



REPORT OF THE
COMPTROLLER AND AUDITOR GENERAL
OF INDIA

FOR

THE YEAR 1978-79

UNION GOVERNMENT (CIVIL)



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PREFATORY REMARKS

An Advance Report for the year 1978-79—Union Government (Civil) was submitted to the President under Article 151 of the Constitution pending submission of the accounts of the Union Government for the year 1978-79. Following finalisation of the accounts of the Union Government for the year 1978-79, this Report has been prepared for submission to the President under Article 151 of the Constitution. It relates mainly to matters arising from the Appropriation Accounts of the Union Government (Civil) for 1978-79 prepared (with a few exceptions) by the Controller General of Accounts and test checked in audit.

The Report also includes in Chapter I certain points of interest arising from the Finance Accounts of the Union Government for 1978-79 under consolidation by the Controller General of Accounts and based on the information furnished by the Controller General of Accounts/Controllers of Accounts.

The cases mentioned in the Report are among those which came to notice in the course of test audit during the year 1978-79 as well as those which came to notice in earlier years but could not be dealt with in the previous Reports.

The points brought out in this Report are not intended to convey or to be understood as conveying any general reflection on the financial administration by the departments/authorities concerned.

CHAPTER I

I-GENERAL

The original budget estimates and actuals of revenue receipts, expenditure met from revenue and expenditure on capital account during 1978-79 are shown below with the corresponding figures for the preceding two years :

	Budget estimates	Actuals	Variation	Percentage of variation
(Crores of rupees)				
Revenue Receipts*	1976-77 @9188.57	9749.27	+560.70	+6.1
	1977-78 @10645.60	10904.91	+259.31	+2.4
	1978-79 @12036.08	12479.81	+443.73	+3.7
Expenditure met from revenue	1976-77 @8653.56	9468.94	+815.38	+9.4
	1977-78 @10578.56	(b)10475.91	-102.65	-1.0
	1978-79 @12079.07	12187.50	+108.43	+0.9
Expenditure on Capital Account	1976-77 1889.28	1850.51	-38.77	-2.1
	1977-78 2280.15	2243.02	-37.13	-1.6
	1978-79 2780.06	2417.56	-362.50	-13.0

*Excludes payments to States of their share of divisible proceeds of taxes on income and estate duty and to Union Territory Governments of their share of estate duty on agricultural land which are taken as reduction of revenue receipts. Such payments to State/Union Territory Governments during the three years were:

	1976-77	1977-78	1978-79
(Crores of rupees)			
Taxes on Income	652.24	675.44	706.62
Estate Duty	9.52	(b) 9.85	10.71

@Budget estimates for revenue receipts shown above include Rs. 5.15 crores, Rs. 12.65 crores and Rs. 94.87 crores during 1976-77, 1977-78 and 1978-79 respectively being the share of Union Excise Duties payable to States as a result of budget proposals. The figures of budget estimates for expenditure met from revenue shown above do not include these amounts.

(b) Differs from the figure shown in the Report of the Comptroller and Auditor General of India for the year 1977-78—Union Government (Civil) due to subsequent correction.

NOTE—The figures for 1978-79 contained in this Chapter are those furnished by the Controller General of Accounts (CGA)/Controllers of Accounts; these could not be verified in audit from the Union Government Finance Accounts for 1978-79 under preparation by the CGA (March 1980) (Prefatory Remarks may also be referred to).

During 1978-79, the revenue receipts and the expenditure met from revenue exceeded the budget estimates by Rs. 443.73 crores and Rs. 108.43 crores respectively. The expenditure on capital account was, however, less than the budget estimates by Rs. 362.50 crores.

During the course of the year, supplementary grants for expenditure were obtained, the effect of which was to increase the above estimates of expenditure met from revenue and expenditure on capital account by Rs. 742.61 crores and *Rs. 102.60 crores respectively.

Further details of revenue receipts have been given in the Report on Revenue Receipts.

II-OVERALL EXPENDITURE (REVENUE AND CAPITAL)

2. The following table compares the expenditure on revenue account during 1978-79 under broad heading with the provision of funds made thereunder:—

Head of Expenditure	Budget estimates	Actuals	Variation
	(Crores of rupees)		
Organs of State	79.57	74.29	—5.28
Fiscal Services	404.75	335.39	—69.36
Interest payment and Servicing of Debt	1840.45	1829.34	—11.11
Administrative Services	432.40	444.08	+11.68
Pensions and Miscellaneous General Services	196.55	176.09	—20.46
Social and Community Services	775.36	725.34	—50.02
General Economic Services	365.53	511.91	+146.38
Agriculture and Allied Services	865.21	908.22	+43.01
Industry and Minerals	454.13	359.91	—94.22
Water and Power Development	129.87	104.10	—25.77
Transport and Communications	123.87	149.89	+26.02
Grants-in-aid and Contributions	3759.81	3955.05	+195.24
Defence Services	2651.57	2613.89	—37.68
TOTAL	12079.07	12187.50	+108.43

*Excludes Rs. 12060 crores being the notional provision made for adjustments connected with the discharge of treasury bills in accounts. Also excludes supplementary provision (Rs. 1358.72 crores) obtained for Loans and Advances, etc.

3. The expenditure during 1978-79 compared with that during the previous two years is shown below:

	1976-77	1977-78-	1978-79
		(Crores of rupees)	
Organs of State	80.40	68.27	74.29
Fiscal Services	321.39	316.50	335.39
Interest payment and Servicing of Debt	1374.44	1521.38	1829.34
Administrative Services	389.97	409.29	444.08
Pensions and Miscellaneous General Services	138.84	193.74	176.09
Social and Community Services	609.04	656.04	725.34
General Economic Services	337.78	427.65	511.91
Agriculture and Allied Services	718.05	(a)774.80	908.22
Industry and Minerals	253.98	370.93	359.91
Water and Power Development	86.92	95.27	104.10
Transport and Communications	102.72	115.34	149.89
Grants-in-aid and Contributions	2708.21	3140.75	3955.05
Defence Services	2347.20	2385.95	2613.89

4. The variation in expenditure under some of the heads mentioned in the preceding paragraph is analysed below:

	1976-77	1977-78	1978-79
		(Crores of rupees)	
(a) Fiscal Services:			
Collection of Taxes on Income and Expenditure	39.29	41.46	45.45
Customs	21.74	20.48	24.72
Union Excise Duties	30.40	33.10	35.35
Currency, Coinage and Mint	81.50	66.49	44.31

(a) Differs from the figure shown in the Report of the Comptroller and Auditor General of India for the year 1977-78—Union Government (Civil) due to subsequent correction.

	1976-77	1977-78	1978-79
			(Crores of rupees)
Other Fiscal Services	120.74	131.47	162.01

The increase is mainly due to (i) larger payment of interest on deposits under the Additional Emoluments (Compulsory Deposit) Act, 1974 and (ii) larger premature repayments under the said Act to employees affected by floods, etc.

Other Heads	27.72	23.50	23.55
TOTAL	321.39	316.50	335.39

(b) Administrative Services:

Police	207.06	224.45	238.98
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The increase is mainly due to (i) larger expenditure on filling up of vacant posts, (ii) larger purchase of machinery and equipment, maintenance, clothing, tentage and stores and arms and ammunition and (iii) larger payment for professional and special services.

Public Works	16.02	14.76	20.04
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The increase is mainly due to (i) larger expenditure for meeting the stock requirements of increased workload and (ii) larger expenditure on going works of other departments like Education and Health.

External Affairs	59.62	54.57	59.75
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The increase is mainly due to (i) revision of the rates of foreign allowance and exchange rates, (ii) larger expenditure on air fares and Embassies and Missions and (iii) payment of arrear bills relating to printing of passport booklets.

Other Administrative Services	28.72	27.89	35.73
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The increase is mainly due to (i) larger expenditure on Civil Defence and (ii) larger payment for professional and special services, etc.

Other Heads	78.55	87.62	89.58
TOTAL	389.97	409.29	444.08

1976-77 1977-78 1978-79
(Crores of rupees)

(c) Social and Community Services :

Education	195.35	211.93	234.91
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The increase is mainly due to (i) larger grants to the University Grants Commission, Kendriya Vidyalaya Sangathan, National Council of Educational Research and Training, etc. and Engineering Colleges and Institutes and (ii) larger grants to States for improvement in pay scales of University and college teachers; adult education, etc.

Scientific Services and Reserach	155.93	170.65	188.40
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The increase is mainly due to (i) larger expenditure on the ISRO Satellite Centre Project, Vikram Sarabhai Space Centre and Ariana Passenger Payload Experiment Project and National service and Technology Information System and (ii) larger grants to the National Remote Sensing Agency, Ocean Science and Technology Agency, Mageto Hydro Research Programme (M.H.D.) and Survey of India.

Medical	42.40	49.76	52.85
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The increase is mainly due to (i) larger expenditure on Ayurveda, Central Government Health Scheme and the Cancer Research and (ii) larger grants to All India Institute of Medical Sciences, Lady Hardinge Medical College and Hospital, Post Graduate Institute of Medical Education and Research, Chandigarh and Municipal hospitals/dispensaries in Delhi and Chandigrah.

Public Health, Sanitation and Water Supply	13.56	15.04	16.50
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The increase is mainly due to larger expenditure on various schemes relating to prevention and control of diseases.

Housing	13.41	13.74	17.84
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The increase is mainly due to (i) larger subsidy to Housing and Urban Development Corporation and (ii) larger expenditure on Central Building Research Institute, Roorkee since transferred to Ministry of Works and Housing from Department of Science and Technology with effect from 1st April, 1978.

	1976-77	1977-78	1978-79
	(Crores of rupees)		
Broadcasting	47.66	47.41	54.46

The increase is mainly due to larger purchase of spares and maintenance stores for SITE On-going Project etc., programme activities, filling of vacant posts, machinery and equipment, etc.

Labour and Employment	42.29	49.47	53.61
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The increase is mainly due to more expenditure on labour welfare schemes and for training of apprentices, etc.

Social Security and Welfare	50.35	50.94	56.95
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The increase is mainly due to larger expenditure on education and welfare of the handicapped, women's welfare and family and child welfare programmes and welfare of scheduled castes and scheduled tribes.

Other Heads	*48.09	*47.10	49.82
TOTAL	609.04	656.04	725.34

The expenditure at (c) above does not include grants to State Governments and Union Territory Governments for development purposes which are booked under 'Grants-in-aid and Contributions'.

(d) Grants-in-aid and Contributions:

Payments to States of their share of Union Excise Duties	1027.98	1112.81	1239.50
Grants to State Governments and Union Territory Governments:			
(i) Under proviso to Article 275(i) of the Constitution	57.42	70.96	86.51
(ii) Grants under (Distribution of Revenue) Order	500.44	583.01	669.06
(iii) Grants in lieu of Tax on Railway passenger fares	16.25	16.25	16.25
(iv) Grants to Union Territory Governments	74.19	83.98	101.38
(v) Other Grants and Contributions	1031.93	1273.74	1842.35
TOTAL	2708.21	3140.75	3955.05

(e) General Economic Services:

Secretariat-Economic Services	15.84	16.93	17.99
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*Differs from the last year's figure due to exclusion of some items now shown distinctly.

1976-77 1977-78 1978-79

(Crores of rupees)

Foreign Trade and Export Promotion	288.61	346.87	419.80
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The increase is mainly due to (i) larger payment of subsidy to State Trading Corporation for loss on sugar exports and more cash compensatory support under the Product Promotion Assistance Scheme etc., (ii) larger payment made to sugar factories in accordance with the award of the Court and (iii) larger *ex gratia* payments to Indian nationals for properties seized by Pakistan during and after 1965 conflict.

Cooperation	13.47	24.98	49.48
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The increase is mainly due to larger payment of subsidy on controlled cloth as a result of enhancement of the rate of subsidy from 1st October 1978.

Other Heads	*19.86	*38.87	24.64
TOTAL	337.78	427.65	511.91

(f) Agriculture and Allied Services:

Agriculture	132.19	188.76	243.99
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The increase is mainly due to larger grants to Indian Council of Agricultural Research for research and educational schemes, Small and Marginal Farmer's Development Agencies and for agricultural marketing quality control as well as for plant protection scheme.

Food	516.10	509.23	579.43
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The increase is mainly due to payment of larger subsidy to the Food Corporation of India.

Animal Husbandry	8.67	**11.10	11.58
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*Differs from the last year's figure due to exclusion of some items now shown distinctly.

**Refer footnote (a) at page 3.

	1976-77	1977-78	1978-79
			(Crores of rupees)
Dairy Development	26.80	29.74	36.17

The increase is mainly due to (i) larger expenditure on Delhi Milk Supply Scheme and (ii) larger grant to Indian Dairy Corporation.

Other Heads	*34.29	*35.97	37.05
TOTAL	718.05	**774.80	908.22

(g) Industry and Minerals :

Industries	169.78	261.78	227.78
Village and Small Industries	35.18	44.95	63.53

The increase is mainly due to larger payment of grants to Small Scale Industries, Khadi and Village Industries, Handloom and Handicraft Industries and Central Silk Board.

Mines and Minerals	49.02	64.20	68.60
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The increase is mainly due to (i) larger subsidy to the Geological Survey of India and (ii) larger grants to Mineral Exploration Corporation Ltd., Steel Authority of India Ltd. and for various Science and Technology Programmes.

TOTAL	253.98	370.93	359.91
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(h) Water and Power Development:

Water and Power Development Services	29.62	39.38	34.37
Power Projects	55.26	52.96	66.45

The increase is mainly due to larger expenditure for operation and maintenance of Badarpur Thermal Power Station and Tarapur and Rajasthan Power Stations.

Other Heads	*2.04	*2.93	3.28
TOTAL	86.92	95.27	104.10

*Differs from the last year's figure due to exclusion of some items now shown distinctly.

**Refer footnote (a) at page 3.

1976-77 1977-78 1978-79
(Crores of rupees)

(i) Transport and Communications:

Ports, Light houses and Shipping	25.91	30.31	57.25
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The increase is mainly due to (i) larger payment of subsidy to Shipping Corporation of India for acquisition of ships and reimbursement of losses incurred by the Corporation on Andaman and Lakshadweep Services and (ii) larger expenditure on light-houses and light-ships.

Civil Aviation	16.13	15.54	16.79
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Roads and Bridges	43.55	50.72	55.37
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The increase is mainly due to larger expenditure on maintenance of National Highways and Strategic and border roads.

Other Heads	17.13	18.77	20.48
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TOTAL	102.72	115.34	149.89
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5. The saving in expenditure on capital account as compared with the budget estimates of 1978-79 was mainly made up of savings under the following heads:—

Head	Budget estimates	Actual expenditure	Saving
	(Crores of rupees)		
Defence Services	293.39	253.73	39.66
Scientific Services and Research	49.32	32.40	16.92
Petroleum, Chemicals and Fertilizers Industries	265.32	144.53	120.79
Consumer Industries	71.39	49.53	21.86
Mining and Metallurgical Industries	647.93	523.65	124.28
Ports, Lighthouses and Shipping	34.68	17.84	16.84
Other Transport and Communication Services	36.71	12.46	24.25

The savings under the above heads were partly offset by excesses under other heads resulting in a net saving of Rs. 362.50 crores.

6. The following table shows the expenditure on capital account during the three years ending 31st March 1979 and also progressive capital outlay up to the end of 1978-79:—

	1976-77	1977-78	1978-79	Total capital outlay up to the end of 1978-79
	(Crores of rupees)			
Currency, Coinage and Mint	73.57	2.48	250.09	1335.03
Public Works	15.94	25.75	29.11	(a)220.42
Defence Services	215.34	247.70	253.73	3122.60
Scientific Services and Research	33.12	31.19	32.40	179.48
Housing	30.20	37.07	45.64	228.47
Broadcasting	14.30	8.63	6.00	96.24
Social Security and Welfare	6.38	7.58	6.28	94.92
Co-operation	23.10	23.52	22.72	181.35
Investments in General Financial and Trading Institutions	2.25	—2.25	12.32	218.57
Investments in International Financial Institutions	0.56	7.61	32.84	202.76
Agriculture	62.85	—37.03	122.99	888.88
Machinery and Engineering Industries	33.17	56.15	9.98	549.18
Petroleum, Chemicals and Fertilizers Industries	380.62	272.78	144.53	2039.74
Aircraft and Ship-building Industries	2.10	1.90	5.74	(b) 109.53
Consumer Industries	104.71	96.61	49.53	357.23
Atomic Energy Development	44.98	45.34	66.73	533.05
Mining and Metallurgical Industries	304.49	805.89	523.65	3881.68
Irrigation, Navigation, Drainage and Flood Control Projects	9.61	12.16	11.44	193.95
Ports, Light-houses and Shipping	20.61	13.74	17.84	240.34
Civil Aviation	13.54	*7.40	10.02	(b)246.69
Roads and Bridges	84.05	90.48	100.96	1217.12
Railways	190.03	274.20	361.41	5192.19
Posts and Telegraphs	25.44	20.98	26.04	600.23
Other Items	159.55	*193.14	275.57	(a)1601.19
TOTAL	1850.51	2243.02	2417.56	23530.64

7. The total investment of Government in statutory corporations, Government companies, other joint stock companies, co-operative banks and societies, etc. up to March 1979 was

*Differs from the figures shown in the Audit Report (Civil) for 1977-78 due to rounding.

(a) Decreased by Rs. 0.01 crore due to rounding.

(b) Increased proforma by Rs. 0.01 crore due to rounding.

Rs. 8357.61* crores. Against this investment, the amount brought to account during 1978-79 by way of dividend was Rs. 61.29 crores. The dividend in the two preceding years was Rs. 62.79 crores (1977-78) and Rs. 34.44 crores (1976-77). Particulars of the main investments and dividends are given in Appendix I. The contributions received by Government from the Railways and Posts and Telegraphs excluding interest** during the three years ending 1978-79 are as under:

	1976-77	1977-78	1978-79
		(Crores of rupees)	
Railways	-14.86	-17.05	-21.29
Posts and Telegraphs	0.93	0.53	-0.12

Contribution from Railways shown above does not include Rs. 16.25 crores received each year for payment to State Governments as grants in lieu of tax on railway passenger fares; Rs. 2.00 crores, Rs. 1.99 crores and Rs. 1.43 crores paid by the Railways during 1976-77, 1977-78 and 1978-79 respectively as contribution towards safety works are also not included in the figures shown above.

RECEIPT AND DISBURSEMENT OUTSIDE THE REVENUE ACCOUNT

8. The following tables give a broad analysis of the receipts and disbursements outside the revenue account during the three years ending 31st March 1979 :—

	1976-77	1977-78	1978-79
		(Crores of rupees)	
(a) Receipts			
<i>Consolidated Fund—</i>			
(i) Miscellaneous Capital Receipts	0.30	..	14.00
(ii) Internal Debt (Other than treasury bills and <i>ad hoc</i> treasury bills)	(a)1282.00	(a)1415.96	2107.89
(iii) External Debt	1376.71	803.32	853.76
(iv) Repayment of loans and advances by State Governments, etc.	1287.22	2288.27	2082.21

*The figure includes value of bonus shares, gift material treated as investment, shares transferred on consideration other than cash, etc. Please see statement no. 13 of Finance Accounts—Union Government, 1978-79.

**Interest received by Government from Railways and Posts and Telegraphs during three years ending 1978-79 was:

	1976-77	1977-78	1978-79
		(Crores of rupees)	
Railways	(b)232.94	253.57	227.76
Posts and Telegraphs	27.63	29.42	31.44

(a) This includes Rs. 100 crores on account of conversion of *ad hoc* treasury bills into dated securities.

(b) This includes erroneous adjustment of Rs. 27.28 crores pertaining to the head "Other receipts".

	1976-77	1977-78	1978-79
		(Crores of rupees)	
<i>Contingency Fund—</i>			
Contingency Fund	20.00	..	..
<i>Public Account—</i>			
Small Savings, Provident Funds, etc. (Net)	1482.83	1430.71	1644.40
Reserve Funds (Net)	113.23	100.50	113.52
Deposits and Advances (Net)	-71.07	113.64	409.56
Suspense and Miscellaneous (Net)	209.94	*269.64	-347.10
Remittances (Net)	4.01	-97.56	-131.54
Total receipts outside the revenue account	5705.17	*5785.20	6746.70
<i>Add—Debt raised by issue of treasury bills and ad hoc treasury bills (Net)</i>	-441.80	3250.69	-1010.53
GRAND TOTAL	5263.37	*9035.89	5736.17
(b) Payments			
Capital Outlay—Civil	1419.70	1700.14	1776.38
Capital Outlay—Railways	190.03	274.20	361.41
Capital Outlay—Posts and Telegraphs	25.44	20.98	26.04
Capital Outlay—Defence	215.34	247.70	253.73
TOTAL	1850.51	2243.02	2417.56
Loans and Advances by Central Government	3517.40	4155.01	5665.47
Appropriations to Contingency Fund	20.00	..	..
<i>Repayment of debt—</i>			
Internal Debt (Other than treasury bills and ad hoc treasury bills)	281.70	128.89	238.05
External Debt	370.03	429.19	469.90
Inter-State Settlement . . . . .	..	0.21	0.94
Total expenditure outside the revenue account	6039.64	6956.32	8791.92
Total receipts as in sub-paragraph (a) above	5263.37	*9035.89	5736.17
Excess of expenditure over receipts (—)/ Excess of receipts over expenditure (+) pertaining to heads outside the revenue account	-776.27	*+2079.57	-3055.75
Revenue Surplus (+)	+280.33	*+429.00	+292.31
Net Surplus (+)/Deficit(—)	-495.94	*+2508.57	-2763.44

*Differs from the figure shown in the Audit Report (Civil) for 1977-78 due to subsequent corrections.

It will be seen that if net expansion of treasury bills and conversion of *ad hoc* treasury bills of Rs. 100 crores into dated securities during the years 1976-77 and 1977-78 are taken into account the overall deficit during these years was Rs. 154.14 crores and Rs. 842.12* crores respectively. During the year 1978-79, no conversion of *ad hoc* treasury bills was carried out into dated securities. However, if the net expansion of treasury bills is taken into account during 1978-79, the overall deficit during the year was Rs. 1752.91 crores.

(c) The year 1978-79 closed with a deficit of Rs. 1752.91 crores against the anticipated deficit of Rs. 1071.05 crores (budget) and Rs. 2145.49 crores (revised estimate). The table below gives the analysis of the deficit :

	Budget	Actuals	Variation
		(Crores of rupees)	
Treasury bills and <i>ad hoc</i> treasury bills (Net)	+1070.07	-1010.53	+2080.60
Decrease of Cash Balance	+0.98	+2763.44	-2762.46
TOTAL	+1071.05	+1752.91	-681.86

III-DEBT

9.(A) The following table indicates the outstanding under 'Public Debt' and 'Small Savings, Provident Funds, etc.' at the end of 1955-56, 1977-78 and 1978-79:—

	31st March 1956	31st March 1978	31st March 1979
	(Crores of rupees)		
Public Debt—			
(a) Internal Debt—			
(i) Market Loans	1569	9337	10991
(ii) Treasury Bills	595	5167	4337
(iii) <i>Ad hoc</i> Treasury Bills		3451	3271
(iv) Other Internal Debt	189	1039	1256
(b) External Debt	111	8985	9369
(c) Small Savings, Provident Funds, etc.—			
(i) Small Savings Collections	576	4903	5750
(ii) Provident Funds	169	1905	2192
(iii) Other Accounts	13	2322	2832
TOTAL	3222	37109	39998

* Differs, from the figure shown in the Audit Report (Civil) for 1977-78 due to subsequent correction.

(B) The net balances at the credit of reserve funds and deposit accounts as shown below also constitute liabilities of Government as these have not been separately invested but are merged in the general cash balance of Government.

	31st March 1956	31st March 1978	31st March 1979
			(Crores of rupees)
Reserve Funds bearing interest		* 681.39	775.63
Reserve Funds not bearing Interest		446.67	465.95
Deposits bearing interest	(X)188.96	564.32	915.09
Deposits not bearing interest	(Y)233.14	* 1370.35	1356.39

(C) Details of debt transactions during 1978-79 are given below:

	Receipts	Payments	Net Increase (+) Decrease (-)
			(Crores of rupees)
(a) Internal Debt—			
(i) Market Loans	1836.78	183.31	+1653.47
(ii) Treasury Bills	21167.50	21998.03	—830.53
(iii) <i>Ad hoc</i> Treasury Bills	3875.00	4055.00	—180.00
(iv) Other Internal Debt	271.11	** 54.74	+216.37
(b) External Debt	853.76	469.90	+383.86
(c) Small Savings, Provident Funds, etc.—			
(i) Small Savings Collections	2549.31	1702.10	+847.21
(ii) Provident Funds	586.17	299.31	+286.86
(iii) Other Accounts	694.03	183.70	+510.33
TOTAL	31833.66	28946.09	+2887.57

* Differs from the figures shown in the Report of the Comptroller and Auditor General of India for the year 1977-78 —Union Government (Civil) due to subsequent correction.

(X) Includes amount under Reserve Funds bearing interest.

(Y) Includes amount under Reserve Funds not bearing interest.

**Includes Rs. 0.04 crore representing other loans.

10. (A) Market Loans.—The following are the details of the receipts during 1978-79 from market loans:—

	In cash	By conversion of loans maturing during the year	By Issue of securities in favour of Reserve Bank of India (Crores of rupees)	Total
5½ per cent Loan, 1984	0.01	..	75.00	75.01
5½ per cent Loan, 1985 (2nd Issue)	0.06	..	..	0.06
6 per cent Loan, 1988 (3rd Issue)	100.51	..	40.00	140.51
6 per cent Loan, 1989	32.17	36.29	..	68.46
6½ per cent Loan, 1993	40.92	52.69	..	93.61
6 per cent Loan, 1993 (2nd Issue)	0.04	..	..	0.04
6 per cent Loan, 1993 (3rd Issue)	0.27	..	..	0.27
6 per cent Loan, 1993 (4th Issue)	0.06	..	..	0.06
6 per cent Loan, 1994	0.01	..	..	0.01
6½ per cent Loan, 1995	85.70	..	40.00	125.70
6½ per cent Loan, 1996	0.17	..	..	0.17
6½ per cent Loan, 1996 (2nd Issue)	76.43	0.08	..	76.51
6 per cent Loan, 1998	0.01	..	..	0.01
6½ per cent Loan, 2000	0.07	..	..	0.07
6½ per cent Loan, 2001	53.79	39.62	..	93.41
6½ per cent Loan, 2002	0.47	..	..	0.47
6½ per cent Loan, 2003 (1st Issue)	0.17	..	..	0.17
6½ per cent Loan, 2003 (2nd Issue)	0.17	..	..	0.17
6½ per cent Loan, 2004	0.18	..	..	0.18
6½ per cent Loan, 2005	1.70	..	..	1.70
6½ per cent Loan, 2006 (1st Issue)	365.62	..	170.00	535.62
6½ per cent Loan, 2006 (2nd issue)	252.71	0.44	..	253.15
6½ per cent Loan, 2007	296.19	0.23	75.00	371.42
TOTAL	1307.43	129.35	400.00	1836.78

(B) Treasury Bills, Securities and Bonds.—These include:—

- (a) *Ad hoc* Treasury bills issued to the Reserve Bank of India. Rupees 3271.41 crores were outstanding on 31st March 1979.
- (b) Treasury bills issued to State Governments, Banks and other parties. Rupees 4336.86 crores were outstanding on 31st March 1979. These were held by the Reserve Bank of India (Rs. *3077.38 crores), State Governments (Rs. *1096.35 crores) and other parties (Rs. *163.16 crores).
- (c) Non-negotiable, non-interest bearing securities issued to the International financial Institutions (Rs. 1235.20 crores) and compensation and other bonds (Rs. ***20.66 crores) as on 31st March 1979.

11. (A) Interest payment on account of debt etc. is analysed below:

	1976-77	1977-78	1978-79
	(Crores of rupees)		
(i) Interest paid by Government on debt and other obligations	1374.44	1521.38	1829.34
(ii) Deduct—			
(a) Interest received on loans to State and Union Territory Governments	390.14	**595.77	601.15
(b) Interest received on other loans from investment of cash balance and other items excluding the receipts mentioned at item (iv) below	109.14	**130.52	148.08
(iii) Net amount of interest charges	875.16	**795.09	1080.11
(iv) Interest from Departmental Commercial Undertakings, Public Sector Undertakings and other Undertakings including Railways and Posts and Telegraphs	606.17	**714.18	678.01
(v) Net amount of interest charges after deducting the receipts shown at item (iv) above.	268.99	**80.91	402.10

*Difference of Rs. 0.03 crore is under reconciliation.

**Differs from the last year's Report due to subsequent correction.

***Includes *pro forma* correction of Rs. 0.05 crore in the Finance Accounts for the year 1977-78.

(B) Further details of interest paid by the Government of India are given below:

	1976-77	1977-78	1978-79
	(Crores of rupees)		
Interest on Market Loans	376.97	442.19	555.60
Discount on Treasury Bills	260.17	245.38	328.54
Payment to Reserve Bank for management of debt	1.62	2.32	2.71
Interest on External Debt	207.63	209.12	226.17
Interest on Provident Funds	112.96	128.30	147.65
Interest on Savings Certificates	85.03	86.98	90.48
Other items	330.06	407.09	478.19
TOTAL	1374.44	1521.38	1829.34

IV—GRANTS AND LOANS FROM FOREIGN SOURCES

12.(a) Upto 31st March 1979, Rs. 17378.10 crores were received as grants (Rs. 3770.04 crores) and loans (Rs. *13608.06 crores) from foreign countries, International Bank for Reconstruction and Development, International Development Association, etc. In addition, contributions in the shape of technical services etc. which are not reflected in Government accounts, have been received from UNTAA, UNESCO, etc. and certain international philanthropic organisations. Certain contributions received upto 1973-74 in the shape of materials, equipment, etc. were also not reflected in Government accounts. From 1974-75 onwards, value of all materials, equipment, etc. received as aid from foreign sources is accounted for in Government accounts.

*Figures up to 5th June 1966 at pre-devaluation rates and after 5th June 1966 at post-devaluation rates.

(b) Grants.—The amounts received as grants are shown below:

Programme	Source	Grants received		Earliest period from which grants have been received	Remarks
		During 1978-79	Upto the end of 1978-79		
1	2	3	4	5	6
(Crores of rupees)					
Indo-US Technical Co-operation aid programme	U.S.A.	Nil	136.25	1952-53	Assistance received in the form of technical services is not reflected in Government Accounts.
Grants under P.L. 480 and other Funds, 1974	U.S.A.	Nil	2071.37	1960-61	
Colombo Plan	Australia	Nil	(a)19.01	1951-52	
	Canada	1.95	(a)347.09	1952-53	
	Newzealand	Nil	3.51	1951-52	
	United Kingdom	Nil	2.12	1954-55	
Debt Relief	Denmark	Nil	1.00	1975-76	
	Netherlands	Nil	7.53	1975-76	
	Sweden	Nil	1.02	1975-76	
	United Kingdom	Nil	20.43	1975-76	

Assistance for imports	E.E.C.	Nil	45.79	1975-76	
	Netherlands	Nil	11.59	1975-76	
	Sweden	8.81	77.95	1975-76	
	United Kingdom	Nil	27.13	1975-76	
Assistance for Development of Coal Mining Capacity	United Kingdom	Nil	4.56	1975-76	
Assistance for Mixed Projects	United Kingdom	Nil	14.01	1975-76	
Development of fisheries	Norway	0.33	(a) 4.40	1953-54	In the form of fishing equipment.
	Netherlands	2.36	(a) 8.12	1977-78	
Assistance for purchase of food grains under the emergency operation programme of United Nations	U.N.O.	Nil	38.45	1975-76	
Assistance under United Nations Fund for population activities	U.N.O.	7.08	9.10	1975-76	
Assistance towards cost of D.T. Vaccine	U.N.O.	Nil	0.13	1975-76	
Assistance for special social service programme	Netherlands	3.66	6.25	1975-76	
Assistance under Indo-Swedish Development Credit	Sweden	Nil	31.93	1975-76	

1	2	3	4	5	6
Assistance for Family Planning Programme	Sweden	0.21	(a)10.92	1974-75	
	UNICEF	0.23	(a)0.70	1976-77	
	U.N. Fund	Nil	(a)7.09	1976-77	
	Denmark	Nil	(a)0.55	1976-77	
	Germany	Nil	(a)0.29	1976-77	
	United Kingdom	1.90	2.82	1977-78	
	Norway	Nil	(a)2.43	1977-78	
Value of paper received as gift	Sweden	Nil	1.36	1974-75	
	Norway	0.80	(a)2.38	1976-77	
Food aid under International Grain Arrangement Programme	Australia	Nil	23.13	1975-76	
	Belgium	Nil	(a)4.37	1975-76	
	Canada	8.36	(a)155.22	1975-76	
	E.E.C.	Nil	(a)43.84	1975-76	
	Netherlands	Nil	2.12	1975-76	
	Sweden	Nil	6.25	1975-76	
	United Kingdom	Nil	10.05	1975-76	
	France	Nil	3.75	1976-77	
Grants for Computers	Netherlands	Nil	1.22	1975-76	
Assistance for Equipment for Bombay—Poona T.V. Centre	Federal Republic of Germany	Nil	1.58	1975-76	

Value of gift fertilizers	Denmark	Nil	0.72	1975-76
	F.A.O.	Nil	7.00	1975-76
	Norway	17.71	25.32	1975-76
	Sweden	Nil	6.38	1975-76
	U.N.O.	Nil	2.11	1975-76
	Federal Republic of Germany	Nil	(a)1.52	1976-77
	Netherlands	Nil	5.42	1977-78
Assistance for postpartum Programme	Norway	Nil	2.33	1976-77
Multipurpose Workers Scheme	UNICEF	Nil	(a)0.95	1976-77
	W.H.O.	Nil	(a)0.04	1977-78
Strengthening of Health Administration	W.H.O.	Nil	(a)0.09	1976-77
Assistance for advance training Institute for Electronics and Process Instrumentation, Hyderabad	Sweden/I.L.O.	0.04	0.66	1976-77
Assistance for Foreman Training Institute, Bangalore	Federal Republic of Germany	0.01	(a)0.03	1976-77
Equipment of Doordarshan Kendra, Delhi	Federal Republic of Germany	0.13	2.41	1976-77
T.B. Control Programme	UNICEF	Nil	(a)0.93	1976-77

1	2	3	4	5	6
Development of agriculture Sub-system and nutrition aspect of food policy	Ford Foundation	Nil	0.01	1976-77	
Salt Fortification Project	UNICEF	Nil	(a)0.04	1976-77	
Tool Room Project	Denmark	0.58	(a)2.04	1976-77	
Special social services programme of the Calcutta Metropolitan Development Authority	Netherlands	Nil	3.98	1976-77	
Maintenance Grant	United Kingdom	136.00	305.66	1976-77	
Sectoral Grant	United Kingdom	18.56	20.97	1976-77	
Subsidy towards 1975 Oil Facility	I.M.F.	7.60	(a)25.29	1976-77	
Assistance for development of certain projects	United Kingdom	Nil	59.00	1976-77	
Assistance for financing foreign exchange cost of goods and services for Power and Coal Sectors	United Kingdom	12.10	21.81	1976-77	
Debt Refinancing Grant	United Kingdom	Nil	24.85	1976-77	
	Sweden	Nil	2.68	1976-77	
	Netherlands	Nil	18.84	1976-77	
	Denmark	1.16	3.13	1976-77	

Population Grant	Sweden	0.12	2.32	1976-77
Integrated Child Development Scheme**	UNICEF	0.12	(a)0.18	1976-77
Hindi Translation for publication of Articles in India	UNESCO	Nil	(b)..	1977-78
Evaluation of audience Comprehension of site programme**	UNESCO	Nil	(a)0.01	1976-77
Setting up of Central Marine Design and Research Organisation in India	Norway	Nil	(a)0.18	1977-78
Communicable Diseases Research Institute, Lucknow	Denmark	Nil	(a)0.06	1977-78
Re-imbusement of money spent as stipendary Training/different type of material for construction and improvement of indigenous storage structure	UNICEF	Nil	(a)0.02	1977-78
Aid materials for intensive cross breeding of cattle with frozen semen under Danish aid	Denmark	Nil	(a)1.64	1977-78
Drought Prone Area Project	E.E.C.	Nil	2.17	1977-78
Procurement of equipment and foreign consultancies	I.B.R.D.	Nil	0.04	1977-78
Obra Sultanpur Lucknow Power Station	Switzerland	Nil	0.02	1977-78

1	2	3	4	5	6
Community Health workers/ Services	UNICEF	Nil	(a)0.03	1977-78	
	W.H.O.	Nil	(a)0.04	1977-78	
National Malaria Eradication Programme	UNICEF	2.03	(a)2.04	1977-78	
	W.H.O.	0.16	(a)0.59	1977-78	
	Sweden	0.23	0.23	1978-79	
Advanced Vocational Training	Sweden/ILO	0.03	0.03	1978-79	
	UNDP/ILO	Nil	(a)0.32	1977-78	
Local Costs of Project	United Kingdom	12.05	12.05	1978-79	
Assistance to Command Area Development Project, TAWA	Federal Republic of Germany	1.65	1.65	1978-79	
Assistance for exports	UNDP	3.21	3.21	1978-79	
Assistance for Control and prevention of Blindness	Denmark	2.06	2.06	1978-79	
National Remote Sensing Agency	Federal Republic of Germany	0.53	0.53	1978-79	

Population Education	F.A.O. (Rome)	0.02	0.02	1978-79
Taking over of functions of UNICEF	UNICEF	0.46	0.46	1978-79
Leprosy Control	UNICEF	0.05	0.05	1978-79
	W.H.O.	0.08	0.08	1978-79
Survey on child mortality	UNICEF	0.07	0.07	1978-79
Assistance for intensive grain storage modernisation Project	UNICEF	0.21	0.21	1978-79
Value of gift material of Skimmed Milk Powder and Butter Oil	E.E.C.	14.03	14.03	1978-79
Other Programme/Purposes	Ford Foundation	Nil	*12.68	1951-52
TOTAL		266.69	(a)3770.04	

*Information about programmes for which assistance was received, is not readily available.

**Not shown in the Audit Reports of earlier years as the amount involved was small.

(a) Includes adjustment for the year 1977-78.

(b) Actual amount is Rs. 34,400.

13. The foreign loans outstanding at the end of 1978-79 were Rs. 9368.60 crores. The details of these loans are given below:

Source	Amount authorised	Received		Repaid		Outstanding at the end of 1978-79**	Rate of interest
		During 1978-79	Up to the end of 1978-79*	During 1978-79	Upto the end of 1978-79 *		
1	2	3	4	5	6	7	8
U.S.A.	4263.16	52.44	4202.73	68.40	2471.83	2352.73	$\frac{1}{2}$ per cent to 6 per cent
U.S.S.R.	1150.31	16.85	919.88	110.33	906.68	170.79	$2\frac{1}{2}$ per cent
Federal Republic of Germany	1009.69	123.27	1220.20	78.76	677.83	673.65	(a) $\frac{1}{2}$ per cent to $6\frac{1}{2}$ per cent.
Canada	424.19	29.48	380.41	8.48	67.16	324.25	$4\frac{1}{2}$ per cent to 6 per cent.
Japan	712.32	88.58	853.91	52.59	320.55	587.64	4 per cent to 6 per cent
U.K.	1199.75	12.36	1244.37	40.74	379.24	985.38	(A)
International Bank for Reconstruction and Development	816.00	72.51	460.96	40.63	329.53	231.42	4 per cent to $6\frac{1}{2}$ per cent.
International Development Association	4708.11	273.77	2829.11	8.93	39.06	2910.95	No interest is charged. A service charge of $\frac{1}{2}$ per cent is payable on the amount outstanding.

Iraq	137.49	3.80	(D)154.61	18.47	18.47	136.14	(B)
Netherlands	250.21	59.71	282.59	4.99	23.33	265.07	(a) $\frac{1}{2}$ per cent to $5\frac{1}{2}$ per cent.
Czechoslovakia	166.10	5.05	96.06	4.10	72.05	31.73	$2\frac{1}{2}$ per cent
France	393.31	38.25	377.77	21.38	94.56	283.21	$\frac{3}{4}$ per cent to $3\frac{1}{4}$ per cent.
Others (including Denmark, Austria, Belgium, Norway, Poland, Sweden, Switzerland, Yugoslavia, Italy, Hungary, Bahrain and other Trucial States in connection with retirement of Indian Currency etc.)	570.69	77.69	585.46	12.10	201.47	415.64	(C)
TOTAL	15801.33	853.76	13608.06	469.90	5601.76	9368.60	

*Figures up to 5th June 1966 are at pre-devaluation rates and after 5th June 1966 at post-devaluation rates.

**The closing balances include the effect of devaluation.

(a) Differs from the last year's figure as the loan during 1978-79 have been on softer terms.

(A) Credit from Lazard Bros and Company carried interest at 1 per cent above U.K. Bank rate (with a minimum of 4 per cent per annum).

(B) Information is awaited.

(C) Interest rate varies from country to country.

(D) Differs from last year's Report due to *pro forma* transfer of balance of Rs. 31.60 crores from 'Iran' to 'Iraq'.

V—LOANS AND ADVANCES BY UNION GOVERNMENT

14. Details of loans and advances outstanding against State Governments, Foreign Governments, etc. at the end of 1977-78 and 1978-79 are given below:**

To whom lent	Amount outstanding on 31st March 1978	Loans paid during 1978-79	Loans repaid during 1978-79	Amount outstanding on 31st March 1979
		(Crores of rupees)		
State Governments	*11498.49	3260.48	882.62	13876.35
Union Territory Governments	179.23	63.92	9.09	234.06
Foreign Governments	*337.24	294.47	380.40	251.31
Government Corporations, Non-Government Institutions, Local Funds, Cultivators, etc.	*7648.11	1899.32	753.41	8794.02
Government Servants	*123.88	147.28	56.69	214.47
TOTAL	*19786.95	5665.47	2082.21	23370.21

15. For loans granted to State Governments for rehabilitation of displaced persons from erstwhile East Pakistan and West Pakistan, State Governments have been paying to Government of India only the amounts actually recovered from displaced persons.

In January 1964, Government decided that the entire loss not exceeding 10 per cent of the total loans advanced to States for rehabilitation of displaced persons from West Pakistan would be borne by the Union Government. In May 1964, it was decided by Government that losses on loans granted upto 31st March 1964 to displaced persons, who migrated from erstwhile East Pakistan upto 31st December 1963, would be borne fully

* Differs from the figures shown in the last year's Report due to subsequent corrections.

** Figures in this paragraph differ from those shown in paragraph 31(i) of the Advance Report of the Comptroller and Auditor General of India for the year 1978-79—Union Government (Civil) due to subsequent corrections.

by the Union Government. In March 1965, Government decided to extend these orders to the displaced persons who migrated on or after 1st January 1964. However, in 1975 on the recommendations of the Sixth Finance Commission all loans for rehabilitation of displaced persons outstanding against each State Government on 31st March 1974 were consolidated and Government decided to bear all the losses on the loans outstanding. The State Governments were also required to repay to the Central Government one-half of the principal of the loan recovered and retain the other-half together with full interest thereon. On repayment of half of the principal, the other half is sanctioned as grants-in-aid to the State Governments and is not treated as a loss. The Union Government has so far (upto 31st March 1979) remitted or written off (Rs. 27.61 crores) of the loans advanced to States for rehabilitation of displaced persons from East Pakistan.

16. During 1978-79, Rs. 157.10 crores were paid as Ways and Means advances to State Governments for clearance/avoidance of overdrafts from the Reserve Bank of India. The entire amount was recovered within that year.

17. The terms and conditions of the following loans to Government Corporations, Non-Government Institutions, Local Funds, etc. have not yet (January 1980) been settled:—

Ministry sanctioning the loan	Name of the concern to which loan was paid	No. of loans	Total amount of loans	Earliest period to which the loans relate
(Crores of rupees)				
Ministry of Steel and Mines (Department of Steel)	Sponge Iron India Ltd., Hyderabad	3	3.00	1978-79
	Mandovi Pellets Ltd., Goa	1	0.44	1978-79
Ministry of Home Affairs (Delhi Administration)	Municipal Corporation of Delhi, Delhi	1	0.70	1978-79

18.(a) Details of loans and advances other than Rehabilitation loans to State Governments, in which recovery of principal and interest remained in arrear at the end of 1978-79 are shown below:—

Ministry sanctioning loan	Name of the State Government	Amount outstanding on 31st March 1979		Earliest period to which the arrears relate
		Principal	Interest	
1	2	3	4	5
		(Lakhs of rupees)		
Ministry of Agriculture and Irrigation (Department of Agriculture)	Andhra Pradesh	9.11	3.21	1977-78
		(Rs. 2.94 lakhs and Rs. 1.23 lakhs towards principal and interest respectively recovered in 1979-80)		
	Assam	0.11	0.13	1976-77
	Bihar	3.07	31.71	1976-77
	Gujarat	0.08	..	1978-79
	Haryana	2.86	1.81	1977-78
		(Rs. 0.03 lakh and Rs. 0.15 lakh towards principal and interest respectively recovered in 1979-80)		
	Jammu and Kashmir	13.78	4.07	1977-78
	Kerala	0.51	..	1978-79
	Karnataka	6.02	10.03	1976-77
Madhya Pradesh	8.58	5.31	1977-78	
	(Rs. 5.98 lakhs and Rs. 0.65 lakh towards principal and interest respectively recovered in 1979-80)			
Maharashtra	10.74	6.94	1977-78	
Orissa	0.50	0.62	1976-77	
Punjab	0.12	0.07	1977-78	
	(Rs. 0.07 lakh towards interest recovered in 1979-80)			

1	2	3	4	5
	Rajasthan	1.01	1.15	1976-77
	Sikkim	0.05	0.15	1978-79
	Tamil Nadu	0.85	0.07	1978-79
	Uttar Pradesh	1.86	0.77	1978-79
		(Rs. 0.83 lakh and 0.66 lakh towards principal and interest respectively recovered in 1979-80)		
	West Bengal	0.33	0.35	1976-77
	Pondicherry	..	0.01	1977-78
	Himachal Pradesh	..	0.01	1978-79
Ministry of Agriculture and Irrigation (Department of Food)	Jammu and Kashmir	0.40	0.09	1977-78
Ministry of Commerce, Civil Supplies and Co-operation (Department of Civil Supplies and Co-operation)	West Bengal	..	0.38	1978-79
	Assam	..	0.04	1977-78
	Sikkim	..	0.35	1975-76
	Gujarat	..	0.06	1977-78
	Jammu and Kashmir	0.11	0.65	1977-78
	Uttar Pradesh	..	0.02	1976-77
	Arunachal Pradesh	..	0.72	1977-78
	Andaman and Nicobar Islands	3.17	4.25	1976-77
	Delhi Administration	..	0.05	Awaited
	Pondicherry	..	0.08	1976-77
	Chandigarh	..	0.29	1977-78
	Mizoram	..	0.06	1976-77
Ministry of Defence	Orissa	..	1.11	1977-78
	Karnataka	..	1.43	1977-78
Ministry of Energy (Department of Power)	Bihar	0.19	0.21	1978-79
	Jammu and Kashmir	1.56	2.03	1977-78
	Manipur	0.50	0.66	1978-79
Ministry of Finance (Department of Economic Affairs)	Jammu and Kashmir	278.94	..	1978-79
		(Since recovered in 1979-80)		
Ministry of Finance (Department of Revenue)	Jammu and Kashmir	*0.26	..	1978-79

*For rehabilitation of gold smiths and their families.

1	2	3	4	5
Ministry of Home Affairs	Sikkim	1.05	1.35	1978-79
	Jammu and Kashmir	3.46	6.84	1977-78
	Goa, Daman and Diu	4.15	2.28	1978-79
Ministry of Home Affairs (Department of Personnel and Administrative Reforms)	Jammu and Kashmir	0.83	0.45	1977-78
	Bihar	2.83	1.26	1978-79
	Manipur	0.03	0.01	1978-79
Ministry of Industry (Department of Industrial Development)	Assam	1.56	1.32	1976-77
	Bihar	3.73	2.83	1978-79
	Tripura	0.08	0.07	1978-79
	Gujarat	0.16	0.12	1978-79
	Arunachal Pradesh	0.07	0.05	1978-79
	Jammu and Kashmir	2.86	2.60	1977-78
	Manipur	0.68	0.47	1976-77
	Mizoram	1.53	1.16	1978-79
	Chandigarh	0.02	0.01	1978-79
	Orissa	0.10	0.08	1978-79
	Dadra and Nagar Haveli	0.02	0.02	1978-79
Ministry of Industry (Department of Development Commissioner of Handloom)	Andhra Pradesh	5.30	2.91	1978-79
	Assam	5.25	2.76	1977-78
	Karnataka	0.50	0.27	1978-79
	Jammu and Kashmir	6.25	3.31	1977-78
	Pondicherry	1.05	0.54	1978-79

(Rs. 0.80 lakh and Rs. 0.42 lakh towards principal and interest respectively recovered in 1979-80)

1	2	3	4	5
	Kerala	..	10.61	1978-79
	Madhya Pradesh	2.35	1.25	1978-79
	Bihar	4.07	2.04	1978-79
		(Since recovered in 1979-80)		
	Manipur	2.62	1.38	1978-79
	Maharashtra	8.65	4.68	1978-79
	Gujarat	0.50	0.27	1978-79
	Uttar Pradesh	36.65	2.37	1977-78
	Mizoram	0.45	0.25	1978-79
Ministry of Rural Recons- truction (Department of Rural Development)	Tripura	0.83	0.80	1978-79
		(Rs. 0.80 lakh towards interest recovered in 1979-80)		
	Jammu and Kashmir	..	0.03	1978-79
	Bihar	..	0.53	1978-79
		(Since recovered in 1979-80)		
	Himachal Pradesh	..	0.01	1978-79
	Andhra Pradesh	..	0.63	1978-79
		(Since recovered in 1979-80)		
	Uttar Pradesh	..	0.25	1978-79
Ministry of Shipping and Transport	Jammu and Kashmir	5.34	6.67	1977-78
		(Rs. 1.49 lakhs and Rs. 1.98 lakhs towards principal and interest respectively recovered in 1979-80)		
Ministry of Works and Housing	Madhya Pradesh	..	1.48	1978-79

(b) Details of loans and advances to Government Corporations, Non-Government Institutions, Local Funds, etc. in which recovery of principal and interest remained in arrear at the end of 1978-79 are shown in Appendix II.

(c) During 1978-79, fresh loans for payment of arrears of principal and interest, as detailed below, were sanctioned by the following Ministries/Departments.

Name of the Ministry/De- partment sanc- tioning the loan	To whom loan was paid	Year in which the amount of principal and interest were due	Amount of ear- lier outstandings for which fresh loans were granted	Principal Interest	Amount of fresh loan	Purpose
1	2	3	4	5	6	7
Department of Atomic Energy	Indian Rare Earths Ltd., Bombay	1978-79	..	99.82	99.82	(Lakhs of rupees) Financing the Orissa complex project

1	2	3	4	5	6	7
Ministry of Energy (Department of Coal)	Coal India Ltd.	1978-79	8387.95	5783.41	14171.36	Overcoming financial stringency
Ministry of Industry (Department of Heavy Industry)	Hindustan Machine Tools Ltd., Bangalore and Ajmer	1978-79	525.00	..	525.00	For meeting the capital expenditure
	Bharat Heavy Plates and Vessels Ltd., Visakhapatnam	1978-79	442.51	..	442.51	—do—
	Braithwaite and Co. Ltd., Calcutta	1978-79	..	68.77	68.95	—do—
	Richardson and Cruddas Ltd., Bombay	1978-79	119.28	..	119.28	—do—
	Jessop and Co. Ltd., Calcutta	1978-79	426.76	279.70	706.46	—do—
	Britannia Engineering Works Ltd., Mokameh	1978-79	..	1.94	1.94	For meeting cash loss etc.
	Bharat Pumps and Compressors Ltd., Naini	1976-77 to 1978-79	170.00	91.48	261.48	For meeting capital expenditure

1	2	3	4	5	6	7
	Arthur Butler and Co. Ltd., Muzaffarpur	1978-79	6.49	6.69	13.18	For meeting cash loss etc.
	Burn Standard Co. Ltd., Calcutta	1977-78 to 1978-79	37.80	245.00	282.80	For meeting capital expenditure
Ministry of Industry (Department of Industrial Development)	National Newsprints and Paper Mills Ltd., Neapanagar.	1978-79	289.03	..	289.03	For re-payment of Government loan
	Tannery and Footwear Corporation of India Ltd., Kanpur	1978-79	303.76	158.48	462.24	—do—
	National Instruments Ltd., Calcutta	Awaited	147.46	38.96	186.42	—do—
	Bharat Ophthalmic Glass Ltd., Durgapur	1975-76 to 1978-79	54.00	*33.75	83.05	—do—
Ministry of Information and Broadcasting	Samachar Bharti, New Delhi	1972-73	0.97	0.28	1.78	Overcoming financial stringency

* Rs. 4.70 lakhs paid by book adjustment.

1	2	3	4	5	6	7
Ministry of Petroleum, Chemicals and Fertilizers (Department of Chemicals and Fertilizers)	Hindustan Antibiotics Ltd.	1978-79	300.51	..	300.51	For meeting expenditure on working capital requirement
	The Fertilizers and Chemicals Travancore Ltd.	1978-79	..	723.99	723.99	—do—
	National Fertilizers Ltd.	1978-79	..	993.43	993.43	For meeting capital expenditure
	Pyrites, Phosphates and Chemicals Ltd.	1978-79	115.11	..	115.11	For repayment of loan

19. **Assistance to various countries.**—Government of India has been rendering assistance to various countries under the Colombo Plan and Special Commonwealth African Assistance Plan. The aid rendered under the Colombo Plan was Rs. 10.54 crores during 1978-79 and Rs. 151.63 crores upto 1978-79 of which Rs. 143.97 crores were to Nepal (for national highways, hydro-electric projects, minor irrigation works, village development programme, training of technical personnel and services of Indian experts). The aid rendered under the Special Commonwealth African Assistance Plan was Rs. 14 lakhs during 1978-79 and *Rs. 190 lakhs upto the end of 1978-79.

*Decreased by Rs. 1 lakh due to rounding.

In addition, Government has also given loans to foreign countries; the amount outstanding on that account at the close of 1978-79 was Rs. 251.31 crores.

20. **Guarantees given by the Union Government.**—During 1978-79 Government issued guarantees in 153 cases (including renewal of old guarantees) for Rs. 2696.85 crores. The total amount guaranteed by Government outstanding at the end of 1978-79 was Rs. 1295.65 crores (including certain cases where the sums are payable in foreign currencies). The guarantees were given for loans raised by 19 Joint stock companies, 59 Government companies, 2 statutory corporations, 4 port trusts, 5 co-operative banks, 88 co-operative societies, 1 State Financial Corporation, 2 consumer co-operative societies and an autonomous body and Industrial Development Bank. In addition, Government has also guaranteed a minimum dividend on the share capital of certain corporations, as also payment of interest on debentures etc., floated by them. The following guarantees were invoked during 1978-79 and payments made by Government :—

- (i) *Branch line railway companies.*—Government has guaranteed a net return of $3\frac{1}{2}$ per cent / 5 per cent per annum on the paid up share capital of branch line railway companies. The guarantee was invoked during 1978-79 in the case of three companies and Rs. 15.94 lakhs were paid by Government.
- (ii) *Credit guarantees scheme for small scale industries.*—During 1978-79, Rs. 129.20 lakhs were paid by government on account of default in repayment of loans/advances for the guarantees invoked.

21. **Contributions to International Organisations.**—The total amount of contributions to international bodies made during 1978-79 was Rs. 2047.96 lakhs. The more important contri-

Contributions made during each of the three years ending 1978-79 are indicated below:

To whom paid	1976-77	1977-78	1978-79 (Lakhs of rupees)
<i>Ministry of Education and Social Welfare—</i>			
United Nations Educational Scientific and Cultural Organisation	*90.46 (a)	48.93	(d)60.03
United Nations International Children's Emergency Fund	118.00	131.00	131.00
<i>Ministry of External Affairs—</i>			
United Nations Organisation	**565.72	207.38	(B)244.58
<i>Ministry of Finance—</i>			
United Nations Development Programme	369.84	564.90	565.30
<i>Ministry of Agriculture and Irrigation—</i>			
Commonwealth Agricultural Bureau	(P)	(P)	(P)
Food and Agricultural Organisation	113.59	(b)160.44	(B)3.81
<i>Ministry of Health and Family Welfare—</i>			
World Health Organisation	(Q)190.13	160.45	(B)107.65
<i>Ministry of Labour—</i>			
International Labour Organisation	86.90	58.04	71.22
<i>Ministry of Communications—</i>			
International Telecommunications Union	(R) 32.03	(c) 34.34	(B)57.80
<i>Department of Atomic Energy—</i>			
International Atomic Energy Agency	(S)78.05	30.52	35.79

*Excludes Rs. 3.31 lakhs paid during 1976-77 but adjusted in the accounts for 1977-78.

**Includes Rs. 228.27 lakhs and Rs. 14.11 lakhs paid during 1972-73 and 1975-76 respectively.

(P) Rupees 14.80 lakhs and Rs. 9.43 lakhs paid during 1976-77 and 1977-78 respectively were stated to have been accounted for in the accounts of the Indian Council of Agricultural Research, a grantee institution of Government. Particulars of contributions for 1978-79 were awaited. The matter was under correspondence (January 1980).

(Q) Includes Rs. 37.91 lakhs paid during 1972-73.

- (R) Excludes Rs. 2.55 lakhs paid during 1976-77 but adjusted in the accounts for 1977-78.
- (S) Includes Rs. 34.91 lakhs paid during 1975-76.
- (a) Details of contributions actually paid during 1977-78 and of the adjustments/non-adjustments in the accounts for 1977-78 of contributions paid in 1977-78 and earlier years were under correspondence (January 1980).
- (b) Includes Rs. 74.20 lakhs paid during 1975-76.
- (c) Includes Rs. 2.55 lakhs paid during 1976-77.
- (d) Includes Rs. 22.07 lakhs paid during 1977-78 and adjusted in the accounts for 1978-79 and excludes Rs. 39.00 lakhs paid during 1978-79 but not adjusted.
- (B) Details of contributions actually paid during 1978-79 and of the adjustments/non-adjustments in the accounts for 1978-79 of contributions paid in 1978-79 and earlier years were awaited (January 1980).

CHAPTER II
**APPROPRIATION AUDIT AND CONTROL OVER
 EXPENDITURE**

Results of appropriation audit

22. The table given below shows the amount of original and supplementary grants and appropriations, the actual expenditure and the savings in the revenue and capital sections during 1978-79.

	Total grants/ appropriations	Actual expenditure	Saving		
			Amount	Percentage	
(Crores of rupees)					
<i>Voted Grants—</i>					
Revenue					
Original	5851.10	6454.48	5936.15	518.33	8.0
Supplementary	603.38				
Capital					
Original	5529.11	6126.84	5340.12	786.72	12.8
Supplementary	597.73				
<i>Charged Appropriations—</i>					
Revenue					
Original	3787.52	3866.53	3835.47	31.06	0.8
Supplementary	79.01				
Capital					
Original	17044.92	30140.97	30025.40	115.57	0.4
Supplementary	13096.05				
GRAND TOTAL	46588.82	45137.14	1451.68	3.1	

The overall saving of Rs. 1451.68 crores represents about 3.1 per cent of the total amount of voted grants and charged appropriations; it was the net result of savings of Rs. 556.89 crores in 134 grants/appropriations in the revenue section and Rs. 924.08 crores in 80 grants/appropriations in the capital section and excess of Rs. 7.50 crores in 5 grants/appropriations in the revenue section and Rs. 21.79 crores in 1 grant in the capital section. The savings in 1978-79 have been analysed in paragraph 25.

23. **Supplementary grants/appropriations.**—During the year supplementary provision of Rs. 603.38 crores and Rs. 597.73 crores were obtained under 35 and 23 grants in the revenue and capital sections respectively. Supplementary appropriations of Rs. 79.01 crores and Rs. 13096.05 crores were also obtained for charged expenditure under 15 and 13 appropriations in the revenue and capital sections respectively.

The amount of supplementary grants/appropriations obtained during the previous three years were:

Year	(Crores of rupees)	
	Voted	Charged
1975-76	1411.76 (in 97 cases)	348.28 (in 34 cases)
1976-77	1338.47 (in 89 cases)	1682.74 (in 35 cases)
1977-78	1250.43 (in 65 cases)	3421.18 (in 24 cases)

In 14 cases* supplementary provision of Rs. 244.33 crores (revenue Rs. 26.76 crores and capital Rs. 217.57 crores) proved unnecessary as the expenditure did not even come up to the original grants/appropriations. In these cases, supplementary provision of Rs. 113.20 crores (revenue Rs. 25.61 crores and capital Rs. 87.59 crores) was obtained in March 1979.

*Details of these cases are given in Appendix III.

24. Excess over grants/appropriations

(a) *Excess over grants.*—There were excesses of Rs. 7.44 crores in 3 grants in the revenue section and Rs. 21.79 crores in 1 grant in the capital section; these excesses require regularisation under Article 115 of the Constitution; the details of the excesses are given below:—

<i>Revenue Section</i>				
Sl. No.	Grant	Total grant	Actual expenditure	Excess
		Rs.	Rs.	Rs.
Ministry of Defence				
(1)	19—Ministry of Defence	93,16,54,000	93,30,54,769	14,00,769

Excess occurred mainly under 'B.—Miscellaneous General Services: B.1—Canteen Stores Department' (expenditure Rs. 9111.78 lakhs; provision Rs. 9097.75 lakhs) and was due to additional expenditure incurred to meet the requirements arising out of higher sales.

Ministry of Finance				
(2)	39—Pensions	44,50,00,000	50,52,45,538	6,02,45,538

Excess occurred mainly under 'A.—Pensions and Other Retirement Benefits : A.2—Commuted Value of Pensions : A.2(1)—Ordinary Pensions' (expenditure Rs. 577.95 lakhs; provision Rs. 370.00 lakhs), 'A.4—Gratuities' (expenditure Rs. 973.51 lakhs; provision Rs. 841.00 lakhs) and 'C.—Social Security and Welfare: C.1—Other Social Security and Welfare Programmes: C.1(3)—Central Government Employees' Insurance

Scheme' (expenditure Rs. 384.13 lakhs; provision Rs. 90.00 lakhs) and was due to larger payments of pensionary benefits/gratuities and larger debits on account of payments of commuted value of pensions through Public Sector Banks than anticipated, post-budget decision to adjust the expenditure under the Central Government Employees' Insurance Scheme relating to Railways for the year 1978-79 and more cases of death benefits under the scheme arising during the year.

Ministry of Works and Housing

(3) 90-Public Works	85,99,71,000	87,28,24,254	1,28,53,254
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Excess occurred mainly under 'A.—Public Works : A.7—Suspense : A7(1)—Stock' (expenditure Rs. 2656.89 lakhs; provision Rs. 2301.73 lakhs) and was mainly due to more expenditure on purchase of materials for construction of hostel for delegates of the United Nations Industrial Development Organisation Conference and on procurement at higher cost the scarce materials for works in progress.

Capital Section

Ministry of Finance

(1) 43-Loans to Government servants, etc.	125,51,00,000	147,29,69,418	21,78,69,418
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Excess occurred mainly under (i) 'AA.—Loans to Government Servants, etc. AA.1— House Building Advances' (expenditure Rs. 2922.10 lakhs; provision Rs. 2750.00 lakhs), (ii) 'AA.4— Festival Advances' (expenditure Rs. 3519.06 lakhs; provision Rs. 2823.06 lakhs), (iii) 'AA.5—Other Advances' (expenditure Rs. 6703.50 lakhs; provision Rs. 5091.70 lakhs) and was due to (i) payment of House Building Advances already committed by the Ministry of Communications (Posts and Telegraphs Department) to more Government employees than anticipated, (ii) more payment of Festival Advances owing to larger demands towards the close of the year and increase in quantum of advance (from Rs. 100 to Rs. 200) and (iii) payment of advances to more Government employees whose properties were substantially affected by floods and cyclones.

(b) *Excess over charged appropriations.*—There was excess of Rs. 0.06 crore in 2 appropriations in the revenue section. This excess also requires regularisation under Article 115 of the Constitution. The details are :—

Revenue Section

Ministry of Home Affairs

(1) 53-Delhi	62,86,000	63,59,047	73,047
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Excess occurred mainly under 'B.—Social and Community Services : B.1—Secretariat—Social and Community Services : B.1(1)—Secretariat : B.1(1)(4)—Land and Building Department' (expenditure Rs. 4.06 lakhs ; provision Nil) and was due to payment of arbitration award incorrectly provided for in the voted portion of the grant.

Ministry of Works and Housing

(2) 92-Housing and Urban Development	72,89,000	77,77,546	4,88,546
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Excess occurred mainly under 'A.—Housing : A.3—Government Residential Buildings : A.3(3)—Maintenance and Repairs: A.3(3)(1)—Ordinary Repairs' (expenditure Rs. 25.34 lakhs; provision Rs. 19.72 lakhs) and was due to more expenditure owing to rise in prices of materials and execution of inescapable and essential repair works.

25. **Savings in voted grants and charged appropriations.**—The overall saving of Rs. 1451.68 crores was the net result of excesses and savings as shown below:

	Savings		Excesses		Net Savings	
	Revenue	Capital	Revenue	Capital	Revenue	Capital
	(Crores of rupees)					
Voted Grants	525.77 (in 95 grants)	808.51 (in 53 grants)	7.44 (in 3 grants)	21.79 (in 1 grant)	518.33	786.72
Charged Appropriations	31.12 (in 39 Appropriations)	115.57 (in 27 appropriations)	0.06 (in 2 appropriations)	..	31.06	115.57

It would be seen from Appendix IV that in 40 grants (16 grants in the revenue section and 24 grants in the capital section), the savings (more than Rs. 5 lakhs in each case) exceeded 20 per cent of the funds; in 26 grants (revenue 8 and capital 18) of these cases, the savings exceeded 30 per cent.

Out of the final saving of Rs. 1334.28 crores (Rs. 525.77 crores in revenue section and Rs. 808.51 crores in capital section) under voted grants, savings in 11 grants, particulars of which are given below, accounted for savings of Rs. 770.14 crores (Rs. 224.17 crores in revenue section and Rs. 545.97 crores in capital section) :

Revenue Section

Ministry of Agriculture and Irrigation

Sl. No.	Grant	Saving
(1)	2—Agriculture	Rs. 30.61 crores

Saving occurred mainly under (i) 'B.—Minor Irrigation: B.1—Investigation and development of ground water resources: B.1(1)—Central Ground Water Board' (Rs. 2.78 crores), (ii) 'H.—Grants-in-aid to State Governments : H.1—Non-Plan Grants : H.1(2)—Relief on account of Natural Calamities: H.1(2)(1)—Gratuitous Relief' (Rs. 4.50 crores), (iii) 'H.2—Grants for Central Plan Schemes : H.2(1)—Agriculture : H.2(1)(2)—Manures and Fertilizers : H.2(1)(2)(1)—Development of Local Manurial Resources' (Rs. 1.68 crores), (iv) 'H.2(1)(3)—Land Reforms : H.2(1)(3)(1)—Assistance to New Assignees of Land on imposition of Ceiling on Agricultural holdings' (Rs. 10.32 crores), (v) H.2(1)(3)(2)—Consolidation of holdings in command of irrigation projects' (Rs. 1.76 crores), (vi) 'H.3—Grants for Centrally Sponsored Plan Schemes : H.3(1)—Agriculture : H.3(1)(4)—Commercial Crops : H.3(1)(4)(6)—Development of Oil Seeds' (Rs. 2.30 crores) and (vii) 'H.3(1)(5)—Extension and Farmers' Training : H.3(1)(5)(2)—Strengthening of machinery on extension and Agricultural Administration in States' (Rs. 1.81 crores).

Saving was due to (i) non-clearance of proposals for import of equipment by Capital Goods Committee, (ii) non-procurement of heavy duty trucks for want of administrative approval, (iii) less release/non-release of grants-in-aid to State Governments owing to less lifting of food grains given as gratuitous relief, non-approval of compost plant projects/non-receipt of statements of expenditure of grants released in the previous years, post-budget decision to transfer the scheme of consolidation of holdings in command of irrigation projects to State Governments from 1979-80, adjustment of unspent balances of grants released in previous years and non-functioning of certain new centres in full swing.

(2) 4-Animal Husbandry and Dairy Development Rs. 37.58 crores

Saving occurred mainly under (i) 'B.—Dairy Development: B.2—Delhi Milk Supply Scheme : B.2(2)—Operation and Maintenance' (Rs. 10.39 crores), (ii) 'C.—Aid Materials and Equipment: C.2—Assistance from E.E.C. : C.2(1)—Value of Gift Material of Skimmed Milk Powder and Butter Oil' (Rs. 30.23 crores).

Saving was due to (i) less expenditure on purchase of raw milk, butter oil and other operational charges owing to reduction of milk output following renovation of the plant, (ii) less adjustment of aid materials owing to their less receipts from European Economic Community (E.E.C.) than anticipated.

Ministry of Finance

(3) 42-Other Expenditure of the Ministry of Finance Rs. 28.10 crores

Saving occurred mainly under (i) 'A.—Department of Economic Affairs: A.1—Currency, Coinage and Mint : A.1(1)—Other Expenditure : A.1(1)(2)—Service Charges payable to IMF in connection with drawal of SDRs from IMF' (Rs. 9.54 crores), (ii) 'A.2—Other Fiscal Services : A.2(2)—Additional Emoluments (Compulsory Deposit) Act, 1974: A.2(2)(5)—Interest on deposits in the Additional Dearness Allowance Deposit Account (New)' (Rs. 46.44 crores).

Saving was mainly due to (i) post-budget decision to liquidate outstanding liability of Special Drawing Rights resulting in payment of less service charges, (ii) lesser payment of interest on deposits of Additional Dearness Allowance owing to slower pace of repayment and non-submission of claims by the specified authorities.

Ministry of Health and Family Welfare

(4) 45-Medical and Public Health Rs. 35.92 crores

Saving occurred mainly under (i) 'D.—Grants-in-aid to State Governments: D.2—Grants for Centrally Sponsored Schemes: D.2(1)—Medical: D.2(1)(1)—Allopathy: D.2(1)(1)(3)—Reorientation of Medical Education' (Rs. 3.43 crores), (ii) 'D.2 (2) —Public Health and Sanitation: D.2(2)(2)—National Malaria Eradication Programme; D.2(2)(2)(2)—National Malaria Eradication Programme (Rural)—Supply of Materials and Equipment' (Rs. 17.57 crores), (iii) D.2(2)(12)—Community Health Services in Rural Areas' (Rs. 8.92 crores).

Saving was mainly due to less release of grants-in-aid to State Governments owing to non-implementation of the scheme of reorientation of medical education in medical colleges, less receipt of stores indented through Directorate General of Supplies and Disposals and non-implementation of the scheme for Community Health Services in Rural Areas by some State and Union Territory Governments.

Ministry of Petroleum, Chemicals and Fertilizers

(5) 70-Petroleum and Petro—Chemicals Industries Rs. 58.23 crores

Saving occurred mainly under 'A.—Industries : A.1—Large and Medium Industries : A.1(1)—Petroleum, Chemicals and Fertilizers Industries : A.1(1)(2)—Oil Industry Development Board : A.1(1)(2)(1)—Payments against Collection of Cess on Indigenous Crude Oil' (Rs. 58.40 crores).

Saving was due to payments being restricted to actual collection of cess on oil which was less owing to fall in production.

(6) 71-Chemicals and Fertilizers Industries Rs. 33.73 crores

Saving occurred mainly under 'A.—Industries : A.1—Large and Medium Industries : A.1(1)—Petroleum, Chemicals and Fertilizers Industries : A.1(1)(3)—Fertilizers : A.1(1)(3)(2)—Payments under Fertilizers Retention Price Scheme' (Rs. 38.68 crores).

Saving was due to less payment to manufacturers of nitrogenous fertilizers owing to short fall in production in fertilizer units and delay in commissioning of new units/sanctioning of Fertilizer Promotion Programme.

Capital Section

Ministry of Commerce, Civil Supplies and Co-operation

(1) 12-Foreign Trade and Export Production Rs. 149.55 crores

Saving occurred mainly under 'EE.—Advances to Foreign Governments : EE.5—Loans to Government of U.S.S.R. : EE.5(1)—Technical Credits incorporated in Trade Agreements' (Rs. 158.21 crores).

Saving was mainly due to less requirement of technical credits (which are based on movement of trade) by the Government of U.S.S.R. for purchasing goods in India under the trade agreements.

Ministry of Energy

(2) 29-Power Development Rs. 70.11 crores

Saving occurred mainly under 'BB.—Capital Outlay on Power Projects : BB.2—Hydro Electric Schemes : BB.2(7)—Other Expenditure : BB.2(7)(1)—Investment in National Hydro-Electric Power Corporation of India' (Rs. 71.60 crores)

and was due to less investment in the Corporation following non-transfer of Salal Hydro Electric Project to the Corporation owing to non-completion of legal formalities and consequential non-adjustment of cost of its assets and for maintenance of parity in debt-equity ratio (1 : 1) for Loktak Project.

Ministry of Finance

(3) 42-Other Expenditure of the Ministry of Finance Rs. 202.46 crores

Saving occurred mainly under (i) 'AA.—Department of Economic Affairs : AA.5—Loans to Agricultural Financial Institutions : AA.5(1)—Loans to Public Sector Undertakings : AA.5(1)(1)—Loans to Agricultural Refinance and Development Corporation' (Rs. 34.85 crores), (ii) 'AA.7—Loans to Railways : AA.7(2)—Loans to Railway Revenue Reserve Fund' (Rs. 98.88 crores), (iii) 'AA.8—Advances to Foreign Governments : AA.8(7)—Loans to Government of Iran' (Rs. 57.26 crores).

Saving was mainly due to (i) less payment of loans to Agricultural Refinance and Development Corporation following less loans paid by it to Land Development Banks, (ii) non-requirement of loans by Railways owing to post-budget decision to reduce the balances in Reserve Fund and (iii) non-finalisation of credit arrangements with Government of Iran owing to political development in that country.

Ministry of Petroleum, Chemicals and Fertilizers

(4) 70-Petroleum and Petro-Chemicals Industries Rs. 77.79 crores

Saving occurred mainly under (i) 'AA.—Capital Outlay on Petroleum, Chemicals and Fertilizers Industries : AA.1—Petroleum : AA.1(1)—Oil and Natural Gas Commission' (Rs. 66.78 crores), (ii) 'BB.—Loans for Petroleum, Chemicals and Fertilizers Industries : BB.1—Petroleum : BB.1(1)—Loans to Public Sector and Other Undertakings : BB.1(1)(1)—Indian Oil Corporation Ltd.' (Rs. 10.00 crores).

Saving was mainly due to (i) less expenditure owing to rephasing of certain activities of Bombay High Development, postponement of development of North bassian and non-purchase of Helicopters and supply boats and (ii) improvement of internal resources of the Indian Oil Corporation Limited and post-budget decision to purchase indigenous pipelines for Salaya—Koyali—Mathura Pipeline Project.

Ministry of Shipping and Transport

(5) 77-Ports, Lighthouses and Shipping

Rs. 46.06 crores

Saving occurred mainly under (i) 'AA.—Capital Outlay on Aircraft and Ship-building Industries : AA.1—Ship-building: AA.1(1)—Investment in Hindustan Shipyard' (Rs. 1.82 crores), (ii) 'AA.1(3)—Central Marine Design and Research Organisation' (Rs. 1.00 crores), (iii) 'CC.—Capital Outlay on Ports, Lighthouses and Shipping : CC.1—Ports: CC.1(2)—Development of Minor Ports : CC.1(2)(1)—Construction of landing facilities and jetties' (Rs. 1.66 crores), (iv) 'CC.1(3)—Mangalore Port : CC.1(3)(5)—Floating Crafts' (Rs. 4.13 crores), (v) 'CC.1(4)—Tuticorin Port : CC.1(4)(3)—Port Equipment and Machinery' (Rs. 1.03 crores), (vi) 'CC.1(5)—Kudremukh Iron Ore Project—Port facilities' (Rs. 3.08 crores), (vii) 'CC.3.—Shipping : CC.3(1)—Acquisition and expansion of tonnage : CC.3(1)(1)—Investments in Mogul Lines Limited' (Rs. 4.00 crores), (viii) 'GG.—Loans for Ports, Lighthouses and Shipping : GG.1—Ports : GG.1(1)—Loans to Port Trusts : GG.1(1)(1)—Development Loans : GG.1(1)(1)(2)—Haldia Dock' (Rs. 9.10 crores), (ix) 'GG.1(1)(1)(3)—Dredging of Haldia Channel' (Rs. 7.47 crores), (x) 'GG.1(1)(1)(4)—Madras' (Rs. 1.53 crores), (xi) 'GG.1(1)(1)(5)—Cochin' (Rs. 1.69 crores), (xii) 'GG.1(1)(1)(8)—Kandla Port' (Rs. 1.77 crores), (xiii) 'GG.1(1)(1)(9)—Salaya Off—Shore Terminal' (Rs. 1.27 crores), (xiv) 'GG.1(1)(1)(11)—Paradip' (Rs. 4.08 crores) and (xv) 'GG.1(2)—Loans to Dredging Corporation of India Limited' (Rs. 2.83 crores).

Saving was mainly due to (i) payment of less loan/non-release of further loan to Haldia Port Trust owing to revision of project estimates, (ii) payment of less loans to Paradip Port Trust owing to non-sanctioning of some schemes, (iii) less requirement of loans by the Dredging Corporation of India Limited, (iv) less payment/non-payment of loans to Cochin Port Trust and Kandla Port Trust owing to improvement in their internal resources, (v) non-investment in Mogul Lines Limited pending finalisation of proposal for its merger with the Shipping Corporation of India and (vi) non-purchase of a floating crane and Ballord Pull Tug.

(ii) The rest of the saving under voted grants of Rs. 564.14 crores (Rs. 301.60 crores in revenue section and Rs. 262.54 crores in capital section) largely occurred in the revenue and capital sections of the following grants :—

<i>Grant</i>	<i>Revenue Section</i>	<i>Controlling Ministry</i>
3-Fisheries	(Rs. 19.40 crores)	Agriculture and Irrigation
5-Forest	(Rs. 11.83 crores)	Agriculture and Irrigation
12-Foreign Trade and Export Production	(Rs. 15.77 crores)	Commerce, Civil Supplies and Co-operation
13-Civil Supplies and Co-operation	(Rs. 16.21 crores)	Commerce, Civil Supplies and Co-operation
26-Education	(Rs. 10.68 crores)	Education and Social Welfare
29-Power Development	(Rs. 14.85 crores)	Energy
38-Currency, Coinage and Mint	(Rs. 12.97 crores)	Finance
41-Transfers to State and Union Territory Governments	(Rs. 10.42 crores)	Finance
46-Family Welfare	(Rs. 11.34 crores)	Health and Family Welfare
52-Other Expenditure of the Ministry of Home Affairs	(Rs. 16.49 crores)	Home Affairs
61-Textiles, Handloom and Handicrafts	(Rs. 13.91 crores)	Industry

<i>Grant</i>		<i>Controlling Ministry</i>
95-Atomic Energy Research, Development and Industrial Projects	(Rs. 10.93 crores)	Atomic Energy
<i>Capital Section</i>		
2-Agriculture	(Rs. 29.58 crores)	Agriculture and Irrigation
3-Fisheries	(Rs. 25.70 crores)	Agriculture and Irrigation
38-Currency, Coinage and Mint	(Rs. 10.48 crores)	Finance
45-Medical and Public Health	(Rs. 18.21 crores)	Health and Family Welfare
71-Chemicals and Fertilizers Industries	(Rs. 28.28 crores)	Petroleum, Chemicals and Fertilizers
79-Department of Steel	(Rs. 10.49 crores)	Steel and Mines
87-Aviation	(Rs. 14.34 crores)	Tourism and Civil Aviation
103-Department of Space	(Rs. 19.44 crores)	Space

26. Expenditure on "New Service/New Instrument of Service".—

In July 1970, on the recommendations of the Public Accounts Committee, Government had, *inter alia*, prescribed certain limits for different categories of expenditure beyond which the expenditure constituted "new service" or "new instrument of service" and required prior approval of Parliament. During test check in audit of the accounts for 1977-78 and 1978-79, the following cases were noticed in which the prescribed limits were exceeded and the expenditure constituted "new service" or "new instrument of service", but no advance from the Contingency Fund was obtained nor prior approval of Parliament taken.

(i) Ministry of Energy

(Grant No. 29-Power Development for 1978-79)

The Department of Power paid Rs. 36.11 lakhs during 1978-79 as subsidy to the Bharat Heavy Electricals Ltd. against a provision of Rs. 20 lakhs in the Budget Estimates. The additional payment of subsidy of Rs. 16.11 lakhs was in excess of the prescribed limit of Rs. 10 lakhs and was met by re-appropriation within the grant.

(ii) **Department of Science and Technology**

(Grant No. 77-Department of Science and Technology for 1977-78)

The Department of Science and Technology paid Rs. 77.94 lakhs during 1977-78 as grants-in-aid to the Bose Institute, Calcutta against the provision of Rs. 40 lakhs for the purpose in the Budget Estimates. The increased payment was stated to be mainly for enabling the Institute to meet additional expenditure on speedy construction of laboratory building for which a provision of Rs. 2 lakhs had been included in the Budget Estimates. The additional payment of Rs. 37.94 lakhs was in excess of the prescribed limit of Rs. 10 lakhs and was met by re-appropriation within the grant.

(iii) **Ministry of Planning**

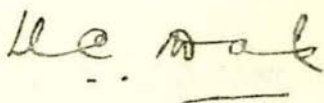
(Grant No. 73-Statistics for 1978-79)

The Ministry of Planning (Planning and Statistics) paid Rs. 361.63 lakhs during 1978-79 as grants-in-aid to the Indian Statistical Institute, Calcutta against a provision of Rs. 287.10 lakhs in the Budget Estimates. The increased payment was stated to be for enabling the Institute to meet additional expenditure on existing services (Rs. 54.53 lakhs) and expenditure on the new scheme of Development of the Bangalore Centre (Rs. 20 lakhs) for which no provision was made in the original budget. The additional payment of Rs. 74.53 lakhs exceeded the prescribed limit of Rs. 30 lakhs and was met by re-appropriation within the grant.

**MINISTRY OF PETROLEUM, CHEMICALS
AND FERTILIZERS**

27. Release of funds to the Oil Industry Development Board to avoid surrender of budget provision.—Funds to the extent of Rs. 78.40 crores were provided in Grant No. 70-Petroleum and Petro-Chemicals Industries for 1978-79 for payment to Oil Industry Development Board against collection of cess on indigenous crude oil. This was reduced to Rs. 20 crores in the Revised Estimates for 1978-79. In March 1979, just before the release of funds, the Board had in its bank account a balance of Rs. 49.43 crores and the demands for release of loans etc. to the Oil Industry at that time did not exceed Rs. 39.52 crores and could be met from Board's existing resources; Rs. 20 crores provided for in the Revised Estimates for 1978-79 were, however, released on 15th March 1979 in favour of the Board.

Government stated (November 1979) that the funds were allowed to be withdrawn for keeping reserve for urgent and unforeseen demands and for creating a minimum amount of cushion for providing funds for urgent schemes in 1979-80 pending 'vote on account'. Considering the balance available with the Board, the release of Rs. 20 crores to it was not justified by its need and the payment had apparently been made to avoid lapse of budget grant.



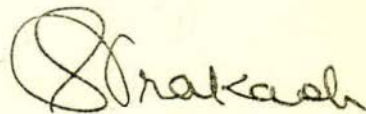
New Delhi :

(K. C. DAS)

The

5 APR 1980 Director of Audit, Central Revenues.

Countersigned.



New Delhi :

(GIAN PRAKASH)

The

Comptroller and Auditor General of India.

5 APR 1980

APPENDIX I

(Vide paragraph 7)

MAIN INVESTMENTS AND DIVIDENDS

Name of Undertaking/Concern	Investment			Dividend credited to Government	
	During 1977-78	During 1978-79	Up to 1978-79	During 1977-78	During 1978-79
1	2	3	4	5	6
(Lakhs of rupees)					
I. Statutory Corporations—					
Air India Corporation	..	..	6682	331	334
Indian Airlines Corporation	..	..	5278	..	..
Oil and Natural Gas Commission	7946	1155	33235	*1207	1280
Life Insurance Corporation	..	..	500	..	..
Central Warehousing Corporation	450	..	2468	*182	71
Food Corporation of India	1168	1082	22710	..	..
II. (a) Government Companies—					
Indian Oil Corporation Ltd.	..	..	8208	*712	..
Neyveli Lignite Corporation Ltd.	*2598	2006	22507	..	..
Bharat Heavy Electricals Ltd.	..	..	13000	780	..
Heavy Engineering Corporation Ltd.	..	..	16179	..	..
Hindustan Antibiotics Ltd.	125	296	843	..	..
Hindustan Cables Ltd.	..	..	1182	46	59
National Newsprint and Paper Mills Ltd.	..	..	255	10	..
State Trading Corporation of India	*200	200	1400	150	180

*Differs from last year's figure due to subsequent corrections.

1	2	3	4	5	6
					(Lakhs of rupees)
Minerals and Metals Trading Corporation	..	300	(a)2100	..	270
Fertilizer Corporation of India Ltd.	8783	*—37644	37414	..	..
Hindustan Machine Tools Ltd.	100	200	3731	166	..
Hindustan Shipyard Ltd.	48	98	(b)1956	*104	110
Indian Telephone Industries Ltd.	216	745	1373	..	..
Mogul Lines Ltd.	..	..	313	..	..
National Instruments Ltd.	17	4	453	..	..
Hindustan Insecticides Ltd.	363	253	1178	11	11
National Mineral Development Corporation Ltd.	..	..	(c)6882	..	..
Fertilizers and Chemicals Travancore	4479	340	11875	..	..
Shipping Corporation of India	..	..	2795	..	..
Singareni Collieries Company Ltd.	..	153	***153	..	..
National Building Construction Corporation Ltd.	100	100	645	..	..
Indian Drugs and Pharmaceuticals Ltd.	1942	869	7391	..	..
Mazagaon Dock Ltd.	110	100	(d)700	73	25
Hindustan Aeronautics Ltd.	..	309	6004	114	114
Garden Reach Ship Builders and Engineers Ltd.	500	250	2175	..	..
Indian Rare Earths Ltd.	72	356	751	*26	..

*Differs from last year's figure due to subsequent corrections

**The minus transaction is due to transfer of Rs. 40084 lakhs to (i) National Fertilizers Ltd. (Rs. 6881 lakhs), (ii) Rashtriya Chemicals and Fertilizer Ltd. (Rs. 11253 lakhs), (iii) Hindustan Fertilizers Corporation Ltd. (Rs. 21525 lakhs) and (iv) Fertilizer (Planning and Development) India Ltd. (Rs. 825 lakhs).

***The investment upto 1977-78 in this company since transferred to Coal India Ltd.

(a) Includes Rs. 300 lakhs due to *pro forma* correction in 1977-78 accounts.

(b) Includes Rs. 5 lakhs due to *pro forma* correction in 1977-78 accounts.

(c) Differs from last year's Report due to transfer of Rs. 722 lakhs to Steel Authority of India Ltd.

(d) Includes Rs. 2 lakhs due to *pro forma* correction in 1977-78 accounts.

1	2	3	4	5	6
				(Lakhs of rupees)	
Praga Tools Ltd.	54	..	633	..	..
Hindustan Organic Chemicals Ltd.	..	..	970	48	58
Hindustan Photo Films Manufacturing Co. Ltd.	..	..	1632	..	..
National Small Industries Corporation Ltd.	..	..	750	..	..
Cement Corporation of India Ltd.	2460	750	7421	..	..
Indian Tourism Development Corporation Ltd.	95	237	1692	*35	42
Mining and Allied Machinery Corporation Ltd.	..	..	4380	..	..
Hindustan Zinc Ltd.	*903	1245	6898	..	..
Bharat Aluminium Company	3889	1205	14862	..	..
State Agro-Industries Corporation	*150	..	2978	*2	..
Hindustan Paper Corporation	3709	1979	10496	..	..
Central Inland Water and Transport Corporation	76	134	943	..	..
Rural Electrification Corporation Ltd.	700	1000	7700	60	67
Housing and Urban Development Corporation	300	400	2000	..	..
Jute Corporation of India	..	..	300	..	..
Cotton Corporation of India Ltd.	..	..	400	*177	..
Mineral Exploration Corporation Ltd.	350	..	1799	..	..

*Differs from last year's figure due to subsequent corrections.

1	2	3	4	5	6
				(Lakhs of rupees)	
Steel Authority of India Ltd.	50782	26794	(a)227011	..	..
Bharat Ophthalmic Glass Ltd.	..	..	310	..	..
Indian Petro-Chemicals Ltd.	..	..	18600	..	..
Coal India Ltd.	(b)8890	11588	(b)68181	..	..
National Textile Corporation Ltd.	3150	2150	14275	..	..
Dredging Corporation of India Ltd.	816	..	2800	..	..
Kudremukh Iron Ore Co. Ltd.	9600	5139	18500	..	..
Industrial Development Bank of India	*1000	1000	7000	..	..
National Hydro-Electric Power Corporation Ltd.	*5500	690	8328	..	..
Braithwaite and Co. Ltd.	..	1	1004	..	..
Burn Standard Co.	617	..	1500	..	..
National Thermal Power Corporation Ltd.	2243	7101	9687	..	..
Bongaingaon Refinery and Petro-Chemicals Ltd.	2393	2596	8969	..	..
Nationalised Banks	..	..	8740	..	..
<i>(b) Other Companies—</i>					
Indian Explosives Ltd.	..	16	290	*60	51
National Fertilizers Ltd.	..	8561	26237	..	..
Oil India Ltd.	(A)—148	..	1400	*580	..
British India Corporation	..	..	106	..	..
Indian Iron and Steel Co. Ltd	2174	476	(c)1915	..	..

(A) Represents redemption of debenture stock.

(a) Includes investment of Hindustan Steel Ltd. and Bokaro Steel Ltd. since merged into Steel Authority of India Ltd. Also includes *pro forma* corrections of Rs. 2983 lakhs. For details, refer statement no. 13 of Union Finance Accounts for 1978-79.

(b) Differs from the last year's Report due to inclusion of the investment of erstwhile 'National Coal Development Corporation', 'Coal Mines Authority', 'Bharat Coking Coal Ltd', 'Acquisition of Coal Bearing Areas' and 'Low Temperature Carbonisation Plant' into 'Coal India Ltd.'.

(c) Includes *pro forma* correction of Rs. 1471 lakhs transferred to Steel Authority of India Ltd.

*Differs from last year's figure due to subsequent corrections.

	1	2	3	4	5	6
					(Lakhs of rupees)	
III. International Finance Corporation	255	466	..	..
IV. Others		*9853	41412	122252	*1405	3457
TOTAL		138773	85901	835761	6279	6129

*Differs from last year's figure due to subsequent corrections.

APPENDIX II

[Vide paragraph 18(b)]

ARREARS IN RECOVERY OF LOANS AND ADVANCES GIVEN TO
GOVERNMENT COMPANIES, NON-GOVERNMENT INSTITUTIONS,
LOCAL FUNDS, CULTIVATORS, ETC.

To whom loan was paid	Amount outstanding on 31st March 1979		Earliest period to which the arrears relate
	Principal	Interest	
1	2	3	4

(Lakhs of rupees)

Ministry of Agriculture and Irrigation

(Department of Agriculture)

Central Fisheries Corporation Ltd., Hcwr h	53.33	46.42	1977-78
Indian Dairy Corporation, Baroda	42.59	89.31	1975-76
	(Rs. 1.69 lakhs towards interest recovered in 1979-80)		
National Seeds Corporation Ltd., New Delhi	20.88	5.07	1976-77
State Farms Corporation, New Delhi	91.67	106.92	1975-76
Agricultural Refinance and Development Corporation, Bombay	26.67	17.21	1977-78
Hindustan Aeronautics Ltd., Bangalore	126.00	58.75	1977-78
SOMEX (MEXICO)	6.91	..	1976-77
	(Rs. 0.43 lakh and Rs. 0.02 lakh towards principal and interest respectively recovered in 1979-80)		
	368.05	323.68	

1	2	3	4
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(Lakhs of rupees)

Ministry of Agriculture and Irrigation**(Department of Food)**

Ajudhia Sugar Mills, P.O. Raja-Ka-Sahas- pur	25.00	..	1978-79
R.B. Narayanan Singh Sugar Mills Ltd., Lhaksar	25.00	..	1978-79
Raza Buland Sugar Co. Ltd., Rampur . .	25.00	..	1978-79
	75.00	..	

Ministry of Commerce, Civil Supplies and Co-operation**(Department of Civil Supplies and Co-operation)**

Indian Farmers Fertilizers Cooperative Ltd., New Delhi . . . . .	..	92.63	1976-77
Super Bazar, New Delhi	2.88	2.05	1974-75
	2.88	94.68	

Ministry of Commerce, Civil Supplies and Co-operation**(Department of Commerce)**

Tea Trading Corporation of India Ltd., New Delhi	40.67	20.00	1976-77
Tea Board	4.43	25.37	1976-77
	45.10	45.37	

(Rs. 18.25 lakhs towards interest recovered in 1979-80)

Ministry of Communications

Telepost Co-operative House Construction Society Ltd., Madras	1.15	1964-65
--	----	------	---------

Ministry of Defence

Loans to individuals	38.73	2.90	1970-71
Consumer's Co-operative Store at Ordnance Factory, Dum Dum, Calcutta.	0.17	..	1974-75

1	2	3	4
	(Lakhs of rupees)		
Departmental Canteen	0.05	..	1977-78
Hindustan Aeronautics Ltd., Bangalore.	87.00	90.40	1975-76
	(Rs. 6.50 lakhs and Rs. 7.58 lakhs towards principal and interest respectively recovered in 1979-80)		
Bharat Dynamics Ltd., Hyderabad . . . . .	..	10.74	1977-78
	(Rs. 10.25 lakhs towards interest recovered in 1979-80)		
Goa Shipyard Ltd., Vasco-de-Gama	34.50	28.97	1969-70
	(Rs. 34.50 lakhs and Rs. 17.19 lakhs towards principal and interest respectively recovered in 1979-80)		
Andhra Scientific Co. Ltd., Machilipatnam	2.00	26.87	1975-76
Bharat Earth Movers Ltd., Bangalore	318.37	302.89	1974-75
	(Rs. 29.20 lakhs and Rs. 37.85 lakhs towards principal and interest respectively recovered in 1979-80)		
Bharat Electronics Ltd., Bangalore	22.60	7.10	1975-76
Garden Reach Ship-builders and Engineers Ltd., Calcutta	518.30	770.99	1972-73
Mazagaon Dock Ltd., Bombay	244.05	228.86	1973-74
	1265.77	1469.72	

Ministry of Education and Culture
(Department of Education)

Various Educational Institutions and Engineering Colleges	208.79	50.61	1964-65
Vidya Bhavan Society, Udaipur	0.93	1.79	1966-67
Institute of Telecommunications, New Delhi	1.93	..	1973-74
Council of Architecture, New Delhi	0.80	..	1974-75
Bhartiya Vidya Bhavan, Bombay	2.10	0.87	1978-79
	(Since recovered in 1979-80)		
Indian Council of World Affairs, New Delhi	0.10	0.01	1978-79
	(Since recovered in 1979-80)		
Institute of Town Planners, New Delhi	0.56	..	1976-77
Hindustan Zinc Ltd., Udaipur	0.01	..	1977-78
	215.22	53.28	

1	2	3	4
(Lakhs of rupees)			
Department of Electronics			
Computer Maintenance Corporation, Bombay	12.00	..	1977-78
Kerala State Electricity Development Corporation, Trivandrum	5.41	1.59	1977-78
Central Electronics Ltd., Sahibabad . . . . .	..	1.24	1977-78
	17.41	2.83	
Ministry of Energy (Department of Coal)			
Coal India Ltd., Calcutta . . . . .	..	1106.00	1976-77
Ministry of Energy (Department of Power)			
National Hydro-Electric Power Corporation, New Delhi . . . . .	..	621.43	1977-78
Delhi Electric Supply Undertaking, Delhi	1844.53	3001.89	1974-75
	1844.53	3623.32	
Ministry of Finance (Department of Economic Affairs)			
Caixa Economica de Goa, Panjim	70.19	..	1977-78
Banco Neional Ultramarine, Panjim	120.00	..	1978-79
	190.19	..	
Ministry of Finance (Department of Revenue)			
Departmental Canteen, (Income Tax Department), Coimbatore.	0.01	..	1978-79
Co-operative Canteen, (Income Tax Department), Madurai	0.01	..	1978-79
	0.02	..	

1	2	3	4
(Lakhs of rupees)			
Ministry of Health and Family Welfare			
(Department of Health)			
Ayurvedic Unani Tibbia College Board, New Delhi	2.00	..	1962-63
Ministry of Home Affairs			
(Department of Personnel and Administrative Reforms)			
Central Secretariat Canteen, New Delhi	0.01	..	1978-79
Ministry of Industry			
(Department of Industrial Development)			
Tannery and Footwear Corporation of India Ltd., Kanpur . . . . .	..	131.96	1977-78
Nepa Mills Ltd., Nepanagar	0.68	0.04	1975-76
Hindustan Cables Ltd., Rupnarainpur	1.86	4.75	1975-76
Bharat Ophthalmic Glass Ltd., Durgapur	2.00	2.93	1974-75
National Instruments Ltd., Calcutta	21.09	42.55	1975-76
Instrumentation Ltd., Kota	4.87	6.46	1975-76
National Small Industries Corporation Company Ltd., New Delhi	5.07	0.84	1975-76
Hindustan Photo Films Manufacturing Co. Ltd., Ootucumund	25.78	209.70	1975-76
Khadi and Village Industries Commission, Bombay	630.46	1837.77	1972-73
Hindustan Salts Ltd., Jaipur	15.41	13.87	1977-78
Andrew Yule and Co. Ltd., Calcutta . . . . .	..	17.85	1977-78
Universal Trade Emporium, Faridabad	0.05	0.01	1970-71
Dogra Steel Ltd., Faridabad	0.12	0.43	1972-73
	<u>707.39</u>	<u>2269.16</u>	

1	2	3	4
(Lakhs of rupees)			
Ministry of Industry			
(Department of Development Commissioner of Handloom)			
Central Silk Board, Bombay	10.15	7.62	1977-78
Jute Corporation of India, Calcutta	60.00	51.80	1978-79
United Mills, Bombay	152.50	88.15	1971-72
Shilpi Kendra Emporium, Bombay	0.10	0.07	1971-72
Handicraft Emporium, Madras	4.69	2.75	1967-68
All India Handloom Fabrics Marketing Society Ltd., Bombay	35.00	5.25	1976-77
National Textile Corporation of India, New Delhi	1236.52	1572.97	1975-76
	(Rs. 147.50 lakhs and Rs. 643.94 lakhs towards principal and interest respectively recovered in 1979-80)		
	1498.96	1728.61	
Ministry of Industry			
(Department of Heavy Industry)			
Hindustan Machine Tools Ltd., Bangalore	44.42	255.06	1973-74
	(Rs. 12.30 lakhs towards princi- pal recovered in 1979-80).		
Heavy Engineering Corporation Ltd., Ranchi	682.87	2025.10	1973-74
Bharat Heavy Plates and Vessels Ltd., Visakhapatnam . . . . .	..	617.19	1971-72
Bharat Heavy Electricals Ltd., New Delhi	914.97	231.57	1978-79
	(Since recovered in 1979-80)		
Jessop and Co. Ltd., Calcutta . . . . .	..	100.80	1976-77
Braithwaite and Co. Ltd., Calcutta	1747.58	523.60	1976-77
Richardson and Cruddas Ltd., Bombay	4.16	114.51	1972-73
	(Principal since recovered in 1979-80)		
Tungbhadra Steel Products Ltd., Karnataka	24.17	20.65	1973-74
	(Rs. 2.00 lakhs towards princi- pal recovered in 1979-80)		
Mining and Allied Machinery Corporation, Durgapur	32.08	320.68	1972-73
Scooters India Ltd., Lucknow	330.51	274.36	1974-75

1	2	3	4
	(Lakhs of rupees)		
Bharat Brakes and Valves Ltd., Calcutta . . . . .	..	0.76	1978-79
Arthur Butler and Co., Ltd., Muzaffarpur	8.91	14.91	1978-79
Britannia Engineering Works, Mokameh	19.44	17.37	1978-79
Burn Standard Co. Ltd., Calcutta . . . . .	..	1.06	1977-78
Bharat Pump and Compressors Ltd., Naini	22.74	139.74	1977-78
	3831.85	4657.36	
Ministry of Information and Broadcasting			
Film Finance Corporation, Bombay	44.84	21.22	1971-72
Ministry of Labour			
Barbil Central Co-operative Store Ltd., Barbil (under liquidation)	1.56	1.42	1967-68
Ministry of Petroleum, Chemicals and Fertilizers (Department of Chemicals and Fertilizers)			
Indian Drugs and Pharmaceuticals Ltd., New Delhi	8.33	3.90	1978-79
Bengal Chemicals and Pharmaceuticals Works Ltd.	16.67	6.25	1978-79
Hindustan Antibiotics Ltd. . . . .	..	101.52	1978-79
	25.00	111.67	
Ministry of Petroleum, Chemicals and Fertilizers (Department of Petroleum)			
Biecco Lawrie Ltd., Calcutta . . . . .	..	26.57	1978-79
Ministry of Rural Reconstruction (Department of Rural Development)			
Banana and Fruit Development Corpora- tion Ltd., Madras . . . . .	..	11.04	1977-78
Ministry of Shipping and Transport			
Calcutta Port Trust, Calcutta	1215.25	1079.94	1973-74
Visakhapatnam Port Trust, Visakha- patnam	135.25	629.51	1978-79
Cochin Shipyard Ltd., Cochin . . . . .	..	1076.30	1975-76
Departmental Canteen, New Delhi	0.04	..	1975-76

1	2	3	4
	(Lakhs of rupees)		
Central Road Transport Corporation Ltd., Calcutta	181.67	47.04	1971-72
Delhi Transport Corporation, New Delhi . .	4197.10	3546.72	1963-64
Shipping Development Fund Committee, New Delhi . . . . .	..	2836.20	1973-74
Central Inland Water Transport Corpora- tion Ltd., Calcutta	796.52	1210.32	1963-64
Paradip Port Trust, Paradip]	89.94	170.60	1978-79
Indian Road Construction Corporation, New Delhi	10.00	..	1978-79
	(Since recovered in		1979-80)
Calcutta Dock Labour Board, Calcutta . .	..	0.38	1977-78
	6625.77	10597.01	

Ministry of Steel and Mines

(Department of Steel)

National Mineral Development Corpora- tion, New Delhi . . . . .	..	171.06	1978-79
Steel Authority of India, Ltd., New Delhi	12.50	20.00	1978-79
Orissa Mining Corporation, Bhubaneswar	..	84.19	1972-73
	12.50	275.25	

Ministry of Steel and Mines

(Department of Mines)

Bharat Gold Mines Ltd., Dorgaum	629.33	251.84	1973-74
	(Since converted into Equity in 1979-80)		
Hindustan Copper Ltd., Calcutta	383.40	2258.29	1968-69
Sikkim Mining Corporation Ltd., Rangpo, Sikkim . . . . .	..	1.98	1967-68
	1012.73	2512.11	

Ministry of Supply and Rehabilitation

(Department of Rehabilitation)

Rehabilitation Industries Corporation Ltd., Calcutta	805.55	492.28	1970-71
Municipal Corporation of Delhi, Delhi . .	49.26	75.94	1974-75
Harijan Sewak Sangh, Ahmedabad	0.25	..	1973-74
	855.06	568.22	

1	2	3	4
(Lakhs of rupees)			
Ministry of Tourism and Civil Aviation			
Karan Enterprises (P) Ltd., Hyderabad	10.00	9.17	1977-78
	(Rs. 0.02 lakh towards interest recovered in 1979-80)		
Ritz Continental Hotels Ltd., Calcutta	8.75	3.16	1975-76
Hotel Horizon (P) Ltd., Bombay	55.58	..	1977-78
	(Rs. 2.78 lakhs towards principal recovered in 1979-80)		
U.P. Hotels Ltd., Varanasi (formerly Hotel Clarks Avadh, Lucknow)	11.50	..	1971-72
Hotel Clarks Amar, Jaipur	15.25	..	1976-77
Adyar Gate Hotel (P) Ltd., Madras	21.87	19.02	1977-78
	(Rs. 0.50 lakh towards principal recovered in 1979-80)		
East West Hotel (P) Ltd., Bangalore	7.32	11.14	1977-78
Travel Rajasthan, Jaipur	0.17	0.03	1976-77
Suraj Travels, Madras	0.04	0.01	1977-78
Gil Tourist Transport Service, New Delhi	..	0.01	1978-79
	(Since recovered in 1979-80)		
	130.48	42.54	
Ministry of Works and Housing			
Water Supply and Sewage Disposal Undertaking, Delhi	1039.94	2067.60	1969-70
Municipal Corporation of Delhi (Slums), Delhi	47.51	32.61	1965-66
Municipal Corporation of Delhi, Delhi	171.24	104.04	1965-66
Delhi Transport Corporation, Delhi	4.51	1.40	1969-70
Consumer Cooperative Society Ltd., New Delhi	0.78	0.59	1965-66
Hindustan Prefab Ltd., New Delhi	88.57	44.34	1975-76
Andhra State Electricity Board, Hyderabad	0.71	0.21	1973-74
Andhra Cement Co. Ltd., Vijayawada	0.04	0.02	1959-60
Central Distillery and Chemicals Works Ltd., New Delhi	0.07	0.02	1976-77
Delhi Electric Supply Undertaking, Delhi	11.96	11.62	1957-58
New Delhi Municipal Committee, New Delhi	10.71	6.79	1965-66
	1376.04	2269.24	

APPENDIX III

(Vide paragraph 23)

EXTENT OF UTILISATION OF SUPPLEMENTARY GRANTS/APPROPRIATIONS

Sl No.	Grant/Appropriation	Amount of Grant/ Appropriation		Actual expenditure (Col. 3+4-5)	Saving (Col. 3+4-5)
		Original	Supplementary		
1	2	3	4	5	6
Cases where supplementary grants/appropriations proved unnecessary.					
Revenue—Voted					
(Lakhs of rupees)					
Ministry of Finance					
1.	33-Customs	3304.39	111.49	2475.54	940.34
2.	42-Other Expenditure of the Ministry of Finance	23575.16	868.02	21633.54	2809.64
Ministry of Home Affairs					
3.	54-Chandigarh	2157.87	22.27	2147.66	32.48
4.	55-Andaman and Nicobar Islands	2497.63	23.70	2450.58	70.75
Ministry of Petroleum, Chemicals and Fertilizers					
5.	71-Chemicals and Fertilizers Industries	12314.67	3.01	8944.93	3372.75
Revenue — Charged					
Ministry of Finance					
6.	Appropriation-Interest Payments	184044.84	1647.03	182934.74	2757.13
7.	55-Andaman and Nicobar Islands	0.08	0.12	0.04	0.16
Capital — Voted					
Ministry of Commerce, Civil Supplies and Co-operation					
8.	12-Foreign Trade and Export Production	40565.42	150.02	25760.88	14954.56

1	2	3	4	5	6
(Lakhs of rupees)					
Ministry of Energy					
9.	29-Power Development	20978.61	6329.00	20296.84	7010.77
Ministry of Finance					
10.	33-Customs	..	51.00	..	51.00
11.	42-Other Expenditure of the Ministry of Finance	59519.40	11038.20	50311.86	20245.74
Ministry of Shipping and Transport					
12.	77-Ports, Lighthouses and Shipping	19568.98	3447.73	18410.61	4606.10
Ministry of Steel and Mines					
13.	79-Department of Steel	53882.88	521.28	53354.96	1049.20
Capital — Charged					
Ministry of Industry					
14.	61-Textiles, Handloom and Handicrafts	1827.50	220.00	1655.42	392.08

APPENDIX IV
(Vide paragraph 25)

SAVINGS UNDER VOTED GRANTS

Voted grants where the savings (more than Rs. 5 lakhs in each case) exceeded 20 per cent of the total grant are given below :

Sl. No.	Grants	Total grant	Expenditure	Saving	Percentage of saving
1	2	3	4	5	6
					(Lakhs of rupees)
		<i>Revenue</i>			
1.	70-Petroleum and Petro-Chemicals Industries	7964.32	2141.72	5822.60	73.1
2.	3-Fisheries	3325.88	1385.69	1940.19	58.3
3.	78-Road and Inland Water Transport	72.55	37.50	35.05	48.3
4.	13-Civil Supplies and Co-operation	3752.30	2131.58	1620.72	43.2
5.	4-Animal Husbandry and Dairy Development	10273.83	6515.77	3758.06	36.6
6.	5-Forest	3433.14	2250.10	1183.04	34.5
7.	99-Department of Electronics	1013.15	666.19	346.96	34.2
8.	74-Planning Commission	479.13	316.60	162.53	33.9
9.	33-Customs	3415.88	2475.54	940.34	27.5
10.	71-Chemicals and Fertilizers Industries	12317.68	8944.93	3372.75	27.4
11.	100-Department of Science and Technology	3333.62	2459.48	874.14	26.2
12.	38-Currency, Coinage and Mint	5078.70	3782.14	1296.56	25.5
13.	30-Coal and Lignite	2826.93	2132.64	694.29	24.6
14.	29-Power Development	6391.68	4906.46	1485.22	23.2
15.	51-Census	519.77	403.98	115.79	22.3
16.	14-Ministry of Communications	186.84	147.92	38.92	20.8

1	2	3	4	5	6
(Lakhs of rupees)					
<i>Capital</i>					
17.	33-Customs	51.00	..	51.00	100
18.	66-Labour and Employment	9.60	0.71	8.89	92.6
19.	40-Opium and Alkaloid Factories	231.75	25.32	206.43	89.1
20.	86-Meteorology	838.58	158.21	680.37	81.1
21.	3-Fisheries	3416.64	846.68	2569.96	75.2
22.	103-Department of Space	3144.40	1199.92	1944.48	61.8
23.	57-Lakshadweep	190.54	92.52	98.02	51.4
24.	87-Aviation	2817.65	1383.31	1434.34	50.9
25.	4-Animal Husbandry and Dairy Development	1771.34	877.70	893.64	50.4
26.	36-Stamps	126.00	63.95	62.05	49.2
27.	38-Currency, Coinage and Mint	2179.69	1131.93	1047.76	48.1
28.	15-Overseas Communica- tions Service	1104.10	579.69	524.41	47.5
29.	10-Department of Irriga- tion	870.93	462.19	408.74	46.9
30.	5-Forest	382.50	205.20	177.30	46.3
31.	64-Broadcasting	1803.86	1011.80	792.06	43.9
32.	70-Petroleum and Petro- Chemicals Industries	18866.84	11087.36	7779.48	41.2
33.	99-Department of Electron- ics	1446.42	875.06	571.36	39.5
34.	12-Foreign Trade and Ex- port Production	40715.44	25760.88	14954.56	36.7
35.	42-Other Expenditure of the Ministry of Finance	70557.60	50311.86	20245.74	28.7
36.	7-Department of Rural De- velopment	2477.49	1773.32	704.17	

1	2	3	4	5	6
				(Lakhs of rupees)	
37.	55-Andaman and Nicobar Islands	1346.98	975.60	371.38	27.6
38.	84-Department of Rehabilitation	1297.22	958.97	338.25	26.1
39.	29-Power Development	27307.61	20296.84	7010.77	25.7
40.	45-Medical and Public Health	8122.29	6301.64	1820.65	22.4

Price : Inland Rs. 9.00
Foreign £ 1.05 or \$ 3.24

