	2055-Police	1,23	18-07-2003	1,23
8.	17- Health and Medical Education Department	2210- Medical and Public Health	5,68	29-08-2003	5,68
9.	02- Home Department	2055-Police	50	9-10-2003	50
10.	17- Health and Medical Education Department	2210- Medical and Public Health	12,55	21-10-2003	12,55
11.	02- Home Department	2055-Police	39	17-03-2005	39
*Rs.	25 only ** Rs.27 only			TOTAL	40,16

Note:- Sanction orders to the tune of Rs.47.51 lakh were issued/ revalidated by the Government during 2004-05 out of the Fund Account, out of which the drawals to the extent of Rs.46.80 lakh were made. Although the approved corpus of the Contingency Fund is Rs.40.00 lakh the further drawals made during the year 2004-05 to the extent of Rs.46.80 lakh proved irregular in absence of any credit balance actually available in the Fund Account. Matter stands referred to the Finance Department in July,2005. Reply still awaited.

### APPENDIX-

## GRANT-WISE DETAILS OF ESTIMATES AND ACTUALS IN RESPECT OF

EXPENDI-(Referred to

			(Referred to
Nun	nber and name of Grant	Budget Estima	tes
		Revenue	Capital
	General Administration Department50,00Ladakh Affairs Department7,50,00Power Development Department40,00,00Agriculture Department-Consumer Affairs Public Distribution Department-	sand)	
1	General Administration Department	50,00	
5	Ladakh Affairs Department	7,50,00	1,25,00
6	Power Development Department	40,00,00	
12	Agriculture Department	-	9,54,00
15		8	4,93,46,37
16	Public Works Department	46,87,50	
19	-	1,10,00	
22		33,00	
23	Public Health Engineering Department	1,80,00	
25	· · · · · · · · · · · · · · · · · · ·	35,00	
	Total	98,45,50	5,04,25,3

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RECOVERIES ADJUSTED IN THE ACCOUNTS IN REDUCTION OF TURE at page 11)

udget Estimates	Actuals compared with Bu	1	Actuals	
More(+) Less(-) Capital	More(+) Less(-) Revenue	Capital	Revenue	Re
	and)	(Rupees in thousa		
	(-) 48,50		1,50	
(-)1,03,4	(-)7,35,91	21,57	14,09	
(+)22,1	(-)23,04,04	22,19	16,95,96	
(-)2,80,4	-	6,73,56	-	
(-)20,84,2	-	4,72,62,08	-	
	(-)4,16,25	н ж	42,71,25	
	(-)1,10,00			
(+)8,3	(-)24,83	8,32	8,17	
(+)1	(-)1,58,17	11	21,83	
	(-)25,84		9,16	
(-)24,37,5	(-) 38,23,54	4,79,87,83	60,21,96	

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